

# FLORIDA INTERNATIONAL UNIVERSITY BOARD OF TRUSTEES FINANCE AND FACILITIES COMMITTEE

FIU, Biscayne Bay Campus, Wolfe University Center, Room 221

Livestream: <a href="http://webcast.fiu.edu/">http://webcast.fiu.edu/</a>

Thursday, April 25, 2024 9:30 AM

**Chair:** Carlos A. Duart **Vice Chair:** Marc D. Sarnoff

Members: Cesar L. Alvarez, Dean C. Colson, Natasha Lowell, Roger Tovar

## **AGENDA**

Call to Order and Chair's Remarks Carlos A. Duart Carlos A. Duart Approval of Minutes 3. Action Items FF1. Renewal of Naming of the Ocean Bank Convocation Center Scott Carr Update Regarding Previously Approved Student Residence Aime Martinez Facility Program and Total Project Cost at Modesto A. Maidique Campus 3. Action Item (Committee Action; Full Board Information Only) FF3. Approval of Contract greater than or equal to \$1,000,000 and Aime Martinez less than \$3,000,000: EdFinancial Services, LLC for the Student Financial Aid Call Center 4. **Discussion Item** (No Action Required) 4.1 Review of FIU Financial Statements Audit for Fiscal Year Aime Martinez Ended June 30, 2023 Carlos A. Duart 5. New Business (If Any) 6. Concluding Remarks and Adjournment Carlos A. Duart

The next Finance and Facilities Committee Meeting is scheduled for June 5, 2024



## Meeting Book - 04-25-2024 - FIU Board of Trustees Finance and Facilities Committee Meeting

1. Call to Order and Chair's Remarks

Carlos A. Duart	
2. Approval of Minutes Carlos A. Duart	
Agenda Item Page I Minutes: Finance and Facilities Committee meeting, February 29, 2024	2
DRAFT I Minutes: Finance and Facilities Committee meeting, February 29, 2024	3
3. Action Items	
FF1. Renewal of Naming of the Ocean Bank Convocation Center Scott Carr	
Agenda Item page IOcean Bank Naming Renewal 4.25.2024	16
Summary Term Sheet I 2024 Ocean Bank	17
Donative Naming Policy	19
FF2. Update Regarding Previously Approved Student Residence Facility Program and Total Project Cost at Modesto A. Maidique Campus Aime Martinez	
Agenda Item page I Update Regarding Previously Approved Student Residence Facility Program and Total Project Cost at Modesto A. Maidique Campus	27
Alternative Programming Scenario Analysis.pdf	29
February 29, 2024, Board of Trustee Approved Agenda Item and Resolution in Board of Governors Form with Appendix A	30
3. Action Item (Committee Action; Full Board Information Only)	
FF3. Approval of Contract greater than or equal to \$1,000,000 and less than \$3,000,000 Aime Martinez	
Agenda Item page I Contract_EdFinanial Services LLC	42
Summary Sheet I EDFINANCIAL SERVICES LLC Contract	44
Contract I EdFinancial, PUR_05527 Amendment 3	47
Funding Certification Form I Contract PUR-05527, vendor: EdFinancial Services, LLC	49
4. Discussion Item (No Action Required)	
4.1 Review of FIU Financial Statements Audit for Fiscal Year Ended June 30, 2023 Aime Martinez	
Executive Summary I FIU Financial Statements Audit for Fiscal Year Ended June 30, 2023	50
FIU Financial Statements Audit for Fiscal Year Ended June 30, 2023	53
5. New Business (If Any) Carlos A. Duart	
6. Concluding Remarks and Adjournment Carlos A. Duart	





April 25, 2024

Subject: Approval of Minutes of Meeting held February 29, 2024

## **Proposed Committee Action:**

Approval of Minutes of the Finance and Facilities Committee meeting held on February 29, 2024.

## **Background Information:**

Committee members will review and approve the Minutes of the Finance and Facilities Committee meeting held on February 29, 2024.

**Supporting Documentation:** Minutes: Finance and Facilities Committee meeting,

February 29, 2024

**Facilitator/Presenter:** Carlos A. Duart, *Chair, Finance and Facilities Committee* 





# Finance and Facilities Committee February 29, 2024 FIU, Modesto A. Maidique Campus, Graham Center Ballrooms

## **MINUTES**

## 1. Call to Order and Chair's Remarks

The Florida International University Board of Trustees' Finance and Facilities Committee meeting was called to order by Committee Chair Carlos A. Duart at 9:53 AM on Thursday, February 29, 2024.

General Counsel Carlos B. Castillo conducted roll call of the Finance and Facilities Committee members and verified a quorum. Present were Trustees Carlos A. Duart, *Committee Chair and Board Vice Chair*, Cesar L. Alvarez *(joined after roll call)*; Dean C. Colson; and Roger Tovar, *Board Chair*.

Committee Vice Chair Marc D. Sarnoff and Trustee Natasha Lowell were excused.

The following Board members were also in attendance: Noël C. Barengo, Francis A. Hondal, Yaffa Popack, Gene Prescott, and Alexander P. Sutton.

Committee Chair Duart welcomed all Trustees and members of the University administration. He also welcomed the University community and general public accessing the meeting via the University's webcast.

## 2. Approval of Minutes

Committee Chair Duart asked if there were any additions or corrections to the minutes of the Finance and Facilities Committee meeting held on December 7, 2023. Hearing none, a motion was made and unanimously passed to approve the minutes of the Finance and Facilities Committee meeting held on December 7, 2023.

## 3. Action Items

# FF1. Approval of the Construction of a Stand-Alone Food Service Facility in the Housing Area of the Modesto A. Maidique Campus

Senior Vice President for Finance and Administration and Chief Financial Officer Aime Martinez indicated that FIU's food program has been ranked number 1 in Best College Food in the State of Florida since 2018 by Niche and in 2024 ranked number 10 in America. She added that Niche is the market leader in connecting colleges and schools with students and families and over 50M people used Niche last year. She noted that the proposed stand-alone food service facility in the housing area of the Modesto A. Maidique Campus was included in the 2015-2030 campus master plan and committed to when the University awarded the bid to food service partner Chartwells in 2018. Sr.

VP and CFO Martinez stated that the project was delayed due to the pandemic and revenue issues. She introduced Mr. Roger Clegg, Assistant Vice President for Business Services.

AVP Clegg presented for Committee review the request for the construction of a stand-alone food service facility in the housing area of the Modesto A. Maidique Campus. He explained that a residential dining facility is typically a food court or food hall designed to serve the campus community seven days a week, at least three meals a day, and is the primary location where prepaid meal plans are redeemed. He added that, currently, FIU has only one residential dining facility located in the Graham Center, which is the 8th Street Campus Kitchen. He indicated that the standalone dining facility project will be designed to be an innovative food hall, a center for student engagement, will increase food service offerings late night and on weekends, and ease the current demand of 8th Street Campus Kitchen. AVP Clegg pointed out that the facility will be under 11,000 square feet, contain four to five unique food venues, and include over 200 indoor and outdoor seats. He commented on considerations to include one anchor national brand in the facility to drive traffic and student demand with the remaining venues to be based on menu flexibility and feedback received from student surveys. He noted that the proposed location for the facility is between Lakeview and University Tower halls, which is currently a high traffic walking path for housing residents. He mentioned that Lakeview Hall is a freshman housing facility with 800 residents who all have meal plans as part of FIU's room and board program.

AVP Clegg stated that up to \$14M is being requested for the facility, however, the budget, based on current scope is \$12M. He commented that the facility will be funded from a \$4M capital commitment from Chartwells food service as part of its contract with the University signed in 2018 and the rest will be funded by the Office of Business Services fund balance. He indicated that the Office of Business Services currently has all of the funds necessary for the dining facility in their fund balance. He further stated that up to \$14M is being requested and \$2M will be held in contingency to ensure that the University can provide the necessary services to its housing residents. AVP Clegg commented that upon Board of Trustees approval, the University will begin vendor selection immediately with construction anticipated to begin spring 2025, with a completion of the project in fall 2026. He noted that the Board of Trustees will be updated as to the project's timeline. He presented initial design concepts, which have been provided by Chartwells. He also highlighted a campus map and photos depicting the facility's proposed location. In response to Committee Chair Duart, Sr. VP and CFO Martinez indicated that there are approximately 3,500 students living in the immediate area of the proposed location for the dining facility. AVP Clegg commented that the space being proposed for the facility is currently occupied by walking paths, grass areas, and a loading area for University Towers and the Breezeway Market. He added that the proposed location is convenient, and the facility's one-story design is appropriate for the location.

AVP Clegg indicated that the on campus residential population has grown by 26% with the opening of Tamiami Hall and as will be discussed later in the meeting, there are plans to grow said population by over 800 residents. He commented on the growth of First-Time-In-College (FTIC) students living on campus. He stated that an additional 300 FTIC students are expected in fall 2024. He noted that all freshmen students have a mandatory meal plan as part of FIU's room and board program and tend to use the campus dining more than upper classmen. AVP Clegg mentioned the growth in the off-campus housing community. He remarked that residential food service demand

has grown as the total number of meal plans sold has increased by 44% and meals eaten in the 8<sup>th</sup> Street Campus Kitchen have increased by 45%. He pointed out that studies have shown a significant demand for an additional residential dining facility and students have requested to increase food service in the residential neighborhood. He added that studies also found a high demand for expanded late night and weekend food services.

In response to Trustee Dean C. Colson, AVP Clegg indicated that while the additional dining facility is expected to reduce the late-night and weekend services at the 8<sup>th</sup> Street Campus Kitchen, both facilities will still be utilized and needed. Further responding to Trustee Colson, AVP Clegg stated that the additional dining facility is not expected to free up space in the Graham Center. AVP Clegg noted that comparable State University System (SUS) institutions have two or three residential dining facilities. In response to Trustee Colson regarding considerations of including the proposed dining facility within the first floor of the proposed new student residence facility, AVP Clegg commented on the importance of locating retail and food venues along high traffic walking paths. AVP Clegg further stated that utilities needed for a food service operation are not shared with a residential housing facility and therefore, while there might be a small savings in the shell of a building, it is not significant enough to overcome the decrease in revenue and traffic.

Trustee Colson and Committee Chair Duart concurred that the contract with Chartwells was signed when a majority of the Trustees were not serving on the Board and that it is important to inform the Board members of major projects, such as the proposed dining facility, in advance of presenting for approval. In response to Committee Chair Duart, AVP Clegg commented that revenues are anticipated at a growth of \$1.8M to \$2M initially when the proposed dining facility is opened and at a range of \$4.5M to \$5M when the planned new student residence facility is opened. University President Kenneth A. Jessell explained that as part of the University's 2020-2025 strategic plan, the Board of Trustees approved an enrollment plan, which reduced FTICs and increased associate degree transfers. He added that conditions have changed giving greater importance to said dining facility today than in 2018 when negotiating the Chartwells contract. He noted that the University considered incorporating a food venue in Tamiami Hall at the time, but it was deemed too far from where the bulk of the students are. President Jessell stated that the dining facility will provide convenience in a high traffic area.

In response to Board Chair Tovar, AVP Clegg noted that mandatory meal plans for freshmen housing students range in price from approximately \$1,700 to \$2,200. Further responding to Board Chair Tovar, AVP Clegg stated that if a new student residence facility is constructed, not all residents will be freshmen. AVP Clegg added that approximately 73% of FIU students living on campus have a meal plan.

Board Chair Tovar suggested to Committee Chair Duart that, if he and the Committee were in agreement, that the Committee recommend the proposed dining facility for Board of Trustees approval to move forward with the design process with the following contingencies: 1. inclusion of one to one and a half national brand anchor tenants that will draw in customers with construction not to begin until Chartwells provides the names of said tenants to the Board of Trustees; 2. negotiation of terms with Chartwells for the University to receive a larger commission when revenues exceed the anticipated \$2M and that at the conclusion of the negotiations, the

administration would provide the updated terms to the Board of Trustees; and 3. Board of Trustees approval for \$12M without the additional \$2M in contingencies.

In response to Trustee Colson, President Jessell stated that a tall building would not be appropriate for the proposed site as it will negatively impact the light, air, and open space of the adjacent buildings. In response to Board Chair Tovar, President Jessell stated that the University administration will accommodate the contingencies he referenced and while initially there may be cannibalization, incremental revenues are expected as gains in capturing individuals that will now participate because of the proximity and convenience that the new dining facility will offer. President Jessell commented that investments in the student experience, while not always a positive return on investment, are critical to student success. He added that the initial investment from Chartwells was \$6M but \$2M was redirected to the construction of the stadium kitchen. Board Chair Tovar reiterated the importance of ensuring a positive student experience and that appropriate revenue streams reinforce the need and demand for the facility. Trustee Alexander P. Sutton commented on his personal experience living on campus and attests to how the proposed dining facility will provide a convenience, will bolster the student experience, and responds to the existing demand.

At the request of Committee Chair Duart, General Counsel Castillo read the amended proposed action. Committee Chair Duart reiterated the contingencies referenced by Board Chair Tovar.

President Jessell commented that specifics will be identified before moving forward and that he, along with Sr. VP and CFO Martinez and AVP Clegg will meet with Board Chair Tovar and Committee Vice Chair Duart to review and obtain their concurrence prior to moving forward.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees (i) approval of the design and construction of a stand-alone food service facility in the housing area of the Modesto A. Maidique Campus, and (ii) authorization for the University President or his designee to execute, on behalf of the University, all documents, and take all actions, that may be necessary to effectuate the transactions described herein, contingent upon the inclusion of one to one and a half national brand anchor tenants that will draw in customers with construction not to begin until Chartwells provides the names of said tenants to the Board of Trustees; negotiation of terms with Chartwells for the University to receive a larger commission when revenues exceed the anticipated \$2M and that at the conclusion of the negotiations, the administration is to provide the updated terms to the Board of Trustees; and Board of Trustees approval for \$12M without the additional \$2M in contingencies.

Sr. VP and CFO Martinez jointly presented for Committee review related agenda items, FF2. Authorization of Proposed Housing Rate Increases in FY 2024-25 through FY 2028-29 and FF3. Authorization for the Issuance of Debt to Finance the Construction of a Student Residence Facility at the University's Modesto A. Maidique Campus.

FF2. Authorization of Proposed Housing Rate Increases in FY 2024-25 through FY 2028-29 Sr. VP and CFO Martinez noted that housing rate increases are needed to continue to maintain the quality of the University's current housing system, and to be able to build up the reserves necessary to construct an additional residential facility. She commented that FIU managed its housing system

very efficiently and without significant rate increases in the last 10 years, despite the COVID pandemic and inflationary challenges. She referred to the housing analysis report by Brailsford and Dunlavey at the Committee's last meeting and that based on their analysis, if FIU does not raise rates now, the University will have further declining debt service coverage of the housing system that will require even higher increases to future students. Sr. VP and CFO indicated that, based on the analysis by Brailsford and Dunlavey, the University is requesting a multi-year increase as listed in the Board materials, which includes a weighted average for year 1 of 4.7% to be followed by a 6% increase per year for three years and in 2028-2029, a 3% increase. She referenced the current rates per room type and calculated rates through fiscal year 2027-28, the year the new housing facility would be opening. Sr. VP and CFO Martinez noted that an updated schedule has been provided, which now correctly displays the values of two cells where the formula previously had an error. She indicated that in year one, the majority of the room types will be increasing by \$90 to \$172 per semester with the exception of five room types, studios and rooms with private bathrooms, which will have slightly larger increases ranging from \$250 and \$446 for the semester. She pointed out that the average increase is \$179 and that the following year the average increase is \$231 per semester. Sr. VP and CFO Martinez stated that future housing rates in 2027-2028 were compared to those offcampus and across the State University System (SUS). She remarked that the University would be below market for its one- and two-bedroom studios and comparable to the off-campus facilities for its four-bedroom studios. She further stated that FIU ranks fourth among the SUS in pricing.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees approval of the proposed housing rate increases for fiscal years 2024-25 through fiscal year 2028-29 to ensure the University housing system is sufficiently capitalized for future expansion, capital investments are made in existing facilities, and increasing operating cost are not subsidized.

# FF3. Authorization for the Issuance of Debt to Finance the Construction of a Student Residence Facility at the University's Modesto A. Maidique Campus

Sr. VP and CFO Martinez indicated that FIU has very limited on campus housing, with only 7% or 3,800 student living on campus. She noted that this represents the lowest ratio in the SUS. She pointed out that at the start of the fall semester, 837 students were on the waiting list for on-campus housing. Sr. VP and CFO commented that, as previously reported, Brailsford and Dunlavey estimated that the immediate demand was for an additional 1,400 beds despite the six off campus housing facilities. She noted that FIU houses 10% of its total undergraduate population, which is the lowest in the SUS and tied for the lowest percentage in the SUS in terms of full-time undergraduate students.

Sr. VP and CFO indicated that the request before the Board of Trustees for approval consisted of plans to build 816 beds of which 796 will be revenue generating. She noted that the University proposes to locate the building, as is contemplated on the current campus master plan, behind the Patricia and Phillip Frost Art Museum and southeast of Tamiami Hall. She commented that construction is planned to start December 2025 with an estimated delivery date of June 2027 and a fall 2027 opening. Sr. VP and CFO indicated that the University is estimating costs to be approximately \$184.5M to be funded by the issuance of \$177M worth of revenue bonds and \$20M contribution from the housing reserves. She noted that assumptions are conservative as prescribed

by the Division of Bond Finance ensuring that the University can still meet its obligations even under worst case scenarios. Sr. VP and CFO Martinez commented on the assumptions, specifically 5.25% interest rate at the time of issuance and 2% for issuance costs on 30-year fixed tax-exempt debt. She added that the University is also accounting for two years of capitalized interest from the proceeds while the housing facility is under construction. She remarked that said bonds would be issued by July of 2025 and the Division of Bond Finance has agreed with said timeline. She commented that revenue projections for year one are \$10.7M and \$11.3M by 2029-2030. Sr. VP and CFO Martinez further stated that the rate and cost of construction are the drivers for the excess expenditures over revenues as reflected in the debt service coverage not meeting the target 1.2 coverage as a stand-alone project. She mentioned that the assumptions are based on 95% occupancy levels. She explained that, as a housing system, the University does exceed its debt service coverage. She added that the University's debt service is currently 1.82% and that following the opening of Tamiami Hall, the debt service coverage dropped to 1.45% but then increased to 1.60% the following year. Sr. VP and CFO Martinez pointed out that while the cost of \$226k per bed is currently the highest in the SUS, when adjusted to 2027 prices, the recent housing project at the University of Florida would be comparable in terms of pricing. She added that FIU is located in South Florida where pricing differs. She stated that while contingencies have been built into the pricing, the design process has not yet begun. She reiterated the University's commitment to ensuring that the project is as affordable as possible.

In response to Committee Chair Duart, Sr. VP and CFO Martinez stated that the cost per square foot is \$626. Board Chair Tovar encouraged Trustee Sutton to share a message with the students that while the Board of Trustees does not take lightly the issue of raising housing rates, it is necessary to meet student demand for more on-campus housing. Trustee Sutton stated that he will relay the message to the student body and concurred that the housing rate increase makes possible the addition of more on-campus housing to meet the student demand. In response to Trustee Colson, Sr. VP and CFO Martinez stated that the 5.25% interest rate is based on the recommendation from the Division of Bond Finance. Trustees concurred that the interest rate may likely be lower at the time of bond issuance. Further responding to Trustee Colson, Sr. VP and CFO Martinez stated that the Florida Board of Governors (BOG) considers that debt should be secured with system pledges rather than stand-alone project finances. In response to Trustee Francis A. Hondal, Sr. VP and CFO Martinez stated that on-campus housing rental rates do not differentiate for in and out of state students. Trustee Noël C. Barengo commented that off-campus housing may also provide opportunities for new and incoming faculty. He added that this is an important component of the hiring process given the rising housing costs in Miami.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees authorization of a request to the Florida Board of Governors to request the Division of Bond Finance of the State Board of Administration to issue revenue bonds on behalf of Florida International University to finance construction of a student residence facility on the Modesto A. Maidique campus of the University.

Sr. VP and CFO Martinez noted that, upon approval by the Full Board, the next step in the process is to present the student residence facility to the BOG in June for their review and approval.

# FF4. Approval of the Construction of Foundational Infrastructure on the Engineering Center to Support the Installation of Wind-Only Physical Design Testbed Equipment, and to enter into Amendments to an Existing Agreement with Aerolab Research Wind Tunnel, Inc.

Senior Vice President for Research and Economic Development and Dean of the University Graduate School Andres G. Gil presented for Committee review the construction of foundational infrastructure on the Engineering Center to support the installation of wind-only physical design testbed equipment and to enter into amendments to an existing agreement with Aerolab Research Wind Tunnel, Inc. He noted that the project is funded by the National Science Foundation (NSF). He added that Board of Trustees approval is being requested to construct the Wind-Only Physical Design Testbed (WOPDT), which is the preamble for the Mid-scale RI-1: National Full-Scale Testing Infrastructure for Community Hardening in Extreme Wind, Surge and Wave Events (NICHE) project. Sr. VP and Dean Gil indicated that the WOPDT addresses the needs of the NSF in terms of testing facilities for hurricanes that go beyond the capabilities of the Wall of the Wind. He stated that 40% of the U.S. population is in coastal counties and, as such, there is a pressing need for research on infrastructure and facilities that can address what is referred to as category six hurricanes. Sr. VP and Dean Gil pointed out that the Wall of Wind, the current wind-driven rain, and debris testing facility located at the University's Engineering Center, can reach speeds up to 150 miles per hour. He added that the Wall of Wind receives \$1M annually in federal funding along with funding from several state agencies. He mentioned that the WOPDT is funded by a \$12.8M award from the NSF, and if approved, will be located downwind from the Wall of Wind and will serve as a physical prototype for testing certain novel components at full scale which will be included in a fullscale NICHE facility. Sr. VP and Dean Gil pointed out that the full-scale NICHE facility would be located elsewhere and the current maximum cost estimate for the construction is \$450M to be funded by the NSF. He remarked that partners for the cooperative agreement include the University of Florida, Oregon State University, Stanford University, the University of Notre Dame, the Georgia Institute of Technology, the University of Illinois at Urbana-Champaign, Colorado State University, and Wayne State University.

Sr. VP and Dean Gil pointed out that the project will include the construction of a concrete slab and that once the testing is complete, the facility will be integrated with the Wall of Wind, which is then expected to reach capacity of producing 200 mile per hour winds. He added that the Wall of Wind has 12 fans that eventually will need to be replaced and that the proposed project eliminates the need to replace said fans resulting in a cost savings of \$5M. He noted that the new facility when integrated with the Wall of Wind will need an additional fan.

Sr. VP and CFO Martinez indicated that the funding for the project is 100% funded either from grant funds or the finance and administration indirects known as F&A funds received from grants that are being derived from the project itself or accumulated over time by the Office of Sponsored Research to make future investments. She indicated that FIU Board of Trustees approval is being requested for the construction project totaling \$8.3M. Sr. VP and CFO Martinez explained that the foundational infrastructure has a cost of \$3.6M and is being built by Stobs Construction and designed by Perkins and Will. She added that the motor will be purchased directly from the vendor for \$438k. She noted that the equipment/protype that Aerolab is designing and building costs \$4.1M. She explained that because the request exceeds \$5M, it will also presented to the BOG for

their approval. Sr. VP and CFO Martinez stated that FIU Board of Trustees approval is also being requested for payment to Aerolab for their services and to fund the remaining amendments to their contract that total \$3M. She explained that the \$4.2M of Aerolab construction expenses is already included in the \$6M contract.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees (i) approval of the construction of foundational infrastructure on the Engineering Center to support the installation of wind-only physical design testbed equipment, which is part of the Mid-scale RI-1: National Full-Scale Testing Infrastructure for Community Hardening in Extreme Wind, Surge and Wave Events (NICHE) project funded by a \$12.8 million award from the National Science Foundation; (ii) approval of the amendments to an existing agreement with Aerolab Research Wind Tunnel, Inc., executed on March 20, 2023; and (iii) authorization for the University President or his designee to execute, on behalf of the University, all documents, and take all actions, that may be necessary to effectuate the transactions described herein.

FF5. Amendment to FY23-24 Fixed Capital Outlay Plan, Non-Appropriated Projects Sr. VP and CFO Martinez presented for Committee review the amendment to FY23-24 Fixed Capital Outlay Plan, non-appropriated projects. She indicated that the proposed amendment includes two new projects (the food service facility in the housing area of the Modesto A. Maidique Campus and the new student residence facility at the University's Modesto A. Maidique Campus), updating the estimated project cost of the student residence facility to \$184.5M, and increasing the value for the Engineering Center Campus WOPDT project.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees (i) approval of an amendment to the FY23-24 Fixed Capital Outlay (FCO) Plan in the category of Non-Appropriated Projects, and (ii) authorization for the University President or his designee to execute, on behalf of the University, all documents, and take all actions, that may be necessary to effectuate said amendment.

# FF6. Approval of the Updated Procurement Parameters for Architects and Engineers for Major Construction Projects

Sr. VP and CFO Martinez presented for Committee review the updated procurement parameters for architects and engineers for major construction projects. She pointed out that the BOG recently updated its Regulation 14.008, Competitive Selection and Negotiation. She explained that said regulation adjusted the selection process to now incorporate pricing as a parameter by which to evaluate eligible firms. She added that previously pricing was not a criterion. She commented that the University is recommending that pricing for architects and engineers is incorporated for major projects greater than \$4M. Sr. VP and CFO Martinez added that the University will continue using continuing services contracts for projects that are under \$4M, which do have pricing evaluated. She commented on plans to seek out Trustee input and hold working sessions with construction management firms to receive their input before returning to the FIU Board of Trustees with an updated procedure to evaluate construction management firms.

Sr. VP and CFO Martinez described the University's selection process for architects and engineers. She remarked that the University receives qualification submittals in response to advertisement of a project. She stated that then the selection committee is identified, and meetings are held in the public and recorded and retained for public records requests. She indicated that the committee then shortlists the top three firms, at a minimum, based on their qualifications and each shortlisted firm presents qualifications in closed sessions with the Committee. Sr. VP and CFO Martinez added that the selection committee publicly ranks shortlisted firms based on the interviews, a minimum of three firms is preferred. She noted that the new process incorporates the weighting of qualifications versus the fee proposal, which is predetermined and posted in the legal advertisement. She pointed out that the weighting will be predetermined by the University President, or his designee, based on the nature and the needs of the project. Sr. VP and CFO Martinez remarked that after publicly ranking shortlisted firms, sealed envelopes containing the fee proposals are opened and shortlisted firms are publicly ranked based on the fee discount. She added that if a fee is not provided, the University will utilize the Florida Department of Management Services fee curve. She mentioned that ranking of qualifications is integrated with the fee discount to determine final ranking. She stated that the standard process ends with final ranking based on qualifications and fee proposals.

In response to Committee Chair Duart, Sr. VP and CFO Martinez stated that the updated parameters specifically address provisions relating to federal funding (Please note that if a particular project triggers the provisions of the Federal Acquisition Regulation or any other federal law, order or regulation that prohibits consideration of pricing when selecting an A/E, then such solicitation shall be qualifications based only.)

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees (i) approval of the updated procurement parameters for architects and engineers for major construction projects, and (ii) authorization for the University President or his designee to execute, on behalf of the University, all documents, and take all actions, that may be necessary to effectuate the competitive selections and negotiations pursuant to said updated parameters.

## FF7. Proposed Naming of Field Located at FIU Soccer Stadium as the "Leyva Family Field"

Athletic Director Scott Carr presented for Committee review the proposed naming of the field located at the FIU soccer stadium. He commented that the Leyva family has agreed to make a pledge of \$500,000 to name the soccer field as the Leyva Family Field. He added that the proposed naming is for the field only and does not extend to the stadium or the facility. He pointed out that soccer fields, generally, are not sold very often in college athletics.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees approval of the naming of the playing field located at FIU Soccer Stadium on the Modesto A. Maidique Campus of Florida International University, as the "Leyva Family Field," in accordance with a separate gift and naming rights agreement related thereto and the University's and the FIU Foundation, Inc.'s Donative Naming Policy.

## FF8. Approval of Gift of Real Property to The Florida International University Healthcare Network, Inc.

Senior Vice President for Health Affairs and Dean of the Herbert Wertheim College of Medicine (HWCOM) Juan C. Cendan presented for Committee review the gift of real property to the FIU Healthcare Network, Inc. Dean and Sr. VP Cendan explained that a clinician from the community is retiring and had conversations with a clinical department Chair at HWCOM regarding gifting his clinical practice. Dean and Sr. VP Cendan indicated that the property is located at 7300 SW 62 Place adjacent to South Miami Baptist Hospital and was built in 1973. He noted that the donor is Dr. Paul Wetter, a retiring obstetrician gynecologist, who purchased the office unit in 1984. Dean and Sr. VP Cendan pointed out that the office is the third largest unit in the building with approximately 2,500 sq. ft. and four parking spaces. He commented that the unit has a taxable value of \$918,000 based on the most recent property appraisal and the building is occupied essentially by all physician offices.

Dean and Sr. VP Cendan presented a map depicting the building's location. He also presented a diagram of the office's space layout, which is typical for a doctor's office. He noted that the office has a dedicated x-ray space. He remarked that instead of replacing one of HWCOM's three mobile clinics that are over 10 years old, the gift provides the opportunity to establish a pilot brick-and-mortar setting for the NeighborhoodHELP program. Dean and Sr. VP Cendan added that currently, said program provides over 400 primary care visits to the South Miami community. He stated that the gift also provides the opportunity to transition the current mammography mobile clinic, which is also reaching end of service life, to a brick-and-mortar building with proximity to a hospital.

Dean and Sr. VP Cendan indicated that FIU Health will be able to sell the office space after the five-year holding period that is stipulated in the gift agreement. He added that in the first five years, consultation from Dr. Wetter would be required as the gift is not intended to serve as a real estate transaction. Dean and Sr. VP Cendan pointed out that it costs approximately \$91,000 per year to operate each of the mobile clinics while the annual costs associated with the office space is \$30,000, which is for office unit maintenance fees. He remarked that the replacement cost for one mobile clinic can range from \$500,000 to \$700,000. He stated that the one-time closing costs are \$50,000. Dean and Sr. VP Cendan commented on the associated risks. He explained that as the suite's owner, FIU Health would be responsible for 12.5% of the special assessments. He added that potential assessments relating to the building's roof and Heating, Ventilation, and Air Conditioning (HVAC), are estimated to range from \$41,000 to \$126,200. He pointed out that known risks for special assessments pertain to the second deck of the building's parking structure, which is currently closed and under evaluation due to excessive wear. He mentioned that the estimated risk ranges from \$7,200 to \$172,000. He further stated that the worst-case scenario assumes a new garage with FIU Health's responsibility at approximately \$172,000 with other worst-case scenarios at about \$300,000.

Dean and Sr. VP Cendan indicated that Newmark has appraised the unit's as-is market value at \$1.36M. He pointed out that no material findings resulted from the inspections conducted by Langan Engineering and Environmental Services. He stated that issues such as asbestos and led-based paint may be encountered as the unit undergoes remodeling.

In response to Committee Chair Duart, Dean and Sr. VP Cendan confirmed that the building has undergone its 40-year inspection. Board Chair Tovar noted that the gift was approved by the FIU

Healthcare Network Board of Directors and that given the possible contingencies, he and President Jessell agreed to present the item to the Board of Trustees in full transparency despite Board of Trustees approval not being required.

A motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees approval of the (i) the acceptance of a gift of real property, a commercial condominium unit, located at 7330 SW 62 Place, Suite 410, Miami, Florida, by the Florida International University Healthcare Network, Inc. (the FIU-HCN); and (ii) the delegation of authority to the University President, or the President's respective designee, and to the Senior Vice President for Health Affairs to execute on behalf of the University and/or the FIU-HCN, as applicable, all other documents that may be necessary to effectuate the transactions contemplated herein.

## FF9. Approval of Contract greater than \$3,000,000: Citrus Health Network Inc.

Sr. VP and Dean Gil presented for Committee review the contract with Citrus Health Network, Inc. He indicated that the request pertains to the renewal of the agreement executed on March 20, 2019, which continues to provide health services to individuals with intellectual disabilities or neurodevelopmental disorders and their families who are participants in programs provided by the FIU Embrace Center for Advancing Inclusive Communities. He stated that Citrus Health Network is a federally qualified health center that has been providing services for this population, in partnership with FIU, for five years. Sr. VP and Dean Gil explained that the purchase is exempted under BOG Regulation 18.001. He noted that the proposed renewal will continue through June 30, 2029 and that upon expiration of the initial term, there are ten option periods of one year each. He pointed out that the total estimated cost is \$8.1M to be funded by Education and General (E&G). He added that Embrace funds \$507,000 per year and the total cost including the lease of the location is \$995,000 annually. He stated that Citrus Health serves approximately 300 Embrace program participants by providing services including, health screening, primary care, gynecology, and psychiatric counseling.

Pursuant to the Delegations of Authority from the Florida International University Board of Trustees to the University President, as reflected in the Resolution on the President's Powers and Duties approved by the Board of Trustees on March 4, 2019, a motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee recommend Florida International University Board of Trustees (i) approval of the University entering into the contract as listed and described in the Board materials, and (ii) authorization for the University President or his designee to execute, on behalf of the University, the aforementioned contracts and/or purchase orders.

## **3. Action Item** (Committee Action; Full Board Information Only)

# FF10. Approval of Contract greater than or equal to \$1,000,000 and less than \$3,000,000: Honorlock Renewal Agreement

Sr. VP and CFO Martinez presented for Committee review and approval the renewal agreement with Honorlock. She explained that the piggyback agreement for University-wide proctoring services with Honorlock is for a term of three years at a cost of \$1.2M, funded primarily by E&G and academic auxiliaries.

Trustee Sutton commented on a student survey regarding Honorlock and other proctoring services used at FIU, including LockDown Browser and ProctorU. He mentioned that the results showed that 73% of the survey respondents had a poor or very poor user experience with Honorlock and 99% responded that it increases test anxiety. He added that 63 survey respondents reported that they had been falsely flagged by Honorlock on their exam, and 75% of the survey respondents stated that it is not user friendly. Trustee Sutton stated that when polled on other proctoring services, such as LockDown Browser, survey respondents replied with more favorable experiences. He remarked on a petition, which was created in 2020 and has since gained 7,949 signatures asking the University to stop using Honorlock. He added that also in 2020, the Student Senate passed a resolution asking the University to find alternatives for test proctoring instead of Honorlock. Trustee Sutton referenced the recent opinion article in the student paper. He noted that in said article it is stated that Honorlock does invasion of privacy, requires students to grant access to their webcam, microphone, and screen during examinations, essentially turning their personal devices into surveillance tools, and that technical glitches because the software relies on algorithms to detect suspicious behavior can incorrectly flag innocent actions as signs of cheating. Trustee Sutton quoted another article where a student stated, "I'm a single mom so it's really hard for me to take exams without having my child playing around and making noise in the background. Honorlock has flagged me before because my kid was playing with his toys." He further stated that he made it a campaign promise to follow up on student concerns regarding Honorlock. He requested that, if the Finance and Facilities Committee approves the renewal of the contract with Honorlock, the University Provost and Division of IT work with student government to determine how best to address the issues that students have identified or decide to replace Honorlock with another proctoring service when the contract expires.

In response to Committee Chair Duart, Trustee Sutton indicated that while only 105 students responded to the survey, the petition has 7,949 signatures. Provost and Executive Vice President Elizabeth M. Bejar stated that the University has utilized Honorlock across over 41,000 exams in fall 2022 and spring 2023. She added that Honorlock uses artificial intelligence tools to flag and in the case of multiple flags, a live pop in proctor shows up on the screen to have a discussion with the student taking the exam. She indicated that Honorlock currently is one of the state-of-the-art systems that the University can utilize for students who are taking online quizzes or exams. Board Chair Tovar urged Trustee Sutton to work with Provost Bejar to discuss the matter further but cautioned that the small survey respondent size pointed to Honorlock as not posing an issue to most students.

Pursuant to the Delegations of Authority from the Florida International University Board of Trustees to the University President, as reflected in the Resolution on the President's Powers and Duties approved by the Board of Trustees on March 4, 2019, a motion was made and unanimously passed that the FIU Board of Trustees Finance and Facilities Committee (i) approve the University entering into the contract as listed and described in the Board materials and (ii) authorize the University President or his designee to execute, on behalf of the University, the aforementioned contract.

## 4. Discussion Item

## 4.1 Financial Performance Review, Second Quarter FY 2023-24

Sr. VP and CFO Martinez presented the University's financial performance review for the second quarter of FY 2023-24. She indicated that, as of December 31, 2023, operating revenues were above estimates by \$19.3M or 2.2% and that operating expenses were below estimates by \$3.1M or 0.4% with an overall net favorable variance of \$22.4M. In terms of revenues, Sr. VP and CFO Martinez commented that student credit hour enrollment and the correlated student fees exceeded expectations. She added that the \$10M received as a result of the affiliation agreement with Baptist Health was slightly offset by lower management fees in the FIU Healthcare Network. She added that greater Pell Grant and Bright Futures awards and higher tuition differential revenue exceeded expectations. Sr. VP and CFO Martinez commented that savings can be primarily attributed to vacant positions. She indicated that the University's portfolio is up 3.6%.

## 5. Reports

There were no questions from the Committee members in terms of the reports included as part of the agenda materials: Athletics; Business Services; Emergency Management; Facilities and Construction; Safety and Environmental Compliance; Treasury; Procurement; CasaCuba Building; and Foundation.

## 6. New Business

No new business was raised.

## 7. Concluding Remarks and Adjournment

With no other business, Finance and Facilities Committee Chair Carlos A. Duart adjourned the meeting of the Florida International University Board of Trustees Finance and Facilities Committee on Thursday, February 29, 2024 at 11:46 AM.





April 25, 2024

Subject: Renewal of Naming of FIU Arena as the "Ocean Bank Convocation Center"

## **Proposed Action:**

Approval of the renewal of the existing naming of the FIU Arena, as the "Ocean Bank Convocation Center," in accordance with a separate gift and naming rights agreement related thereto and the University's and the FIU Foundation, Inc.'s (the "Foundation") Donative Naming Policy (the "Naming Policy").

## **Background Information:**

The University, the Foundation, and Ocean Bank (the "<u>Donor</u>") previously executed a Gift Agreement, effective August 20, 2019 (the "<u>Initial Gift Agreement</u>"), under which the Donor agreed to make a gift totaling \$1,250,000, and, in recognition of such gift, the University agreed to name the FIU Arena as the "**Ocean Bank Convocation Center**" for a five-year period, commencing on August 1, 2019 and ending on July 31, 2024.

In light of the upcoming termination of the Initial Gift Agreement, the parties have agreed to renew the Donor's existing naming rights, pursuant to a new ten (10) year gift agreement, equal to \$5,600,000.00, commencing on August 1, 2024 and ending on July 31, 2034 (the "New Gift Agreement"), all subject to the terms and conditions contained therein. A summary term sheet identifying the material terms of the New Gift Agreement is attached as Exhibit A.

On April 11, 2024, the Executive Committee of the Board of Directors of the Foundation, on behalf of the full Board of the Foundation, approved the renewal of the naming of the Ocean Bank Convocation Center, in accordance with the Naming Policy (a copy of which is attached as Exhibit B). All other approvals required by the Naming Policy also have been secured by the University.

**Supporting Documentation:** Summary Term Sheet

Donative Naming Policy

Facilitator/Presenter: Scott Carr





## Ocean Bank Gift Agreement Extension of Naming of Convocation Center

## **TERM SHEET**

## April 11, 2024

1.	Donor:	Ocean Bank
2.	Effective Date:	August 1, 2024
3.	Extension of Current Naming:	Ocean Bank currently holds naming rights to the Convocation Center – this new Gift Agreement extends the current naming rights for an additional ten (10) years, and increases the annual payment from \$250,000, to the amounts set forth below in Section 5.
4.	Amount of Gift:	\$5,600,000
5.	Term of Gift:	■ Ten (10) year term, beginning on August 1, 2024 through July 31, 2034.
		• Annual escalating installments, payable as follows:
		August 1, 2024: \$470,000 August 1, 2025: \$485,000
		August 1, 2026: \$500,000
		August 1, 2027: \$515,000
		August 1, 2028: \$530,000
		August 1, 2029: \$560,000
		August 1, 2030: \$590,000
		August 1, 2031: \$620,000
		August 1, 2032: \$650,000
		August 1, 2033: \$680,000
6	Purpose of Gift:	All funds to support the general operating needs of FIU
	r urpose of Gira	Athletics.
7.	Naming Recognition:	In recognition of Gift, the University will continue to name the FIU Arena as the "Ocean Bank Convocation Center", through July 31, 2034.

8. Other Material Terms:	<ul> <li>Use of Gift funds may be used at the discretion of FIU Athletic Director.</li> </ul>
	<ul> <li>Naming subject to payment of each annual installment.</li> </ul>
	<ul> <li>Donor will receive certain interior and exterior signage rights and other stewardship benefits (i.e., football suite and ticket access for football, basketball, and baseball).</li> </ul>
	• For a 30-day period beginning on July 1, 2033, the Donor has a right of first refusal to negotiate an extension of the naming of the Convocation Center, upon terms to be mutually agreed upon.
	<ul> <li>University will not grant sponsorship/naming rights in the Convocation Center, for University-sponsored events, to any other retail or commercial banking institution during the 10-year term.</li> </ul>
	<ul> <li>Placement of Donor's marks and/or name on athlete uniforms, for University sports played in the Convocation Center, to be discussed and subject to mutually agreed upon terms and conditions, if permissible by NCAA and conference.</li> </ul>
	• Foundation advancement initiative fee reduced from 3% to 1.5%.
	<ul> <li>Other standard terms contained in FIU gift agreements, including right of University to reconsider naming in the event of serious legal impropriety by Donor.</li> </ul>
9. Required Approvals:	In accordance with Donative Naming Policy, which includes FIU Foundation Board (via the Executive Committee) and the FIU Board of Trustees.



# OFFICIAL UNIVERSITY POLICY

## University Community (Faculty, staff, students, donors & prospects)

SUBJECT (R*)	EFFECTIVE DATE (R*)	POLICY NUMBER (O*)		
DONATIVE NAMING POLICY	September 10, 2014	710.015		

#### POLICY STATEMENT (R\*)

This policy governs the naming of University campuses, buildings, other physical spaces or structures, academic or departmental units, programs, endowed faculty positions, fellowships and other endowed funds, where appropriate, for naming opportunities associated with donor recognition. This policy applies to all donor naming opportunities, regardless of whether a donor is an individual, foundation or corporation. Honorary namings are not covered by this policy, and are reserved to the Board of Trustees.

## GENERAL REQUIREMENTS FOR NAMING OPPORTUNITIES

- 1. The University may grant a donor permanent naming recognition in connection with a University building, academic unit, department, program, or faculty and/or student support endowment if the donor has satisfied the minimum philanthropic contributions as outlined in this policy, and if the recommended naming is consistent with the University's reputation as a public entity and advances the University's educational, research and public service missions.
- 2. Because of the public visibility and significance associated with such permanent naming recognition, the University should only recognize donors who have attained achievements of distinction and who have made a significant contribution to the community, their profession and/or the University. Individual donors should be of exemplary personal integrity, and corporate or foundation donors should have a high ethical standard of business and personal practice, as determined in the University's sole discretion.
- 3. Naming recognition of any building shall be provided in accordance with all applicable laws, including but not limited to Board of Governors Regulation 9.005 and IRS requirements relating to naming opportunities for tax-exempt bond financed facilities. The naming of any building must be approved by the Board of Trustees as a noticed, non-consent agenda item.
- 4. All endowments created in connection with any naming opportunities shall be managed and administered by the FIU Foundation, Inc. in accordance with applicable law and the Foundation's investment and disbursement policies, as they may be amended from time to time.
- 5. Timeline for Naming: The naming recognition benefits conferred on a donor shall be provided after any requisite board approvals are obtained and no earlier than execution of the gift agreement and receipt of first payment. In the case of an irrevocable gift, when a building or facility will be named and the funds are not required for construction or renovation, naming recognition may be provided following execution of the gift agreement and receipt of requisite board approvals.
- 6. Minimums for naming opportunities are maintained in the Naming Opportunity Guidelines.

## **REASON FOR POLICY (O\*)**

To create a standard for all donor naming opportunities throughout the University.

#### **DEFINITIONS (R\*)**

"Gifts" refer to contributions consisting of an unconditional transfer of cash or other assets such as securities, land, or personal property, without consideration (i.e. a bargained-for exchange). Certain gifts to qualified charitable entities are entitled to charitable contribution deductions under the Internal Revenue Code.

"Endowments" refer to assets donated with stipulations that they be invested to provide a permanent source of income.

"State Matching Funds" refer to funds appropriated by the State of Florida pursuant to challenge grant programs established to encourage private gifts to state universities, including funds provided pursuant to the Alec P. Courtelis University Facility Enhancement Challenge Grant Program, the University Major Gifts Program, the First Generation Matching Grant Program, or other similar challenge grant programs that may be established by the Florida Legislature from time to time.

"Honorary Namings" refer to non-gift related naming of a University Facility to individuals who have made significant contributions to the University or to the state of Florida or to the fields of education, government, science or human betterment and who are of recognized accomplishment and character. Consistent with Florida Board of Governors Regulation 9.005, Honorary Naming is not allowed for any active board member or employee of the Board of Governors or any active employee, student, or trustee of the university.

## PROCEDURES (O\*)

## I. SPECIFIC REQUIREMENTS FOR PERMANENT NAMING OF BUILDINGS AND FACILITIES

## A. Existing Facilities:

1. Total cost of remodeling or 50% of the replacement cost of the facility, whichever is greater.

#### B. New Facilities:

- 1. For facilities constructed with a combination of state and donated funds: The Donor's gift, plus any associated state matching funds, if any, should equal 50% or more of the cost of the project.
- 2. For facilities constructed solely with donated funds: Lead Donor's gift, plus associated state matching funds, if any, must equal 50% or more of the cost of the project.
- 3. For University or DSO debt-financed facilities: The IRS imposes strict limitations and compliance requirements on naming opportunities for facilities financed with tax-exempt bonds (i.e. athletics-related facilities). If the University believes a naming opportunity is likely to materialize for any given project, the gift levels for such naming recognition must be determined in consultation with the University Treasurer and bond counsel prior to the BOT's approval of the issuance of any debt, so as to permit the financing structure for the project to be developed in a manner that complies with all applicable bond-related requirements.
- C. Gifts shall be used for construction or to establish a general restricted endowment in support of the programs intended for the facility to be named or the maintenance and upkeep associated with the facility or program. This endowment will not be named in recognition of the donor.
- D. Irrevocable planned gift commitments will be counted at their present value toward the minimum naming amount. Revocable deferred gifts are not eligible to be counted toward the minimum amount required to name a facility.
- E. Gifts made to an endowment or for facility improvements shall be considered for the following naming opportunities. Gifts in these categories shall be used for construction, renovation, equipment, expansion, or endowment.

Wet Laboratory

Dry Laboratory

Programmatic Laboratory

Electronic Classroom, Case Room, or Auditorium

Large Classrooms (> 50 seats)

Small Classrooms ( $\leq 50$  seats)

Large Conference Rooms, Administrative Suites, Faculty Suites, Study Rooms, etc. (> 300 sq. ft.)

Small Conference Rooms, Administrative Suites, Faculty Suites, Study Rooms, etc. (≤ 300 sq. ft.)

F. Naming of benches, fountains, outdoor gardens, donor walls, other structures and spaces shall be addressed on a case-by-case basis as set forth in the section titled Approval Process (see Procedures). The appropriate minimum gift level will be calculated based on a variety of factors, including but not limited to location, structure, scale and function. Gifts must cover the entire cost of construction, installation or replacement and, if required, an endowment sufficient to cover all anticipated maintenance costs, unless funds are otherwise identified by the University through a division, college, school or other unit.

## G. Transfer of Naming Recognition:

If a named building has reached its useful life expectancy and is no longer used by the University and/or is demolished, gift agreements should contain language specifying that the naming rights on the building will not be transferred to another building or new facility. The original donor, successor or family will have first right of refusal to fund the new building.

## II. SPECIFIC REQUIREMENTS FOR NAMING DIVISIONS, COLLEGES, SCHOOLS, DEPARTMENTS, CENTERS, INSTITUTES AND PROGRAMS

Gifts associated with the naming of any division, college, school, or other unit should transform the unit involved, enabling the unit to reach a level of excellence that would have been extremely difficult using State or University funds alone.

A. The appropriate minimum gift level will be calculated based on a variety of factors, including but not limited to market benchmarks, peer institutions, and profile of students. Naming opportunities are as follows:

College, Independent School, or Division School within a College Independent Center, Institute, Program, or Department Center, Institute, or Program within a College or School

## B. Other guidelines:

- 1. FIU Foundation shall have the latitude to approve a multi-year payment plan for the establishment of an endowment at the major gift level, as determined by the Foundation and the University, provided full payment is received within a reasonable period of time (most generally five years) from the execution of the gift agreement.
- 2. If the stated minimum is not achieved by that time, the donation will be expended according to the designated use until the funds are depleted or it may be placed in another endowment with a similar purpose, consistent with the gift agreement terms. All gift agreements shall contain language specifying that permanent naming recognition is contingent on satisfaction of donor's payment obligations.
- 3. Each college, school or department may establish named fund opportunities to support the particular activities of its programs so long as the minimum standards stated above are observed.
- 4. Establishing such named endowments requires the approval of the area Dean, or Director, as well as the CEO of the FIU Foundation, Inc.

## C. State Matching Funds:

The State of Florida does not guarantee matching funds. Therefore, the minimum gift level required for naming must be achieved through philanthropic contribution and state matching funds only when received. Any matching funds received as a result of a donor's gift will be applied to the program/purpose of the gift as described in the gift agreement.

## D. Transfer of Naming Recognition:

If the purpose for or academic unit for a named Faculty or Student support endowment ceases to exist, the Dean or Director, and University Advancement will work with the original donor, successor or family, if available, to find an appropriate use for the endowment that is most closely aligned to the donor's expressed intent and the institution's goals. If a donor cannot be located, the CEO of the FIU Foundation, Inc., with the concurrence of the Foundation Board of Directors, shall take all appropriate steps to modify a gift's restrictions in accordance with applicable law.

## E. Name Withdrawal or Removal:

Any legal impropriety on the part of the donor will make the gift and naming subject to reconsideration by the Foundation and University.

## III. SPECIFIC REQUIREMENTS FOR NAMED FACULTY AND STUDENT SUPPORT ENDOWMENTS

The following are classified as Named Endowments. These endowments are listed because of their broad appeal to most donors.

- 1. Distinguished Chair: The Distinguished Chair supports projects determined by the President and related to institutionally defined priorities.
- 2. Deanship: The Endowed Dean's Chair is to be occupied by an individual serving as Dean of a school or college.
- 3. Eminent Scholars Chair: The Eminent Scholars Chair is to be occupied preferably by an individual with the rank of full professor.
- 4. Chair: The Chair is to be occupied preferably by an individual with the rank of full professor.
- 5. Distinguished Professorship: This position is to be occupied preferably by an individual with the rank of full professor.
- 6. Distinguished Visiting Professorship: This position is to be occupied by a prominent scholar or other distinguished person on a rotating basis generally not to exceed one year in duration.
- 7. Professorship/Lectureship
- 8. Graduate Fellowship: A fellowship is awarded to a student who is working toward an advanced degree in any graduate program (and this may include an assistantship, for which the student may perform teaching or research duties).
- 9. Research Fund: The spendable income from the endowment may be used to support a research program, technology enhancements, publication or presentation expenses, or other research-related expenses.
- 10. Scholarship: An endowed scholarship may be awarded to an undergraduate, graduate, or professional school student on the basis of need, academic merit, or other guidelines set forth in the gift agreement.
- 11. Student Support Fund

## IV. APPROVAL PROCESS

- A. A naming of any kind requires approval, as required herein, prior to any commitment with the donor.
- B. The naming of any building (new or existing), college or independent school as the result of a private gift, must be approved by the Senior Vice President for University Advancement, the Executive Vice President and Provost, and the Senior Vice President and Chief Financial Officer. The recommendation must then be submitted for final approval to:
  - 1. The President.
  - 2. The FIU Foundation Board of Directors.
  - 3. The FIU Board of Trustees (approval for naming of buildings is required as a noticed, non-consent agenda item).
- C. The naming of a portion of a building, such as classroom or auditorium, as a result of a private gift, must be approved by the following:
  - 1. The appropriate area Vice President, Dean or Director.
  - 2. The Senior Vice President for University Advancement in concurrence with the Executive Vice President and Provost and the Senior Vice President and Chief Financial Officer.
  - 3. The President.
- D. The naming of a division, department, a school residing within a college, center, institute or program requires approval of:
  - 1. The area Vice President and Dean/Director.
  - 2. The Senior Vice President for University Advancement in concurrence with the Executive Vice President and Provost.
  - 3. The President.
- E. The FIU BOT, upon recommendation from the President, retains the right to approve or disapprove any naming, or to return a gift to a donor, in serving the best interests of the University.

F. Requests for approval of naming opportunities shall be transmitted to the Senior Vice President for University Advancement via memorandum or proposal draft outlining the name, gift amount and possible terms, how the funds will be used and the rationale for extending recognition through a naming opportunity.

## HISTORY (R\*)

Adopted by Foundation Board of Directors on June 7, 2014. Adopted by University Board of Trustees on September 10, 2014.

## RESPONSIBLE UNIVERSITY DIVISION/DEPARTMENT (R\*)

Division of University Advancement/ FIU Foundation, Inc.

## RESPONSIBLE ADMINISTRATIVE OVERSIGHT (R\*)

University Advancement/FIU Foundation, Inc. 11200 S.W. 8th Street – MARC 531 Miami, Florida 33199 Telephone: (305) 348-3758 The University Policies and Procedures Library is updated regularly. In order to ensure a printed copy of this document is current, please access it online at <a href="https://www.policies.fiu.edu">www.policies.fiu.edu</a>.

For any questions or comments, the "Document Details" view for this policy online provides complete contact information.

## FORMS/ONLINE PROCESSES (O\*)

BOG Regulation 9.005 Naming Opportunities Guidelines

Link to the above referenced Form(s) available in the "Document Details" Section of the online version of this policy document.

\*R = Required \*O = Optional



# For naming divisions, colleges, schools, departments, centers, institutes and programs:

Naming Opportunity	Description	Suggested Minimum
College, Independent School, or Division		\$20,000,000
School	within a College	\$5,000,000
Independent Center, Institute, Program, or Department		\$2,500,000
Center, Institute, or Program	within a College or School	\$1,000,000

## For naming facilities:

Naming Opportunity	Description	Suggested Minimum
Wet Laboratory	Wet laboratories are laboratories where chemicals, drugs, or other material or biological matter are handled in liquid solutions or volatile phases, requiring direct ventilation, and specialized piped utilities (typically water and various gases).	\$500,000
Dry Laboratory	dry lab is a laboratory where computational or applied mathematical analyses are done on a computer-generated model to simulate a phenomenon in the physical realm whether it be a molecule changing quantum states, the event horizon of a black hole or anything that otherwise might be impossible or too dangerous to observe under normal laboratory conditions.	\$250,000
Electronic Classroom, Case Room, or Auditorium	Electronic classrooms integrate computer, multimedia, audio-visual, and network technologies in the teaching and learning process. Case rooms provide a more intimate location for academic activities in	\$250,000

	which lecture halls, libraries, etc. are too large. An auditorium is a large building or hall used for public gatherings, typically speeches or stage performances; it can also be part of a theater, concert hall, or other public building in which the audience sits.	
Large Classrooms	> 50 seats	\$100,000
Small Classrooms	≤ 50 seats	\$50,000
Large Conference Rooms, Administrative Suites, Faculty Suites, Study Rooms, etc.	> 300 sq. ft.	\$25,000
Small Conference Rooms, Administrative Suites, Faculty Suites, Study Rooms, etc.	≤ 300 sq. ft.	\$10,000

For naming faculty and student support endowments:\*

Naming Opportunity	Description	Suggested Minimum
Presidential Endowment	Supports projects determined by the President and related to institutionally defined priorities.	\$3 million
Endowed Deanship	To be occupied by an individual serving as Dean of a school or college.	\$2.5 million
Eminent Scholars Chair	To be occupied by an individual with the rank of full professor.	\$2 million
Chair	To be occupied by an individual with the rank of full professor.	\$1.5 million
Distinguished Professorship	To be occupied by an individual with the rank of full professor.	\$1 million
Distinguished Visiting Professorships	To be occupied by a prominent scholar or executive on a rotating basis generally not to exceed one year in duration.	\$500,000
Professorship/Lectureship	Awarded the position of professor with such responsibilities, i.e. lecture series, more than one lesson taught, etc.	\$250,000
Graduate Fellowship	Awarded to a student who is working toward an advanced degree in any graduate program including an assistantship, for which the student may perform teaching or	\$250,000

	research duties.	
Research Fund	To support program efforts, technology enhancements, research and publication or presentation expenses.	\$150,000
Scholarship	Awarded to an undergraduate, graduate, or a professional school student on the basis of need and/or academic merit.	\$25,000
Student Support Fund	Awarded to areas that give our students the most opportunities to excel and ensure that we have the skills and knowledge to continue to serve and support our students at the highest level, i.e. student services, student activities, advisors, etc.	\$25,000
General Endowment Minimum	Includes program and lecture endowments.	\$25,000

For naming faculty and student support accounts (non-endowed):

Naming Opportunity	Description	Suggested Minimum	
Professorship/Lectureship	Awarded the position of professor with lesser responsibilities than that of an endowed professorship, i.e. a single lecture, etc.	\$100,000	
Program	Awarded to an undergraduate, graduate, or professional school student on the basis of need and/or academic merit; university programs and activities may include, but are not limited to, employment, admissions, recruitment, financial aid, academic programs, student treatment and services, counseling and guidance, discipline, classroom assignment, grading, recreation, athletics, etc.	\$15,000	
Scholarship	Awarded to an undergraduate, graduate, or a professional school student on the basis of need and/or academic merit.	\$5,000	

<sup>\*</sup> To remain in perpetuity as a named endowment, the corpus of the endowment must grow to a minimum of \$25,000 within five years.



April 25, 2024

Subject: Update Regarding Previously Approved Student Residence Facility Program and Total Project Cost at Modesto A. Maidique Campus

## **Proposed Action:**

The Florida International University Board of Trustees delegation to Board Chair and Vice Chair to finalize the student residence facility programming (e.g., number of beds), total project cost, resubmit all required documentation to the Florida Board of Governors and Division of Bond Finance, and execute all required documents associated with the student residence facility on behalf of the FIU Board of Trustees.

## **Background Information:**

On February 29, 2024, the Department of Housing and Residential Life of the Division of Student Affairs submitted a proposal for financing and construction of a new student residence facility on the Modesto A. Maidique campus (the "Project"). The Project would be constructed as a suite-style residence hall with 816 beds.

As approved, the total Project construction cost was estimated to be \$184.5 million, with up to a \$20,000,000 cash contribution from the Housing system reserves.

FIU Administration submitted the Project to the Florida Board of Governors for upcoming approval and continues to evaluate construction cost estimates. As a result of further analysis, the Administration has determined that the expected construction cost may be lower than initially projected and may allow for a larger Project with minimal impact on the Housing Auxiliary operations.

The Administration recommends that the FIU Board of Trustees delegate authority to the Board Chair and Vice Chair to finalize the student residence facility programming and total cost for the Project, provide Board approvals for a final program, total Project cost, and request the Florida Board of Governors and Division of Bond Finance to issue fixed rate revenue bonds to finance the Project, capitalized interest, fund a debt service reserve fund, if necessary, and pay costs of issuing the Bonds based on the updated applicable total Project cost and up to a \$20,000,000 cash contribution from the Housing system reserves.

This request is consistent with the Florida Board of Governors Debt Management Guidelines dated September 14, 2022; Sections 1010.62 of the Florida Statutes; and Article IX, Section 7, Florida Constitution.

The Florida International University Board of Trustees
Finance and Facilities Committee
April 25, 2024
Agenda Item 3 – FF2
P a g e | 2

Supporting Documentation: Student Residence Facility Alternative Number of Beds and

Estimated Total Project Cost

February 29, 2024, Board of Trustee Approved Agenda Item and Resolution in Board of Governors Form with Appendix A

Facilitator/Presenter: Aime Martinez



	Cost	# of Beds	# of Floors	Projected System DSCR	Project Projected DSCR	Average Cost per Bed	Incremental Cost per Bed	Total Gross Sq Ft	Price per Sq Ft
As Submitted to BOT and BOG	\$184,492,455	816	14	1.45X	0.54X	\$226,094	\$0	283,763	\$650
Option 1 (revised cost estimate)	\$184,492,455	940	15	1.53X	0.64X	\$196,269	\$0	319,820	\$577
Option 2	\$200,130,668	1040	16	1.51X	0.66X	\$192,433	\$156,382	348,898	\$574
Option 3	\$215,764,633	1140	17	1.49X	0.67X	\$189,267	\$156,340	377,976	\$571
Option 4	\$231,394,649	1240	18	1.48X	0.69X	\$186,609	\$156,300	407,054	\$568

Note: Projected Debt Service Coverage Ratio (DSCR) assumes \$20,000,000 in cash contribution and same room rental rates as previously approved by the Board of Trustees on February 29, 2024.





February 29, 2024

Subject: Authorization for the Issuance of Debt to Finance the Construction of a Student Residence Facility at the University's Modesto A. Maidique Campus

#### **Proposed Action:**

Florida International University Board of Trustees authorization of a request to the Florida Board of Governors to request the Division of Bond Finance of the State Board of Administration to issue revenue bonds on behalf of Florida International University to finance construction of a student residence facility on the Modesto A. Maidique campus of the University.

#### **Background Information:**

The Department of Housing and Residential Life of the Division of Student Affairs has submitted a proposal for financing and constructing a new student residence facility on the Modesto A. Maidique campus of the University (the "Project"). The Project will be constructed as a suite-style residence hall with 816 beds. The Project is contemplated on the University's Campus Master Plan. The total Project construction cost is expected to be approximately \$184.5 million with approximately a \$20,000,000 cash contribution from the Housing system reserves.

The Administration recommends that the FIU Board of Trustees authorize a request from the Florida Board of Governors to the Division of Bond Finance to issue up to \$182.25 million of fixed rate, revenue bonds to finance the construction of the Project, finance capitalized interest, fund a debt service reserve fund, if necessary, and pay costs of issuing the Bonds. The Bonds will mature no more than thirty (30) years after issuance with level annual debt service payments.

This request is consistent with the Florida Board of Governors Debt Management Guidelines dated September 14, 2022; Sections 1010.62 of the Florida Statutes; and Article IX, Section 7, Florida Constitution.

**Supporting Documentation:** Requesting Resolution in Board of Governors Form

Appendix A

Facilitator/Presenter: Aime Martinez

A RESOLUTION AUTHORIZING THE ISSUANCE OF DEBT AND REQUESTING THE FLORIDA BOARD OF GOVERNORS TO APPROVE THE ISSUANCE OF SUCH DEBT TO FINANCE THE CONSTRUCTION OF A 816 BED STUDENT RESIDENCE FACILITY (UNIVERSITY HOUSING – PHASE I) ON THE MODESTO A. MAIDIQUE CAMPUS OF FLORIDA INTERNATIONAL UNIVERSITY, PROVIDING AN EFFECTIVE DATE.

#### BE IT RESOLVED BY THE BOARD OF TRUSTEES:

**Section 1.** The Board of Trustees (the "Board of Trustees") of the Florida International University (the "University") hereby requests the Florida Board of Governors to request the Division of Bond Finance of the State Board of Administration of Florida (the "Division") to issue bonds in an amount not exceeding \$182,250,000 (the "Bonds") for the purpose of financing (i) a Student Residence Facility on the campus of the University, as described herein (the "Project"), (ii) capitalized interest, (iii) a debt service reserve fund, if necessary, and (iv) certain costs associated with issuing the Bonds, including municipal bond insurance, if any.

**Section 2.** The Project will consist of approximately 816 beds and will include some ancillary space to service the residents. The Project is reflected on the approved master plan for the University and is consistent with the mission of the University because it will provide additional housing for use by students of the University. Construction of the Project is expected to begin December 2025 and to be completed by June 2027. Proceeds of the Bonds are not anticipated to be sufficient to complete the construction of the Project without the use of additional funds. Additional necessary funding in the amount of approximately \$20,000,000 will be obtained from cash reserves of the University's housing and, if needed, treasury funds. Legislative approval of the Project has been obtained pursuant to section 1010.62, Florida Statutes. No proceeds of the Bonds will be used to finance operating expenses of the University. The issuance of Bonds by the Division for the purpose of reimbursing the University for capital expenditures paid for the Project from legally available funds of the University is hereby authorized.

**Section 3.** The Bonds are to be secured by a first lien on the net housing system revenues, which consist of the housing system revenues, derived primarily from rental income, special event rental fees, and other miscellaneous charges for services or space provided, after deducting operating and maintenance expenses (the "Pledged Revenues") and will be issued on parity with the housing system's outstanding debt. The University is legally authorized to secure the Bonds with the revenues to be pledged pursuant to section 1010.62, Florida Statutes. The University is also committed to ensuring that sufficient housing system revenues will be generated to fulfill the University's obligations with respect to the Bonds.

**Section 4.** The Bonds will mature not more than 30 years after issuance, including any extensions or renewals thereof. The Project has an estimated useful life of 50 years, which is beyond the anticipated final maturity of the Bonds. The Bonds will bear interest at a fixed interest rate.

**Section 5.** (Reserved for variable rate debt and not applicable)

- **Section 6.** (Reserved for taxable debt and not applicable)
- **Section 7.** The Bonds will be sold through competitive sale.
- **Section 8.** The Board of Trustees will comply, and will require the University to comply, with all requirements of federal and state law relating to the Bonds, including but not limited to, laws relating to maintaining the exemption from taxation of interest payments on the Bonds and continuing secondary market disclosure of information regarding the Bonds.
- **Section 9.** The President, Chief Financial Officer and other authorized representatives of the University and the Board of Trustees are hereby authorized to take all actions and steps, to execute all instruments, documents, and contracts, and to take all other actions as they may deem necessary or desirable, in connection with the execution, sale, and delivery of the Bonds.
- **Section 10.** In making the determination to finance the Project, the Board of Trustees has reviewed the information attached to Appendix A and finds that the issuance of the Bonds is in compliance with the Debt Management Guidelines adopted by the Board of Governors, the University's debt management policy, and applicable law.
  - **Section 11.** This Resolution shall take effect immediately upon its adoption.

Adopted this 29th day of February, 2024.

#### CERTIFICATE OF THE CORPORATE SECRETARY

The undersigned, Corporate Secretary of the Florida International University Board of Trustees, does hereby certify that the attached resolution relating to the issuance of Bonds by the Division of Bond Finance of the State Board of Administration of Florida is a true and accurate copy as adopted by the Florida International University Board of Trustees on February 29, 2024, and said resolution has not been modified or rescinded and is in full force and effect on the date hereof.

BOARD OF TRUSTEES OF
FLORIDA INTERNATIONAL UNIVERSITY
Dated:, 2024
Ву:
Corporate Secretary

#### Appendix A

The following documents have been reviewed by the Board of Trustees prior to the execution of this Resolution:

- 1. the project summary;
  - a. Florida International University Housing Demand Analysis Report by Brailsford and Dunlavey dated February 2024
- 2. draw schedule for the project;
- 3. sources and uses of funds for the project;
- 4. estimated debt service schedule;
- 5. debt service schedules for any outstanding debt with a lien on the pledged revenues;
- 6. schedule showing estimated compliance with any additional bond requirement set forth in the documents governing the outstanding debt;
- 7. description of the security supporting repayment and the lien position the debt will have on that security;
- 8. five-year history and five-year projections of the pledged revenues and the debt service coverage;
- 9. projected pledge revenue and debt service coverage;
- 10. statement of legislative approval for the Project;
- 11. Internal Rate of Return (IRR) calculation; and
- 12. Student Housing price comparison analysis.

# Appendix A: Item 1 Project Summary Florida International University University Housing Project

#### **Project Description:**

The proposed student residence facility project will be constructed on Florida International University's (the "University" or "FIU") main campus, the Modesto A. Maidique campus (the "MMC campus"), and will provide an additional 816 beds to the existing capacity of 3,814 students in the housing system. The project will consist of one building 295,499 gross square feet. It will be constructed as a residence hall that will include a mix of four bedroom and studio units. All units will feature single bedrooms, common areas, and kitchenettes. The building will include space for study lounges and gathering spaces to accommodate education and social activities.

The project is included in the current 2015 - 30 Campus Master Plan.

#### **Facility Site Location:**

The proposed project will be located in the central, southern area of the MMC campus. It will be conveniently located near academic and student services buildings, food services, and the recreation center.

## Projected Start and Opening Date:

It is anticipated that construction of the project will commence in December 2025 and will be completed by June 2027. The Project is expected to open in August 2027 for the fall semester.

#### **Demand Analysis:**

The University has very limited on-campus housing. The student body for all degree-seeking students at all campuses was 54,037 in fall 2023, with only 4,225 students (3,814 students at the MMC campus and 411 students at the Biscayne Bay campus) students) or 7.8 percent of the student population living on-campus. FIU has the lowest percentage of students living on-campus in the entire State University System (SUS). For the SUS, 25 percent of all undergraduate students are housed on-campus; for FIU it is 10 percent. For fall 2023, 1,605 FIU students were on the on-campus housing interest list of students that were in need of housing. On the first day of classes in fall 2023, there were 837 students remaining on the housing waiting list still wanting housing on the MMC campus. On-campus housing has opened at 99.5 percent occupancy for the last two years. The University has unmet demand of 1,400 additional beds as discussed below. This project would begin to satisfy some of this unmet demand.

University	Fall 2023 Campus Beds	Fall 2023 Undergraduate Enrollment	UG housed	Fall 2023 Full- time UG enrollment	% Full-time UG Housed
FGCU	4,748	13,815	34%	12,331	39%
UNF	3,481	13,610	26%	10,862	32%
FAMU	2,769	9,269	30%	7,986	35%
FAU	4,759	23,458	20%	17,180	28%
UF	8,910	34,552	26%	28,308	31%
UWF	1,516	9,646	16%	4,946	31%
USF	6,503	36,452	18%	35,674	18%
UCF	7,043	59,547	12%	46,570	15%
FSU	6,709	31,933	21%	28,928	23%
FIU	3,814	38,715	10%	25,091	15%

There are six private student housing complexes located adjacent to the MMC campus across Southwest 8th street in Sweetwater: 109 Tower, 4<sup>th</sup> Street Commons, Identity Miami, Lapis, The One at University City, and Terrazul. The six complexes combined have approximately 5,706 beds. Lapis opened Fall 2023 and Terrazul has an anticipated opening fall 2024. Most incoming and transfer and graduate students are referred to these facilities since on-campus housing is not able to accommodate these populations. Once Terrazul is completed, there are two planned additional private student and workforce housing developments planned near the MMC campus. Like the existing off-campus projects, Terrazul the focus will be on upper division undergraduate and graduate/professional students.

Although off-campus housing exists near the MMC campus and has been an acceptable alternative for some students, the provision of amenities, living features, and student-friendly accommodations and agreement structures are infrequent. Rising costs and limited availability are also two prohibitive factors. Off-campus non-student apartment rental rates have increased consistently over the past several years and this trend is expected to continue in the foreseeable future. Students living off-campus in non-student housing apartments encounter an array of problems for which no immediate assistance is available. There is no in-house support when landlord, roommate, or academic problems arise. Additionally, much student effort goes toward working to pay rent, furnishing living quarters and commuting.

Student affordability continues to be a concern with students. Some students can only attend FIU if they live on-campus because of the flexibility of making rental payments. FIU Housing provides students the ability to use financial aid and payment plans to make rental payments. Staff in FIU Housing individually work with students and

families to make sure they can find all resources to help afford attending FIU. In fall 2023, 32 percent of all students living on-campus used financial aid to pay rent and 21 percent were on payment plans.

Increasing the number of beds on-campus will also continue to increase the number of students who are engaged in the campus community. On-campus residents are more likely to attend athletic events and campus programs, join a club, and participate in recreation activities. Students living on-campus have access to tutoring and programs designed to help them be successful in and out of the classroom. This engagement and specialized programming results in students living on-campus housing having a higher four-year graduation rate.

Furthermore, evidence suggests that the lack of on-campus housing discourages some quality students from attending the University, mostly when applicants learn they will not be assigned to on-campus housing and the off-campus student housing apartments are at capacity. In some cases, parents will not allow their children to come to Miami and live off-campus and in other cases parents cannot afford the additional expense of off-campus housing.

In addition to conducting its own analysis, FIU Housing engaged Brailsford & Dunlavey (B&D) in fall 2023 to update the FIU Housing Master Plan which included an in-depth on-campus housing demand study. B&D's scope of work included strategic visioning, stakeholder and focus group interviews, a web-based student survey, a demand analysis, and off-campus market analysis which is included as part of the board materials. Key findings of the study stated that the housing system on MMC was providing 1,466 less beds when compared to the current student demand and existing inventory.

FIU Housing is looking to build 796 revenue-generating beds, which is less than the demand study because of rising construction cost and private student housing development around MMC. The University considered a public-private partnership structure during the evaluation process. However, the University does not feel that a multi-system approach to housing on the MMC campus is desirable.

In conclusion, there is a demonstrated need for additional on-campus student housing. The University, with a present total bed capacity of 3,814 students, does not have sufficient housing capacity to meet its growing student demand. FIU offers the least number of beds to undergraduate students in the SUS. Many students who desired on-campus housing on the MMC campus this year had to be referred to the Biscayne Bay campus, off-campus housing apartments or chose not to attend the University. This is further evidenced by the waiting

list maintained by the housing operation. The University will increasingly depend upon the availability of on-campus housing in order to attract high quality students with greater diversity. The construction of additional undergraduate and graduate student housing is critical to the achievement of the University's goal to become a top public urban research university.

#### **Selection of Professionals:**

The Bonds will be issued through the Division of Bond Finance of the State Board of Administration of Florida ("DBF"), which has contracts with multiple outside professionals (including bond counsel, financial advisors, and verification agents) who will be engaged as necessary, all of which were selected through a competitive process.

## Project Cost and Financing Structure:

The total project cost, which includes construction and associated design costs, is estimated at \$184.5 million, and will be funded through the issuance bonds by DBF in an amount not to exceed \$182.25 million (the "Bonds") and an approximately \$20.0 million contribution from the Housing system and, if necessary, Treasury funds.

The total project cost estimate was calculated with cost per GSF as the basis. Residential space includes all net usable space within the units plus a factor of 1.34 for circulation, structure, building systems and other non-assignable space attributable to the residential area. Cost per GSF for these areas is based on recent data contributed by design professionals with recent student residence experience at FIU and other universities. Administration, student lounges, residential support and building service areas are based on BOG cost data per GSF. Site costs are based on specific conditions that must be addressed for the project site such as major utility relocations, roadway improvements, utility services and distribution lines, landscaping, walkways, and service access. Other project costs are generally calculated based on projected construction costs. These include professional fees, testing/surveys/inspection services, furnishings & equipment, contingencies, and other services required.

Total project cost per bed can be calculated based on total beds and total cost, i.e., \$184,492,445/816 beds = \$226,094 per bed. At a cost of approximately \$226K per bed, the Project is on the upper end of the recent student housing projects approved by the Board of Governors.

The project will be financed with fixed rate, tax-exempt revenue bonds issued by DBF, on behalf of the University, in an amount not to exceed \$182.25 million. The bond issue will be structured with a not to exceed 30-year final maturity and level annual debt service. Approximately

\$19.2 million of the debt will be used to fund capitalized interest for approximately 24-months during the construction period.

Construction of the project will be administered by the University under the supervision of its Facilities Management Department consistent with the construction of previous University housing phases.

#### Security/Lien Structure:

Net housing system revenues will be pledged for the payment of debt service on parity with the system's outstanding debt. These revenues consist of the housing system revenues, derived primarily from rental income and special event rental fees and other miscellaneous charges for services or space provided, after deducting operating and maintenance expenses ("Pledged Revenues").

The Bonds will be payable solely from the Pledged Revenues and secured by a first lien thereon as to the payment of principal and interest, on a parity with the outstanding State of Florida, Board of Governors, Florida International University Dormitory Revenue and Revenue Refunding Bonds, Series 2015A, 2020A and 2021A. Currently, the aggregate principal amount outstanding is \$129,325,000.

#### Pledged Revenues and Debt Service Coverage:

According to the forecasts provided by the FIU staff, the housing system is expected to generate Pledged Revenues of \$32,313,791 FY 2027-28, the first year of operation for the Project, and would produce a maximum annual debt service coverage ratio of 1.45X. The housing system is expected to generate Pledged Revenues of \$33,370,511 during the second year of operations of the Project, which would produce a maximum annual debt service coverage of 1.60X.

During the five-year period from FY 2018-19 to FY 2022-23, Pledged Revenues ranged from \$14,640,635 in FY 2018-19 to \$17,041,726 in FY 2022-23. This resulted in annual debt service coverage which ranged from 2.16X to 1.41X (without consideration of HEERF COVID funding).

For FY 2023-24 to FY 2026-27, Pledged Revenues are projected to grow from \$19,072,226 to \$23,321,676 with estimated coverage increasing from 1.82X to 2.40x. After opening of the Project in FY 2027-28, Pledged Revenues are projected to increase to \$32,313,792 with debt service coverage estimated at 1.45x. Interest payments on the proposed Bonds will be funded from Bond proceeds during the 24-month construction period from issuance through June 2027.

The projected debt service coverages have been calculated using a taxexempt interest rate of 5.25 percent. The projected revenues are based,

in part, on weighted average increases in rental rates as follows: FY 2024-25 4.70%, FY 2024-25 through FY 2027-28 6.00% per year, and FY 2028-29 3.00%. Annual operating expenses are expected to increase by approximately 2 percent per year.

When the Project opens in FY 2027-28, the projected rental rate per semester for the fall and spring will be \$5,900 per bed for the four-bedroom unit and \$6,200 for the limited number of studios. These rates are consistent with rental rates for existing facilities at the University and across the SUS.

The Project is expected to achieve a positive return with an internal rate of return (IRR) estimated at 3.97 percent over the 30-year financing period (increasing to 5.31 percent over an estimated useful life of forty (40) years).

A detailed schedule with the five-year history and a five-year projection of the Pledged Revenues, annual debt service coverage and maximum annual debt service coverage are included in the attached Appendix A: Item 8.

#### **Additional Bonds Test:**

The resolution allows for additional parity bonds provided that Pledged Revenues are sufficient to satisfy the additional bonds test ("ABT"). The ABT requires that the average annual Pledged Revenues (as adjusted for approved rental rate increases and additional revenues generated by the Project) for the two Fiscal Years immediately preceding the issuance of the Bonds are sufficient to cover 120% of the maximum annual debt service on all outstanding debt (the Series 2015A, 2020A and 2021A Bonds) and the proposed Bonds in such years.

For purposes of the ABT, average Pledged Revenues for FY 2023-24 and FY 2024-25, the two Fiscal Years immediately preceding the proposed issuance of the Bonds, are expected to be \$31M, which provides a coverage ratio of 1.39X, on the Series 2015A, 2020A, and 2021A Bonds and the proposed Bonds.

#### Type of Sale:

Competitive sale. The Bonds will be issued through DBF. Based on current market conditions and the proposed issuance, a competitive sale will yield the best results in terms of cost.

## Analysis and Recommendation:

University staff has reviewed the information provided by The Department of Housing and Residential Life with respect to the request for Board of Governors approval for the subject financing. University staff feels that demand for the existing and proposed housing is adequate to support construction of the proposed project.

Additionally, the housing system has historically generated positive debt service coverage and is projected to continue to provide adequate debt service coverage in the future based upon projections by the University. Based upon a review of the information, it appears that the financing is in compliance with the Florida Statutes governing the issuance of university debt and the Board of Governors' Debt Management Guidelines. The University administration recommends adoption of the resolution authorizing the proposed financing.



April 25, 2024

Subject: Approval of Contract greater than or equal to \$1,000,000 and less than \$3,000,000: Contract PUR-05527, vendor: EdFinancial Services, LLC

#### **Proposed Committee Action:**

Pursuant to the Delegations of Authority from the Florida International University Board of Trustees to the University President, as reflected in the Resolution on the President's Powers and Duties approved by the Board of Trustees on March 4, 2019, (i) approve, as listed and described below, the University entering into the contracts and purchase orders and/or change orders to the purchase orders and (ii) authorize the University President or his designee to execute, on behalf of the University, the aforementioned contracts and/or purchase orders.

#### **Background Information**

Contract PUR-05527 Amendment 3 with EDFINANCIAL SERVICES, LLC. Renewal of the piggyback agreement is being requested by FIU Enrollment Services for student financial call center services. The master agreement was awarded as a result of Request for Proposal RFP Number 22-004 solicited by Austin Peay State University (APSU). The total aggregate contract cost, when considering the current amendment and a potential fourth amendment, will exceed \$1,000,000.00. The schedule below represents the future estimated spend for the services. The last contract spend was \$421,759 for the fiscal year 2021-22.

Item	Term	Amount
Initial Term	July 1, 2022 – June 30, 2023	\$341,014
Amendments 1 and 2	July 1, 2023 – June 30, 2024	\$327,863 estimated
Amendment 3	July 1, 2024 – June 30, 2025	\$415,000 estimated
Potential Amendment 4	July 1, 2025 – June 30, 2026	\$415,000 estimated
	Total	\$1,498,877

Funding Source: E&G

The large volume of inbound Financial Aid calls to FIU's OneStop had negatively impacted office efficiency, student satisfaction, and staff morale. Because FIU's OneStop is responsible for handling all inquiries related to Admissions, Registration, and Financial Aid, the OneStop also found that Admission and Registration wait times and handle rates had been negatively impacted due to the overwhelming and disproportionate amount of Financial Aid calls in the OneStop queue. EdFinancial's inbound call center, with focused expertise in Federal Financial Aid, along with a flexible staffing and training model, allows EdFinancial to handle increases and decreases in volume without interruption while maintaining a call handle rate consistently over 90%.

EdFinancial was selected as FIU One Stop's preferred vendor with three main objectives:

- 1. Improve operational efficiencies
- 2. Increase student satisfaction
- 3. Improve OneStop staff morale

As a result of this partnership, OneStop has seen an increase in overall efficiencies, an improved staff morale, and a reduction in wait-times across all modalities, including phones, chat, front counter, and email leading to increases in overall student satisfaction. EdFinancial has a meaningful and positive impact on the services that we provide our students.

**Supporting Documentation:** Contract Summary Sheet

Contract PUR-05527 Amendment 3

Funding Certification Form

Available upon request:

■ Contract PUR-05527

■ Contract PUR-05527 Amendment 1

■ Contract PUR-05527 Amendment 2

Facilitator/Presenter: Aime Martinez



#### Piggyback Agreement PUR-05527 RFP # 22-004 Solicited by Austin Peay State University Student Financial Call Center Services

#### **Supplier Name**

EDFINANCIAL SERVICES, LLC, now doing business as Edamerica

#### **Supplier Address**

298 North Seven Oaks Drive, Knoxville, Tennessee, 37922

#### **State of Incorporation**

Nevada

#### **Initial Term**

Initial Agreement term – July 1, 2022, and ending on June 30, 2023.

#### **Renewal Options**

Renewal / Amendment 1 and 2 – July 1, 2023, to June 30, 2024 (Executed). Renewal / Amendment 3 – July 1, 2024, to June 30, 2025. Potential Renewal / Amendment 4 – July 1, 2025, to June 30, 2026.

#### **Extension Options**

N/A

#### **Department Contact Information**

Clara Gonzalez - Extension 7-7184

#### **Department Name**

**Enrollment Management and Services** 

#### **Purchasing Contact**

Jacob Zade

#### **General Scope of Work**

The purpose of this Piggyback Agreement is for a supplier to provide Student Financial Inbound Call Center with focused expertise in Federal Financial Aid, along with flexible staffing and training model.

#### COST OF SERVICES

Edamerica can provide the services below for FIU as requested. The pricing presented below is valid July 1, 2024, through June 30, 2025, and is based on Austin Peay State University's contract C-22-0037 based on RFP #22-004.

	Service Description	Fees
	Inbound Call Center Training and Set Up	\$4,000 set-up fee <sup>1,2</sup>
	Inbound Calls - Full Year	\$6.22 per call
	Student Engagement Outreach Campaigns <sup>3</sup>	\$2,500 set-up fee <sup>4</sup> \$810 school-specific domain set-up fee (optional) \$1.97 per dial for all non-contact calls \$4.26 per dial for each connect <sup>5</sup>
Contact Center	Virtual Agent Outbound Campaigns <sup>3</sup>	\$0.05 per virtual dial \$109 per campaign fee
Services	Chat	\$2,000 set up fee <sup>6</sup> \$10.58 per chat
	Text Blasts	\$0.08 per text \$164 per campaign fee
	Email	\$6.53 per email
	Advanced IVR <sup>7</sup>	\$164 per hour
	Default Management Training and Set Up	\$1,500 one-time fee <sup>6</sup>
Default Management Services	LoanScape Dashboard <sup>8</sup>	\$15,450 annually
	Grace Counseling	\$5.46 per borrower at separation
	Delinquency Outreach <sup>9</sup>	\$28.01 annual per borrower upon entering delinquency (day 31 or greater)

<sup>&</sup>lt;sup>1</sup>For initial implementation and upon restart following a period of dormancy beyond a holiday or Spring Break. Schools adding a service in any Year would pay the designated implementation fee.

<sup>&</sup>lt;sup>2</sup>This covers establishing access to School SIS, telephony routing and training. If additional offices are added at a later date, training fees will be assessed at \$75 per hour.

<sup>3</sup>The parties will mutually agree upon those countries outside the United States to which Edamerica will make live or virtual outbound calls.

<sup>&</sup>lt;sup>4</sup>Initial set up fee only. Schools adding a service in any Year would pay the one-time fee designated for the implementation of the selected service. If the institution has used this service previously, \$1,500 of this fee is waived.

<sup>5</sup>Includes providing live counseling or message. Follow-up email sent after right party connect.

For new implementation only. Schools adding a service in any Year would pay the designated implementation fee.

Basic IVR menus and prompts are standard features with advanced IVR prompts and logic available as optional add-ons to handle more complex needs. Optional add-ons will incur the listed fee for programming and set up.

<sup>&</sup>lt;sup>8</sup>Annual Fee is based on the number of students in the most recently published official cohort by the Partner Eligibility and Oversight Services (PEOS). Pricing above is based on FIU's 2020 cohort size of 9,868 borrowers. Pricing level changes would be effective annually on July 1st. Fee changes will not be applied retroactively. Annual fee will be billed in equal monthly installments.

If a school exceeds an official CDR of 24.9%, the rate will increase to \$39.25 per borrower upon entering delinquency.

#### **Insurance Requirement**

Section 7 Insurance - Page 2 of the original Piggyback Agreement PUR-05527, see excerpt below.

7. Insurance. Contractor shall, at minimum, have and maintain the types and amounts of insurance outlined in the Solicitation, in addition to that which is necessary to protect both Contractor and FIU against all liabilities, losses, damages, claims, settlements, expenses, and legal fees arising out of or resulting from performance of the Agreement, in any and all forms. Contractor shall name and shall require all providers, partners, suppliers, subcontractors and anyone else providing services relating to this Agreement to name, as appropriate, The Florida International University Board of Trustees, Florida International University, the State of Florida, The Florida Board of Governors, and their respective trustees, directors, officers, employees and agents, as additional insureds. The policies of the Contractor, its providers, partners, suppliers and subcontractors and anyone else providing services to the University shall be primary and any insurance carried by FIU shall be noncontributing with respect thereto. FIU, as a public body corporate entity, is self-insured, and will provide its Certificate of Insurance upon request; FIU will not purchase additional insurance coverage for this Agreement. FIU is not liable for the acts of third parties or the consequences of the acts of third parties.

#### **Additional Requirements**

N/A

Notes - N/A



#### AMENDMENT NO. 3 TO FIU CONTRACT# PUR-05527

THIS AMENDMENT NO. 3 TO FIU CONTRACT# PUR-05527 (this "Amendment") is effective as of the date of the last signature below and is entered into by and between THE FLORIDA INTERNATIONAL UNIVERSITY BOARD OF TRUSTEES, with a principal address of 11200 SW 8<sup>th</sup> Street, CSC 310, Miami, Florida 33199 ("FIU"), and EDFINANCIAL SERVICES, LLC now doing business as "Edamerica", a Nevada limited liability company with principal offices located at 298 North Seven Oaks Drive, Knoxville, Tennessee 37922, Attn: Wm. Anthony Hollin, President ("Edamerica").

#### **RECITALS:**

WHEREAS, FIU and Edamerica have entered into that certain Piggyback Agreement dated as of July 7, 2022 (the "Agreement"), pursuant to which Edamerica provides inbound and outbound call center support services as well as Default Management Services for FIU, pursuant to the terms and conditions of the Agreement. (Defined terms used herein and not otherwise defined shall have the meanings assigned to such terms in the Agreement); and

WHEREAS, FIU and Edamerica desire to extend the term of the Agreement as more particularly set forth below.

NOW, THEREFORE, for good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, University and Edamerica hereby agree as follows:

- 1. <u>Term.</u> FIU and Edamerica hereby agree to extend the term of the Agreement through June 30, 2025.
- 2. <u>Services</u>. FIU and Edamerica hereby agree that Edamerica shall provide the Contact Center and Default Management Services to and on behalf of FIU pursuant to the terms and conditions of (i) the APSU Contract and (ii) the FIU Proposal for Contact Center and Default Management Services that are attached to this Amendment as "Exhibit IV". Exhibit IV attached to the Agreement is hereby deleted and Exhibit IV attached to this Amendment is substituted therefor.
- 3. <u>Continued Force and Effect</u>. All terms and conditions of the Agreement, not modified by this Amendment, are hereby ratified and confirmed in all respects and shall remain in full force and effect.
- 4. <u>Counterparts</u>. This Amendment may be executed in counterparts, each of which will be deemed an original, but all of which together will constitute one and the same agreement. Signatures to this Amendment transmitted by facsimile transmission, by electronic mail in "portable document format" (".pdf") form, or by any other electronic means intended to preserve the original graphic and pictorial appearance of a document, will have the same effect as physical delivery of the paper document bearing the original signature.

[Signatures appear on following page.]

EDFINANCIAL SERVICES, LLC d/b/a Edamerica
Wm. Anthony Hollin, President
Date
THE FLORIDA INTERNATIONAL UNIVERSITY BOARD OF TRUSTEES
Signature
Printed Name
Title
Date
Approved as to form and legality Fit. U. Attorney

DATE: 4-1-24



#### **Funding Certification Form**

This form is required by the FIU Board of Trustees ("BOT") and/or a committee of the BOT as a condition for approval of items, containing a funding component, that come for approval before the Board and/or a BOT committee pursuant to the Delegations of Authority from the BOT to the University President or otherwise.

		mendment # 3 to FIU Contract PUR-05527 with LLC for the Student Financial Aid Call Center.	
Funding Sou	rce(s):		
	Fund Code	Fund Code Description	
	210	E&G Educational & General	
3	*		

This is to certify that the above item has been reviewed and approved, and to the best of our professional judgment and knowledge, the type of funding for the item is authorized by state law and Board of Governors Regulations, and the Trustees may reasonably and in good faith rely on this certification.

A 14 10 A

Bridgette Cram	4/1/24
Bridgette Cram	
Vice President, Academic Affairs	Date
Clime Matues	4/15/24
Aime Martinez, Chief Financia Officer and	
Senior Vice President	Date
DocuSigned by:	
	4/16/2024
7F5CBEF9E1654F6	
Carlos B. Castillo, General Counsel	Date
— DocuSigned by:	
Kenneth Jessell	4/18/2024
178D526292AA4C1	
Kenneth A. Jessell, President	Date





# THE FLORIDA INTERNATIONAL UNIVERSITY BOARD OF TRUSTEES

Executive Summary April 25, 2024

#### AUDITED FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2023

- The University's Audited Financial Statements were prepared following Governmental Accounting Standards Board (GASB) standards of accounting and financial reporting.
- The State of Florida Auditor General issued the University's Audited Financial Statements for the year ending June 30, 2023 on February 23, 2024.
- OPINION: The University received an unmodified (unqualified) opinion, meaning the financial statements presented fairly, in all material respects, the respective financial position of FIU and of its aggregate discretely presented component units as of June 30, 2023, and the respective changes in financial position and cashflows.
- We are not aware of, and the auditors did not identify any, deficiencies in internal control over financial reporting considered to be a material weakness or any instances of non-compliance or other matters required to be reported under Government Auditing Standards.
- The Financial Statements include the following component units of the university:
  - o FIU Foundation, Inc., and its subsidiaries
  - FIU Athletics Finance Corporation
  - FIU Academic Health Center Health Care Network Faculty Group Practice, Inc.
  - NOTE: The financial activities of the FIU Research Foundation, Inc. are not included in the University's financial statements because total assets and operating revenues of the Research Foundation represent less than one percent of the total aggregate component units' assets and operating revenues.

Page 1 of 3

#### Highlights of Balance Sheet - Assets, Liabilities and Net Position

• Total Assets of just under \$2.0 billion, an increase of \$116.2 M or 6.3 percent over fiscal year 2021-22.

Primarily Due to changes in:

Increase in Cash and Investments	\$ 9.9 M
Decrease in Accounts Receivable	(\$ 10.5) M
Increase in Due from State - Construction	\$ 44.3 M
Increase in Due from Other Funds	\$1.3 M
Increase in Other Current Assets	\$ 2.9 M
Increase in Capital Assets, Net	\$ 68.3 M
Total	\$116.2 M

• Total Liabilities of \$997.3 million, an increase of \$77.7 M or 8.5 percent over 2021-22.

Primarily Due to:

Increase in Net Pension Liability	\$188.0 M
Net Decrease (OPEB) Other Post	(\$ 96.0) M
Employment Retirement Benefits	
Decrease in A/P and Accrued Liabilities	(\$ 6.5) M
Decrease in Salaries & Wages Payable	(\$16.0) M
Increase Due to Other Funds, Component Units	\$ 2.4 M
Increase in Unearned Revenue	\$ 10.0 M
Decrease in Capital Improvement Debt Payable	(\$ 7.6) M
Decrease in Leases Payable (GASB 87)	(\$1.1) M
Increase Subscript. Based IT Liab.(GASB 96)	\$ 5.2 M
Decrease in Compensated Absences	(\$ .7) M
Total	\$77.7 M

• Total Net Position of \$934.4 million, an increase of \$129.2 M or 4.3 percent.

The change in net position reflects the change in total assets, \$116.2 M, less the increase in deferred outflows of resources related to pensions and OPEB, (\$.5) M, less the change in total liabilities, (\$77.7) M, plus the decrease in deferred inflows of resources related to pensions and OPEB, \$91.2 M.

#### **Highlights of Revenues and Expenses**

• Operating Revenues totaled \$637.4 million, an increase of \$52.8 M or 9.0 percent from 2021-22.

Primarily Due to changes in:

Increase in Net Tuition and Fees	\$ 7.9 M
Increase in Auxiliary Sales and Service	\$ 1.0 M
Increase in Grants and Contracts	\$ 44.4 M
Decrease in Other Operating Revenues	(\$.5) M
Total	\$52.8 M

• Operating Expenses totaled \$1.95 billion, an increase of \$8.7 M or .7 percent from 2021-22.

Primarily Due to changes in:

Increase in Compensation and Benefits	\$ 35.0 M
Decrease in Scholarships, Fellowships, Waivers	(\$ 54.8) M
Increase in Depreciation Expense	\$ 3.8 M
Increase in Services and Supplies	\$ 22.7 M
Increase in Utilities and Communications	\$ 2.0 M
Total	\$ 8.7 M

• Net Nonoperating Revenues totaled \$587.9 million, a decrease of \$16.9 M or 2.8 percent over 2021-22.

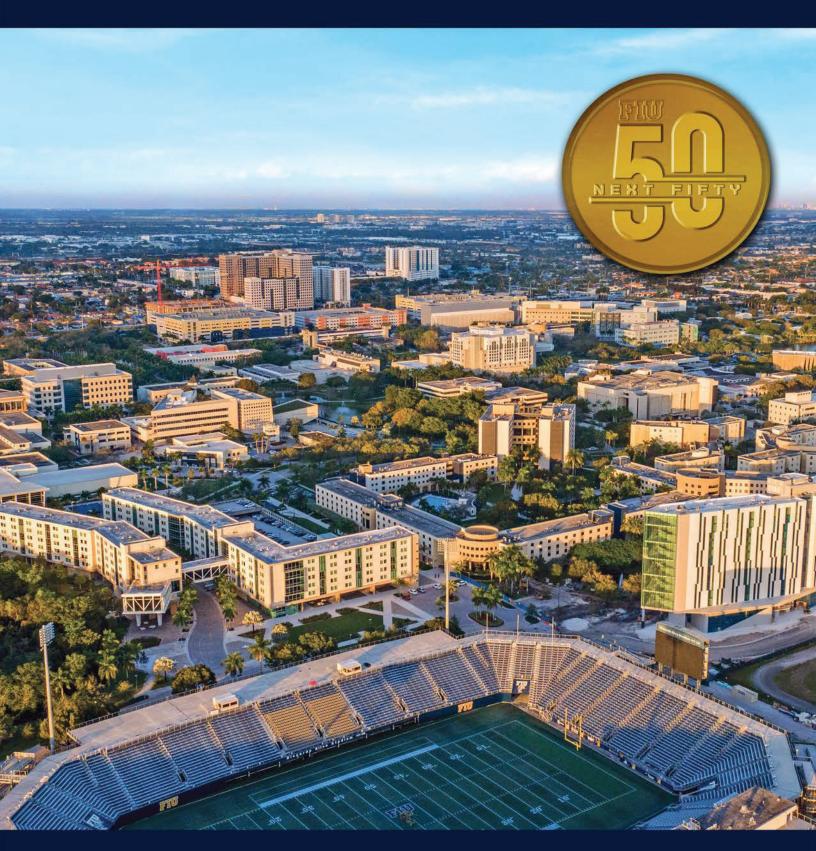
*Primarily Due to changes in:* 

Total	(\$ 16.9) M
Gains/loss disposals, Interest, Non-op Exp.	\$ 5.7 M
Decrease in Federal & State Student Fin. Aid	(\$59.2) M
Decrease in Other Nonoperating Revenues	(\$26.8) M
Increase in Investment Income, Net	\$ 39.9 M
Increase in State Non-Capital Appropriations	\$ 15.6 M
Increase in Noncapital Grants, Contracts & Gifts	\$ 7.9 M

• Changes in Other Revenues of \$68.7 million, or 223.5 percent, over 2021-2022 resulted primarily from an increase in Capital Appropriations revenue of \$69.8 offset by a decrease in Capital Grants and Contracts revenue of \$1.1 million.



# FLORIDA INTERNATIONAL UNIVERSITY



ANNUAL REPORT 2022 - 2023

#### **BOARD OF TRUSTEES AND PRESIDENT**

During the 2022-23 fiscal year, Dr. Kenneth A. Jessell served as President of Florida International University and the following individuals served as Members of the Board of Trustees:

Dean C. Colson, JD, Chair

Rogelio Tovar, Vice Chair

Cesar L. Alvarez, JD

Dr. Jose J. Armas, MD

Dr. Deanne Butchey, from August 1, 2022 (1)

Carlos A. Duart

Alan Gonzalez, from March 29, 2023 (2)

Francis A. Hondal, from March 29, 2023 (3)

Natasha Lowell

Cristhofer E. Lugo, through May 3, 2023 (4)

T. Gene Prescott

Dr. Joerg Reinhold through July 31, 2022 (1)

Chanel T. Rowe, JD

Marc D. Sarnoff, JD

Alexander P. Sutton, from May 3, 2023 (4)

Carlos Trujillo, JD, through January 10, 2023 (2)

Notes: (1) Faculty Senate Chair.

- (2) Position remained vacant from January 10, 2023, through March 29, 2023.
- (3) Position remained vacant from July 1, 2022, through March 29, 2023.
- (4) Student Body President.



### **FLORIDA INTERNATIONAL UNIVERSITY**

#### **ANNUAL REPORT 2022-23**

#### **TABLE OF CONTENTS**

	PAGE NO.
Message from the President	1
Introduction from the Chief Financial Officer and Senior Vice President	2
Independent Auditor's Report on Financial Statements	4
Management's Discussion and Analysis	8
Basic Financial Statements:	
Statement of Net Position	18
Statement of Revenues, Expenses, and Changes in Net Position	20
Statement of Cash Flows	21
Notes to Financial Statements	23
Other Required Supplementary Information	
Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability	62
Schedule of the University's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan	63
Schedule of University Contributions - Florida Retirement System Pension Plan	65
Schedule of the University's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan	67
Schedule of University Contributions - Health Insurance Subsidy Pension Plan	69
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters	71



#### **Message from the President**



It has been a year of great achievement for Florida International University (FIU), a testament to the excellence of our students, the commitment of our faculty and staff, and the support of our alumni and community.

As we begin to wrap up 2023, here are some of the highlights that should make us all Panther proud.

As a Carnegie R1 (very high research activity) institution, FIU is focused on making an impact where it matters most – student success, research excellence, and community impact.

FIU continues its steady rise to the top. In September, FIU achieved its highest ranking ever in U.S. News. Our university is number 64 in the nation among public universities, jumping 64 spots among public universities and 91 spots overall in the past 10 years. In addition, FIU came in at number 12

for most innovative and number 9 for undergraduate teaching among public universities.

FIU also ranked number 2 in the nation for undergraduate international business for the fifth consecutive year.

Speaking of accolades, FIU has a Top 5 recognition: FIU ranked number 4 nationally among public universities by The Wall Street Journal. We also have a Top 10 recognition: Degree Choices ranked FIU number 8 nationally for students' return on investment, based on the cost of attending and the earnings a student can expect. And, we have a Top 20 recognition: FIU recently ranked 19<sup>th</sup> in universities across the nation - and first in Florida - by Washington Monthly for our commitment to social mobility, public service, and research.

Additionally, in June, FIU earned the highest score in the State University System according to the Florida Board of Governors performance-based funding (PBF) metrics.

Earlier this year, U.S. News and World Report ranked FIU Law No. 60 among the nation's law schools – and No. 32 among public schools. FIU Law is among the top three law schools in the state.

Our university is a major force in the State of Florida and a leader in research at the national level, with more than \$300 million in research.

None of it would be possible without the passion and hard work of our dedicated faculty and staff, our alumni, and our students. Together, we embody what it means to be a successful 21<sup>st</sup> century university.

We are FIU: Forward-thinking, Innovative, Unstoppable.

Sincerely,

Kenneth A. Jessell



#### Introduction from the Senior Vice President and Chief Financial Officer



I am pleased to present Florida International University's 2022-23 Annual Financial Report. This report provides detailed financial information about FIU, its direct support organizations and the faculty group practice plan financial activities, results of operations, and financial position as of the fiscal year that ended June 30, 2023.

The Division of Finance and Administration prides itself on working together with leadership to strategically allocating its financial resources, providing accurate and timely reporting of financial information, and assisting in identifying new revenue opportunities and partnerships to support our educational mission and strategic goals. This fiscal year, FIU continued to excel, upholding our reputation as an educational beacon of hope in the state of Florida.

FIU achieved many triumphs this past fiscal year, highlighting our university's commitment to student success, research excellence and the creation of opportunities for our students, including:

- Proudly celebrating the university's 50th anniversary. FIU is an example of how the combination
  of dedication, perseverance, and dreams conquers all. The South Florida community
  commemorated this momentous milestone in style: there were billboards throughout town as well
  as advertisements in the Miami Herald, and countless buildings and landmarks displayed FIU's
  blue and gold colors.
- On November 9th, 2022, we welcomed our sixth president, Dr. Kenneth A. Jessell. Dr. Jessell has a wealth of experience in higher education, having served in many capacities in the State University System for over 40 years. As President, he is steadfastly committed to our students' success, research excellence, affinity, and engagement. In a recent communication to the university community, he stated: "FIU is on the rise and, together, we will continue to push boundaries, exceed expectations, and affect change in our community and around the world."
- FIU concluded the capital fundraising campaign, securing \$849.5 million in gifts and pledged commitments. This was the largest campaign in FIU history. FIU was also awarded \$64 million in federal funds to support our thriving research programs in health, engineering, technology innovation, defense, and environmental resilience.
- FIU opened a new research and briefing center in Washington, D.C., expanding student programs and courses offered in the Talent Lab at FIU in D.C. More than 120 FIU students intern in the nation's capital annually, and more than 800 participate in career fly-ins aimed at securing jobs and internships.
- FIU had a memorable year with regards to our capital investments, a key component of the University's legacy and the FIU story. Expansion continued on campus the University invested over \$21 million in HVAC projects to improve the air quality and systems in the most critically needed buildings. FIU also completed an amazing residence hall for our students, Tamiami Hall, with over 670 new beds overlooking the FIU football stadium and featuring an extraordinary outdoor promenade. Speaking of the stadium, the much-needed catering kitchen was completed and the International Center for Tropical Botany, a beautiful research and education center adjacent to The Kampong in Coconut Grove, opened its doors. This facility features work areas, meeting

facilities, and research space to teach tropical botany courses at post-graduate levels and conduct research on thousands of tropical plant specimens collected from around the world. Lastly, there is great excitement around the anticipated completion of several projects, including the second School of International and Public Affairs building, a new Engineering building and the Trish and Dan Bell Chapel at MMC, among others.

FIU's financial operations and investments serve as the foundation that supports the university's core mission of educating students for successful careers and enabling faculty to conduct outstanding research aimed at addressing today's most pressing challenges. FIU remains committed to its ongoing pursuit of sustained excellence and being a top public university in the nation and the world.

Sincerely,

Aime Martinez, CPA

aime Martines

Senior Vice President and Chief Financial Officer



# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

#### INDEPENDENT AUDITOR'S REPORT

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of Florida International University, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of Florida International University and of its aggregate discretely presented component units as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns as of June 30, 2023. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the reports of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical

requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matter**

As discussed in Note 2. to the financial statements, the University adopted new accounting guidance Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements*, which is a change in accounting principle that addresses accounting and financial reporting for subscription-based information technology arrangements. This affects the comparability of amounts reported for the 2022-23 fiscal year with amounts reported for the 2021-22 fiscal year. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is
  expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that MANAGEMENT'S DISCUSSION AND ANALYSIS, the Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability, Schedule of the University's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan, Schedule of University Contributions - Florida Retirement System Pension Plan, Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan, and Schedule of University Contributions - Health Insurance Subsidy Pension Plan be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Management is responsible for the other information included in this annual report. The other information comprises the Message from the President, and the Introduction from the Senior Vice President and Chief Financial Officer but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2024, on our consideration of the Florida International University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH** *GOVERNMENT AUDITING STANDARDS***. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with** *Government Auditing Standards* **in considering the Florida International University's internal control over financial reporting and compliance.** 

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida

February 21, 2024

Audit Report No. 2024-135

# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the University for the fiscal year ended June 30, 2023, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of University management. The MD&A contains financial activity of the University for the fiscal years ended June 30, 2023, and June 30, 2022.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 35, the University's financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the University and its component units. Based on the application of the criteria for determining component units, the following three component units are included within the University reporting entity as discretely presented component units:

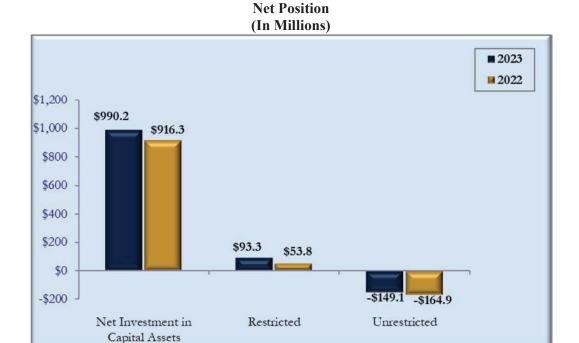
- ➤ Florida International University Foundation, Inc. (Foundation)
- ➤ FIU Athletics Finance Corporation (Finance Corporation)
- ➤ Florida International University Academic Health Center Health Care Network Faculty Group Practice, Inc. (Health Care Network)

Information regarding these component units, including summaries of the discretely presented component units' separately issued financial statements, is presented in the notes to financial statements. This MD&A focuses on the University, excluding the discretely presented component units. For the component units, MD&A information is included in their separately issued audit reports.

#### THE STATEMENT OF NET POSITION

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the University, using the accrual basis of accounting, and presents the financial position of the University at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the University's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the University's financial condition.

The University's comparative total net position by category for the fiscal years ended June 30, 2023, and June 30, 2022, is shown in the following graph:



# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

The following summarizes the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

# Condensed Statement of Net Position at June 30 (In Millions)

	2023	2022
Assets		
Current Assets	\$ 706.9	\$ 655.0
Capital Assets, Net	1,216.6	1,148.3
Other Noncurrent Assets	33.4	37.4
<b>Total Assets</b>	1,956.9	1,840.7
<b>Deferred Outflows of Resources</b>	195.2	194.6
Liabilities		
Current Liabilities	104.3	120.2
Noncurrent Liabilities	893.1	799.4
<b>Total Liabilities</b>	997.4	919.6
<b>Deferred Inflows of Resources</b>	220.3	310.5
Net Position		
Net Investment in Capital Assets	990.2	916.3
Restricted	93.3	53.8
Unrestricted	(149.1)	(164.9)
<b>Total Net Position</b>	\$ 934.4	\$ 805.2

Total assets as of June 30, 2023, increased by \$116.2 million, or 6.3 percent. This increase is primarily driven by a net increase in capital assets of \$68.3 million resulting from new construction activity and capitalization of Tamiami Hall housing facility, space leases, and information technology assets per implementation of GABS 96, *Subscription Based Information Technology Arrangements* (SBITA), along with an increase in receivables mainly from the State of Florida for new Capital Appropriations of \$44.3 million.

Total liabilities as of June 30, 2023, increased by \$77.8 million, or 8.5 percent. The increase was driven by a rise in the University's proportionate share of noncurrent pension liabilities of \$188.1 million which was partially offset by a decline in the noncurrent portion of other postemployment benefits of \$96.1 million and a decrease in accrued salaries and wages liabilities of \$16 million primarily due to the timing of pay periods surrounding fiscal year-end that affected resulting payroll accruals in comparison to the prior year.

Deferred outflows of resources increased by \$0.6 million from activity related to pensions and other postemployment benefits. Deferred inflows of resources decreased by \$90.2 million from activity related to pensions, other postemployment benefits and right-to-use leases.

As a result, the University's net position increased by \$129.2 million, or 16 percent, resulting in a fiscal year-end balance of \$934.4 million, which includes a deficit in unrestricted net position. This deficit is discussed further in the notes to the financial statements.

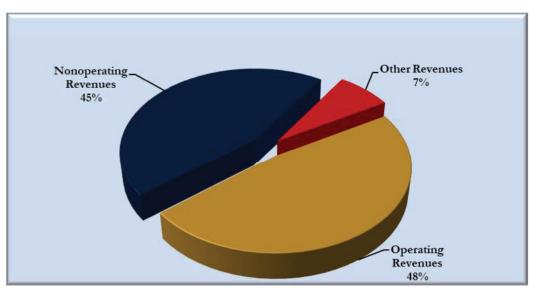
# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

# THE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

The statement of revenues, expenses, and changes in net position presents the University's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following chart provides a graphical presentation of the University revenues by category for the 2022-23 fiscal year:

**Total Revenues** 



The following summarizes the University's activity for the 2022-23 and 2021-22 fiscal years:

# Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years (In Millions)

	2022-23	2021-22
Operating Revenues	\$ 637.4	\$ 584.6
Less, Operating Expenses	1,195.4	1,186.6
Operating Loss	(558.0)	(602.0)
Net Nonoperating Revenues	587.9	604.8
Income Before Other Revenues	29.9	2.8
Other Revenues	99.3	30.6
<b>Net Increase in Net Position</b>	129.2	33.4
Net Position, Beginning of Year	805.2	771.8
Net Position, End of Year	\$ 934.4	\$ 805.2

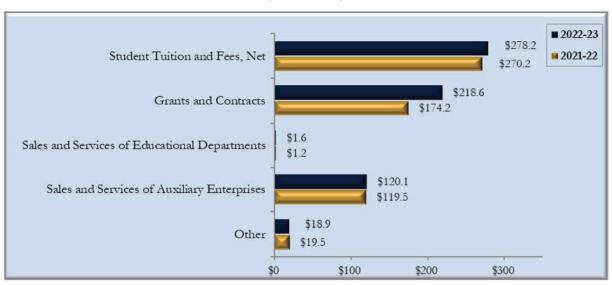
# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following chart presents the University's operating revenues for the 2022-23 and 2021-22 fiscal years:

# Operating Revenues (In Millions)



The following summarizes the operating revenues by source that were used to fund operating activities for the 2022-23 and 2021-22 fiscal years:

# Operating Revenues For the Fiscal Years (In Millions)

	_2	022-23	_2	021-22
Student Tuition and Fees, Net	\$	278.2	\$	270.2
Grants and Contracts		218.6		174.2
Sales and Services of Educational Departments		1.6		1.2
Sales and Services of Auxiliary Enterprises		120.1		119.5
Other		18.9		19.5
<b>Total Operating Revenues</b>	\$	637.4	\$	584.6

The University total operating revenues increased by \$52.8 million, or 9 percent, over the 2021-22 fiscal year. Operating revenue changes were the result of the following factors:

➤ Grants and contracts overall revenue increased \$44.4 million. Higher revenue from grants and contracts was generated mostly by Federal grants related to the Institution of Environment, Global Forensic and Justice Center, Center for Translational Science, Center for Internet Augmented Research and Assessment, Center for Children and Families, and the International Hurricane Center. Nongovernmental grants and contracts, particularly from private grants, private scholarships, and program income from the College of Medicine International Program with the American University of Antigua, also contributed to the revenue growth.

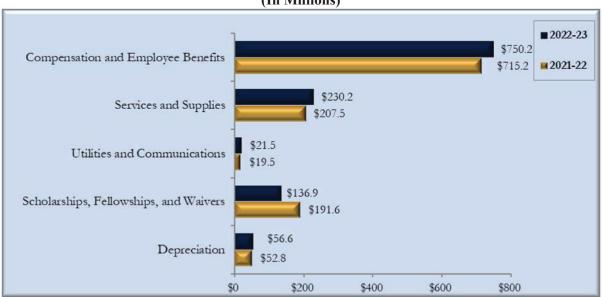
#### A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Operating Expenses**

Expenses are categorized as operating or nonoperating. The majority of the University's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The University has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following chart presents the University's operating expenses for the 2022-23 and 2021-22 fiscal years:





The following summarizes the operating expenses by natural classification for the 2022-23 and 2021-22 fiscal years:

# **Operating Expenses** For the Fiscal Years (In Millions)

	2022-23		2021-22	
Compensation and Employee Benefits	\$	750.2	\$	715.2
Services and Supplies		230.2		207.5
Utilities and Communications		21.5		19.5
Scholarships, Fellowships, and Waivers		136.9		191.6
Depreciation		56.6	_	52.8
<b>Total Operating Expenses</b>	\$	1,195.4	\$	1,186.6

Changes in operating expenses were primarily the result of the following factors:

> Compensation and employee benefits increased \$35 million, or 4.9 percent. Higher expenses primarily resulted from a \$31.2 million increase in pension expense related to the University's proportionate share from the Florida Retirement System and a \$3.4 million increase in State Retirement due to increases in the FRS Employer Contribution Rates across all employee classes.

# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

- > Services and supplies expenses increased \$22.7 million, or 10.9 percent. The increase is essentially driven by the following factors: a continued upswing in travel expenses of \$7.2 million to pre-pandemic levels, \$3.6 million in subcontracts for projects in the Center for Translational Science and Center for Internet Augmented Research and Assessment, \$3.2 million in professional fees for various research projects as well as the SOBE Wine and Food Festival, \$2.9 million in incremental computer equipment in support of classroom IT projects and other IT projects, and \$1.9 million in management fees related to clinical services.
- > Scholarship, fellowship, and waiver expenses decreased by \$54.7 million, or 28.5 percent, mostly from a \$62.8 million decline in scholarships and stipends funding from the American Rescue Plan that was no longer available as it had been used in prior years. This decrease was partially offset by an \$8 million increase from other scholarships, stipends and waivers funded from other sources.
- ➤ Depreciation and amortization expense increased by \$3.8 million, or 7.2 percent. The higher expenses resulted from the capitalization of depreciable assets, the most prevalent being the new Tamiami Hall housing facility along with additional amortization of assets capitalized as part of the implementation of GASB 96 SBITAs, which required capitalization of certain subscription-based information technology arrangements.

# **Nonoperating Revenues and Expenses**

Certain revenue sources that the University relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, noncapital grants, contracts, and gifts, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets.

The following summarizes the University's nonoperating revenues and expenses for the 2022-23 and 2021-22 fiscal years:

# Nonoperating Revenues (Expenses) For the Fiscal Years (In Millions)

,	2022-23		2021-22	
State Noncapital Appropriations	\$	362.1	\$	346.5
Federal and State Student Financial Aid		182.7		241.9
Noncapital Grants, Contracts, and Gifts		35.1		27.2
Investment (Loss)/Income		16.1		(23.8)
Other Nonoperating Revenues		4.5		31.4
Loss on Disposal of Capital Assets		(0.7)		(0.5)
Interest on Capital Asset-Related Debt		(7.4)		(7.2)
Other Nonoperating Expenses		(4.5)		(10.7)
Net Nonoperating Revenues	\$	587.9	\$	604.8

Net nonoperating revenues decreased by \$16.9 million, or 2.8 percent, from the 2021-22 fiscal year. Net nonoperating revenues changes were due mainly to the following factors:

- ➤ State noncapital appropriations increased \$15.6 million, mainly due to the following: \$7.4 million for Nursing Education programs, \$5 million for operational support, and \$2.8 million for programs of strategic emphasis waiver.
- ➤ Federal and State student financial aid decreased by \$59.2 million, since most of the funding from the American Rescue Plan was used in prior years, this decrease was partially offset by a slight increase in Pell and Bright Futures.
- ➤ Noncapital grants, contracts, and gifts increased by \$7.9 million from revenue received from direct support organizations to the University for reimbursement of applicable expenses.

# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

- ➤ Investment income increased by \$39.9 million in large part due to unrealized gains resulting from improved investment performance across all asset classes except commodities and an increase in interest due to higher interest rates, these increases were mitigated by lower realized gains in private market investments and realized losses in bond investments.
- ➤ Other nonoperating revenue decreased by \$26.9 million essentially driven by a \$28.4 million reduction in Higher Education Emergency Relief (HEERF) funds for lost revenues for auxiliaries since most of this funding was used in prior years, this decrease was partially offset by an increase in Linking Industry to Nursing Education (LINE) funds.
- ➤ Other nonoperating expenses decreased \$6.2 million mostly due to a \$4.4 million reduction in the amount of discharged student debts and \$2 million reduction in the lost revenue payments made to the Bayview dormitory partner.

#### Other Revenues

This category is composed of State capital appropriations and capital grants, contracts, and donations.

The following summarizes the University's other revenues for the 2022-23 and 2021-22 fiscal years:

# Other Revenues For the Fiscal Years (In Millions)

	202	22-23	20	21-22
State Capital Appropriations	\$	69.8	\$	-
Capital Grants, Contracts, and Donations		29.5		30.6
Total	\$	99.3	\$	30.6

Total other revenues increased by \$68.7 million, or 224.5 percent, mostly due to an increase of \$69.8 million in revenue earned from State capital appropriations for construction projects as compared to the 2021-22 fiscal year. This increase was partially offset by a decrease of \$1.1 million in capital grants, contracts, and donations.

#### THE STATEMENT OF CASH FLOWS

The statement of cash flows provides information about the University's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the University's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the University. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

The following summarizes cash flows for the 2022-23 and 2021-22 fiscal years:

# Condensed Statement of Cash Flows For the Fiscal Years (In Millions)

(	2022-23		2021-22	
Cash Provided (Used) by:				
Operating Activities	\$	(506.4)	\$	(532.4)
Noncapital Financing Activities		580.1		636.7
Capital and Related Financing Activities		(79.9)		(100.4)
Investing Activities		(21.5)	_	4.9
Net (Decrease)/Increase in Cash and Cash		(25.5)		0.0
Equivalents		(27.7)		8.8
Cash and Cash Equivalents, Beginning of Year		84.6	_	75.8
Cash and Cash Equivalents, End of Year	\$	56.9	\$	84.6

Major sources of funds came from proceeds from sales and maturities of investments \$1 billion, State noncapital appropriations \$362 million, net student tuition and fees \$278.1 million, grants and contracts \$235.6 million, Federal Direct Loan program receipts \$217.5 million, Federal and State student financial aid \$182.6 million, and sales and services of auxiliary enterprises \$117.8 million. Major uses of funds were for purchases of investments \$1 billion, payments to employees \$765.8 million, payments to suppliers \$257 million, disbursements to students for Federal Direct Loan program \$217 million, payments to and on behalf of students for scholarships and fellowships \$136.9 million, and purchases of capital assets \$115.5 million.

# CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS, AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2023, the University had \$2 billion in capital assets, less accumulated depreciation/amortization of \$829.3 million, for net capital assets of \$1.2 billion. Depreciation for the current fiscal year totaled \$56.6 million. As a result of the implementation of GASB 96, SBITA during the fiscal year 2022-23 SBITA arrangements and related amortization were included in capital assets.

# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

The following summarizes the University's capital assets, net of accumulated depreciation, at June 30:

# Capital Assets, Net at June 30 (In Millions)

(======================================		2023	_	2022
Land	\$	32.8	\$	32.8
Works of Art and Historical Treasures		11.4		10.7
Construction in Progress		199.3		248.8
Buildings		821.4		723.1
Infrastructure and Other Improvements		40.7		30.9
Furniture and Equipment		60.9		52.5
Library Resources		11.3		14.5
Computer Software		0.4		0.5
Right-to-Use Space Lease		32.5		33.2
Right-to-Use Equipment Lease		0.8		1.3
Subscription-Based Information Technology Arrangements	_	5.1	_	
Capital Assets, Net	\$	1,216.6	\$	1,148.3
	. —			_

Additional information about the University's capital assets is presented in the notes to financial statements.

#### **Capital Expenses and Commitments**

Major capital expenses during the fiscal year ended June 30, 2023, were incurred on the following projects: \$37.1 million for Auxiliary Construction Projects, \$21.5 million for Engineering Building Phases I and II, \$9 million for SIPA Phase II, \$4.1 million for the East Loop Road Realignment, \$3.6 million for Tamiami Hall, and \$3.1 million for Deferred Building Maintenance.

The University's construction commitments at June 30, 2023, are as follows:

	Amount Millions)
Total Committed	\$ 349.1
Completed to Date	 (199.3)
<b>Balance Committed</b>	\$ 149.8

Additional information about the University's construction commitments is presented in the notes to financial statements.

# **Debt Administration**

As of June 30, 2023, the University had \$228.9 million in outstanding capital improvement debt payable, leases payable, and SBITA liability, representing a decrease of \$3.7 million, or 1.6 percent, from the prior fiscal year.

The following summarizes the outstanding long-term debt at June 30:

# Long-Term Debt, at June 30 (In Millions)

(-11 -1-11-11-11-11)	 2023	2022
Capital Improvement Debt	\$ 189.7	\$ 197.4
Leases Payable	34.0	35.2
SBITA Liability	5.2	 _
Total	\$ 228.9	\$ 232.6

Additional information about the University's long-term debt is presented in the notes to the financial statements.

# A COMPONENT UNIT OF THE STATE OF FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS

# ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

At the close of fiscal year 2022-23, Florida's gross domestic growth (GDP) recorded a commendable three percent growth when compared to the fiscal year 2021-22. The latest economic projections paint a lower but steady growth of 2.5 to 1.7 percent in the coming years. Despite the lower GDP growth, state reserves are anticipated to be \$13.6 billion for the fiscal year 2023-24, or 29.8 percent of general revenue estimates. Florida, like the rest of the United States, is facing economic challenges driven by inflation. This robust fiscal position places Florida favorably to address economic fluctuations while mitigating unplanned incidents.

The 2023 Florida Legislative session ended on May 5, 2023, and the Governor approved the fiscal year 2023-24, General Appropriations Act (Senate Bill 2500) on June 15, 2023. FIU received \$419.9 million in operating state appropriations in the fiscal year 2023-24, which is an additional \$61.9 million or 17.3 percent over the prior year. The main components of the increase are \$35 million of operational support of which \$25 million is a recurring allocation and \$10 million is non-recurring; \$17.5 million non-recurring appropriation for Performance Based Recruitment and Retention Incentives specifically for faculty; \$6.6 million of Performance Funding which is FIU's proportional share of the state investment of \$350 million; \$5 million for the Adam Smith Center for the Study of Economic Freedom; increase of \$0.2 million for the Florida Public Hurricane Loss Model; increase of \$0.1 million in pass-through funds for risk management insurance premium; \$0.5 million reduction for the Nursing Education (PIPELINE) program; and a reduction of \$2 million for the prior year non-recurring appropriation for the Clinical Laboratory Improvement Amendments (CLIA Laboratory). Consistent with prior years, tuition and fees remain unchanged at all levels. FIU also received capital appropriations of \$15.2 million for the Engineering Building Phase II; \$5 million for the Herbert Wertheim College of Medicine Academic Health Sciences/Clinical Facility; \$11 million for the Honors College; and \$6 million for various other projects such as Modesto A. Maidique Campus Aquatic Center, soccer and track stadium, and a recreation field support building.

During the fiscal year 2019-20, FIU received \$245 million under the Federal Higher Education Emergency Relief Fund (HEERF) grant program to offset higher expenses and lost revenues due to the COVID-19 pandemic. The HEERF funds were received under three separate acts: the Coronavirus Aid, Relief, and Economic Security (CARES) Act, Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA), and American Rescue Plan (ARP) Act. The funding awards were in three areas: Emergency Financial Aid Grants to Students, \$101 million; Institutional funds, \$129 million; and Minority Serving Institutions (MSI) funds, \$15 million. At the end of the fiscal year 2022-23, FIU had fully expended the Emergency Financial Aid Grants to Students and Minority Serving Institutions awards and had an unexpended balance of \$6.5 million on the institutional funds committed for expenditures impacted by supply chain issues. The Federal government granted FIU a no-cost extension which extended the period of performance of the institutional funds to June 30, 2024. Those committed projects will be completed prior to the end of the next fiscal year.

FIU continues to be recognized for excellence. Within the State University System (SUS), FIU secured the highest score in the Florida Board of Governors performance-based funding (PBF) metrics, demonstrating performance excellence in student outcomes, accessibility, and cost-effectiveness. FIU has ranked in the top three universities in the state in the past three years, with the highest score ever in performance funding history - 99 points - in 2021. It comes on the heels of Florida being named the No. 1 state for higher education by U.S. News and World Report for the seventh year running. FIU consistently provides students a great return on investment and an excellent university experience. FIU is indeed forward-thinking, innovative, and unstoppable.

# REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplemental information, the financial statements, and notes thereto, or requests for additional financial information should be addressed to the Chief Financial Officer and Senior Vice President for Finance and Administration, Aime Martinez, at Florida International University, 11200 Southwest 8th Street, Miami, Florida 33199.

A COMPONENT UNIT OF THE STATE OF FLORIDA STATEMENT OF NET POSITION AS OF JUNE 30, 2023

AS OF JUNE 30, 2023		University	C	Component Units
ASSETS		•		
Current Assets:				
Cash and Cash Equivalents	\$	54,610,614	\$	23,417,394
Investments		452,624,329		1,457,581
Accounts Receivable, Net		52,021,255		12,943,827
Loans and Notes Receivable, Net		118,139		_
Leases Receivable		570,283		549,734
Due from State		129,321,787		-
Due from Component Units/University		9,554,927		4,350,633
Inventories		581,030		-
Other Current Assets		7,469,353		1,918,906
<b>Total Current Assets</b>		706,871,717		44,638,075
Noncurrent Assets:				
Restricted Cash and Cash Equivalents		2,322,404		_
Restricted Investments		27,933,994		395,968,663
Loans and Notes Receivable, Net		592,591		12,876,948
Leases Receivable		1,683,436		4,561,117
Depreciable/Amortizable Capital Assets, Net		973,125,858		4,177,253
Nondepreciable Capital Assets		243,476,029		3,555,558
Due from Component Units		852,241		-
Other Noncurrent Assets		-		11,628,075
Total Noncurrent Assets		1,249,986,553		432,767,614
Total Assets		1,956,858,270		477,405,689
DEFERRED OUTFLOWS OF RESOURCES		, , ,		, ,
Other Postemployment Benefits		87,039,584		_
Pensions		108,140,574		_
Deferred Amount on Bond Debt Refundings		-		146,418
Total Deferred Outflows of Resources		195,180,158		146,418
LIABILITIES		, , ,		,
Current Liabilities:				
Accounts Payable		27,340,649		680,756
Construction Contracts Payable		12,575,956		-
Salaries and Wages Payable		7,679,101		_
Deposits Payable		1,575,314		_
Due to State		249,488		_
Due to Component Units/University		4,350,633		9,554,927
Unearned Revenue		22,307,753		264,090
Other Current Liabilities		1,466,858		117,352
Long-Term Liabilities - Current Portion				•
Bonds Payable		-		1,730,000
Capital Improvement Debt Payable		8,276,528		_
Leases Payable		5,729,113		_
Subscription Arrangements Liability		1,002,763		-
Compensated Absences Payable		4,943,115		-
Liability for Self-Insured Claims		1,355		-
Other Postemployment Benefits Payable	_	6,729,694		
Total Current Liabilities	_			

A COMPONENT UNIT OF THE STATE OF FLORIDA STATEMENT OF NET POSITION (CONTINUED) AS OF JUNE 30, 2023

	University	Component Units
LIABILITIES (Continued)		
Noncurrent Liabilities:		
Bonds Payable	-	19,360,000
Capital Improvement Debt Payable	181,466,662	-
Leases Payable	28,308,578	-
Subscription Arrangements Liability	4,197,484	-
Compensated Absences Payable	50,841,955	-
Due to University	-	852,241
Other Postemployment Benefits Payable	255,697,138	-
Unearned Revenue	71,599,636	-
Liability for Self-Insured Claims	220,832	-
Other Long-Term Liabilities	637,375	1,258,116
Net Pension Liability	300,144,585	
<b>Total Noncurrent Liabilities</b>	893,114,245	21,470,357
Total Liabilities	997,342,565	33,817,482
DEFERRED INFLOWS OF RESOURCES		
Other Postemployment Benefits	207,499,936	-
Pensions	10,613,136	-
Leases	2,196,924	4,968,342
Accumulated Increases in Fair Value of Hedging Derivatives	-	179,954
Total Deferred Inflows of Resources	220,309,996	5,148,296
NET POSITION		
Net Investment in Capital Assets	990,168,801	7,246,756
Restricted for Nonexpendable:	,	
Endowment	-	205,118,328
Restricted for Expendable:		
Debt Service	62,041	-
Loans	1,916,964	-
Capital Projects	69,109,677	-
Other	22,218,459	167,324,876
Unrestricted	(149,090,075)	58,896,369
TOTAL NET POSITION	\$ 934,385,867	
		<i>J</i>

A COMPONENT UNIT OF THE STATE OF FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2023

		University		Component Units
REVENUES				
Operating Revenues:				
Student Tuition and Fees, Net of Scholarship Allowances of \$190,335,435	\$	278,196,140	\$	-
Federal Grants and Contracts		173,197,882		-
State and Local Grants and Contracts		14,812,256		-
Nongovernmental Grants and Contracts		30,564,556		-
Sales and Services of Educational Departments		1,552,180		-
Sales and Services of Auxiliary Enterprises		120,136,308		-
Sales and Services of Component Units		-		2,730,044
Gifts and Donations		-		39,308,730
Other Operating Revenues		18,941,080	_	7,636,852
<b>Total Operating Revenues</b>		637,400,402		49,675,626
EXPENSES				
Operating Expenses:				
Compensation and Employee Benefits		750,195,726		-
Services and Supplies		230,217,919		66,831,077
Utilities and Communications		21,471,796		333,419
Scholarships, Fellowships, and Waivers		136,844,791		-
Depreciation		56,601,243		210,710
Self-Insurance Claims		44,147	_	<u>-</u> _
<b>Total Operating Expenses</b>		1,195,375,622	_	67,375,206
Operating Loss		(557,975,220)		(17,699,580)
NONOPERATING REVENUES (EXPENSES)				
State Noncapital Appropriations		362,047,821		-
Federal and State Student Financial Aid		182,648,658		-
Noncapital Grants, Contracts, and Gifts		35,079,589		-
Investment Income		16,146,050		32,214,846
Other Nonoperating Revenues		4,542,689		14,168,929
Loss on Disposal of Capital Assets		(721,025)		-
Interest on Capital Asset-Related Debt		(7,414,455)		(823,350)
Other Nonoperating Expenses	_	(4,466,607)	_	(2,388,010)
Net Nonoperating Revenues		587,862,720		43,172,415
Income Before Other Revenues		29,887,500		25,472,835
State Capital Appropriations		69,752,819		-
Capital Grants, Contracts, and Donations		29,543,879		-
Other Expenses				(679,637)
Increase in Net Position		129,184,198		24,793,198
Net Position, Beginning of Year		805,201,669	_	413,793,131
Net Position, End of Year	\$	934,385,867	\$	438,586,329

A COMPONENT UNIT OF THE STATE OF FLORIDA STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

TON THE TISCHE TERM ENDED VOINE VI, 2020	University
CASH FLOWS FROM OPERATING ACTIVITIES	
Student Tuition and Fees, Net	\$ 278,073,063
Grants and Contracts	235,645,177
Sales and Services of Educational Departments	1,552,180
Sales and Services of Auxiliary Enterprises	117,836,150
Interest on Loans and Notes Receivable	(96,027)
Payments to Employees	(765,787,186)
Payments to Suppliers for Goods and Services	(256,988,344)
Payments to Students for Scholarships and Fellowships	(136,844,791)
Payments on Self-Insured Claims	(49,014)
Loans Issued to Students	(1,430,637)
Collection on Loans to Students	1,851,913
Other Operating Receipts	19,857,851
Net Cash Used by Operating Activities	(506,379,665)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	362,047,821
Federal and State Student Financial Aid	182,648,658
Noncapital Grants, Contracts, and Gifts	34,246,164
Federal Direct Loan Program Receipts	217,459,707
Federal Direct Loan Program Disbursements	(216,967,926)
Net Change in Funds Held for Others	295,470
Other Nonoperating Receipts	2,156,960
Other Nonoperating Disbursements	(1,706,672)
Net Cash Provided by Noncapital Financing Activities	580,180,182
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
State Capital Appropriations	26,713,679
Capital Grants, Contracts, and Donations	28,601,773
Other Receipts for Capital Projects	1,844,072
Capital Subsidies and Transfers	(483,012)
Purchase or Construction of Capital Assets	(115,496,561)
Principal Paid on Capital Debt and Leases	(13,295,879)
Interest Paid on Capital Debt and Leases	(8,318,491)
Principal Received on Capital Debt and Leases	454,452
Interest Received on Capital Debt and Leases	60,079
Net Cash Used by Capital and Related Financing Activities	(79,919,888)
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	1,015,771,230
Purchase of Investments	(1,045,596,830)
Investment Income	8,295,524
Net Cash Used by Investing Activities	(21,530,076)
Net Decrease in Cash and Cash Equivalents	(27,649,447)
Cash and Cash Equivalents, Beginning of Year	84,582,465
Cash and Cash Equivalents, End of Year	\$ 56,933,018

A COMPONENT UNIT OF THE STATE OF FLORIDA STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	 University
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES	
Operating Loss	\$ (557,975,220)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	56,601,243
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	10,614,786
Inventories	72,987
Other Assets	(865,087)
Accounts Payable	(4,233,048)
Salaries and Wages Payable	(15,955,912)
Deposits Payable	(3,683,311)
Compensated Absences Payable	(752,850)
Other Postemployment Benefits Payable	(95,760,281)
Unearned Revenue	8,684,311
Liability for Self-Insured Claims	(4,867)
Pension Liability	187,734,947
Deferred Outflows of Resources Related to Other Postemployment Benefits	20,543,380
Deferred Outflows of Resources Related to Pensions	(21,078,573)
Deferred Inflows of Resources Related to Other Postemployment Benefits	68,737,195
Deferred Inflows of Resources Related to Pensions	 (159,059,365)
NET CASH USED BY OPERATING ACTIVITIES	\$ (506,379,665)
SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITIES	
Unrealized gains on investments were recognized as an increase to investment income on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 7,681,418
Losses from the disposal of capital assets were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ (721,025)
Donations of capital assets were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 1,557,895
The Division of Bond Finance issued \$24,835,000 of Capital Improvement Parking Revenue Refunding Bonds, Series 2023A, to refund \$26,885,000 of outstanding Capital Improvement Parking Revenue Bonds, Series 2013A. The new debt and defeasance of the old debt were recorded as an increase and a decrease, respectively, to capital improvement debt payable on the statement of net position; however, because the proceeds of the new debt were immediately placed into an irrevocable trust for the defeasance of the Series 2013A debt, the transaction did not affect cash and cash equivalents.	\$ 2,050,000

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The University is a separate public instrumentality that is part of the State university system of public universities, which is under the general direction and control of the Florida Board of Governors. The University is directly governed by a Board of Trustees (Trustees) consisting of 13 members. The Governor appoints six citizen members and the Board of Governors appoints five citizen members. These members are confirmed by the Florida Senate and serve staggered terms of five years. The chair of the faculty senate and the president of the student body of the University are also members. The Board of Governors establishes the powers and duties of the Trustees. The Trustees are responsible for setting policies for the University, which provide governance in accordance with State law and Board of Governors' Regulations, and selecting the University President. The University President serves as the executive officer and the corporate secretary of the Trustees and is responsible for administering the policies prescribed by the Trustees.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the primary government's financial statements to be misleading. Based on the application of these criteria, the University is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

#### **Discretely Presented Component Units**

Based on the application of the criteria for determining component units, the following direct-support organizations (as provided for in Section 1004.28, Florida Statutes, and Board of Governors Regulation 9.011) are included within the University reporting entity as discretely presented component units. These legally separate, not-for-profit corporations are organized and operated to assist the University in achieving excellence by providing supplemental resources from private gifts and bequests, and valuable education support services and are governed by separate boards. Florida Statutes authorizes these organizations to receive, hold, invest, and administer property and to make expenditures to or for the benefit of the University.

These organizations and their purposes are explained as follows:

- ➤ Florida International University Foundation, Inc. (Foundation) The purpose of the Foundation is to encourage, solicit, receive, and administer gifts and bequests of property and funds for the advancement of the University and its objectives.
- ➤ FIU Athletics Finance Corporation (Finance Corporation) The purpose of the Finance Corporation includes the support to the University in matters pertaining to the financing of the University's football stadium and, subsequently, the management and operation of the facility.
- ➤ The Florida International University Academic Health Center Health Care Network Faculty Group Practice, Inc. (Health Care Network) The purpose of the Health Care Network is to improve and support health education at the University.

The financial activities of the Florida International University Research Foundation, Inc. (Research Foundation) are not included in the University's financial statements. The purpose of the Research Foundation includes the promotion and encouragement of, and assistance to, the research and training activities of faculty, staff, and students of the University. It receives income from contracts, grants, and other sources, including, but not limited to, income derived from or related to the development and commercialization of University work products. The total assets and operating revenues related to the Research Foundation are \$416,319 and \$34, respectively. The amounts represent less than one percent of the total aggregate component units' assets and operating revenues.

An annual audit of each organization's financial statements is conducted by independent certified public accountants. The annual report is submitted to the Auditor General and the University Board of Trustees. Additional information on the University's component units, including copies of audit reports, is available by contacting the University Controller's Office. Condensed financial statements for the University's discretely presented component units are shown in a subsequent note.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### **Basis of Presentation**

The University's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the University with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public universities various reporting options. The University has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- ➤ Management's Discussion and Analysis
- ➤ Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- ➤ Other Required Supplementary Information

#### Measurement Focus and Basis of Accounting

Basis of accounting refers to when revenues, expenses, and assets, deferred outflows of resources, liabilities, and deferred inflows of resources, are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The University's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The University follows GASB standards of accounting and financial reporting.

The University's discretely presented component units use the economic resources measurement focus and the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recognized when incurred, and follow GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been eliminated from revenues and expenses for reporting purposes.

The University's principal operating activities consist of instruction, research, and public service. Operating revenues and expenses generally include all fiscal transactions directly related to these activities as well as administration, operation and maintenance of capital assets, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income (net of unrealized gains or losses on investments). Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the University's policy to first apply the restricted resources to such programs, followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is actually paid by the student or the third-party making payment on behalf of the student. The University applied "The Alternate Method" as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the University computes these amounts by allocating the cash payments to students, excluding payments for services, on a ratio of total aid to the aid not considered third-party aid.

# A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting.

# Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand and cash in demand accounts. University cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Depository Insurance Corporation (FDIC), up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets, are classified as restricted.

#### Concentration of Credit Risk - Component Units

Financial instruments that potentially subject the Foundation to concentration of credit risk consist principally of cash and cash equivalents in banks, investments, and promises to give.

Financial instruments that potentially subject the Finance Corporation to concentration of credit risk consist principally of cash in banks and investments.

In addition to insurance provided by the FDIC, the Foundation, the Finance Corporation, and the Health Care Network deposits are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, Florida Security for Public Deposits Act, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer or another banking institution, eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Accordingly, all amounts reported as deposits, with the exception noted above, are insured or collateralized with securities held by the entity or its agent in the entity's name.

#### **Capital Assets**

University capital assets consist of land, works of art and historical treasures, construction in progress, buildings, infrastructure and other improvements, furniture and equipment, library resources, leasehold improvements, right-to-use lease assets, subscription-based information technology arrangements assets, and computer software. These assets are capitalized and recorded at cost at the date of acquisition or at estimated fair value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The University has a capitalization threshold of \$250 for library resources, \$5,000 for tangible personal property, and \$100,000 for new buildings, leasehold improvements, and other improvements. Depreciation and amortization are computed on the straight-line basis over the following estimated useful lives:

- ➤ Buildings 20 to 50 years
- ➤ Infrastructure and Other Improvements 15 years
- ➤ Furniture and Equipment 3 to 20 years
- ➤ Library Resources 10 years
- ➤ Leasehold Improvements Various based on lease terms
- ➤ Right-to-Use Lease Assets Various based on lease terms
- Subscription-Based Information Technology Arrangements Assets Various based on lease terms
- ➤ Computer Software 5 years

Depreciable assets of the Foundation are stated at cost and are net of accumulated depreciation of \$2,246,735. Depreciation is provided using the straight-line method over the estimated useful lives of the assets, ranging from five to 40 years.

Depreciable assets of the Finance Corporation are stated at cost and are net of accumulated depreciation of \$109,500. Depreciation is provided using the straight-line method over the estimated useful lives of five years for the assets.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Depreciable assets of the Health Care Network are stated at cost and are net of accumulated depreciation of \$529,624. Depreciation is provided using the straight-line method over the estimated useful lives of the assets, ranging from five to 15 years.

#### Leases

The University determines if an arrangement is a lease at inception.

Lease receivables represent the University's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at the commencement date of the lease based on the present value of expected lease payments over the lease term. Interest revenue is recognized ratably over the contract term. Deferred inflows of resources related to leases are recognized at the commencement of the lease based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease that relate to future periods, less any lease incentives paid to, or on behalf of the lessee at or before the commencement of the lease. Deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the term of the lease. Short-term leases, defined as leases with a lease term of 12 months or less are recorded as revenue when the payments are received and are not included as lease receivable or deferred inflows on the statement of net position.

Lease assets represent the University's control of right-to-use an asset for the lease term, as specified in the lease contract, which is an exchange or exchange-like transaction. Lessee arrangements are included in the statement of net position as lease assets and lease liabilities. Lease assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before commencement of the lease and certain direct costs. Lease assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the asset.

Lease liabilities represent the University's obligation to make lease payments arising from the lease agreement. Lease liabilities are recognized at the commencement date of the lease based on the present value of the expected lease payments, less any lease incentives. Interest expense is recognized ratably over the lease term. The lease term may include options to extend or terminate when it is reasonably certain that the University will exercise the option. Short-term leases, defined as leases with a term of 12 months or less are recognized as expenses as incurred and are not included as lease liabilities or right-to-use assets in the statement of net position.

#### **Noncurrent Liabilities**

Noncurrent liabilities include capital improvement debt payable, leases payable, subscription arrangements liability, compensated absences payable, other postemployment benefits payable, unearned revenues, liability for Self-Insured Claims, other long-term liabilities, and net pension liabilities that are not scheduled to be paid within the next fiscal year. Capital improvement debt is reported net of unamortized premiums and deferred losses on refunding. The University amortizes debt premiums over the life of the debt using the straight-line method. Deferred losses on refunding are amortized over the life of the old debt or new debt (whichever is shorter) using the straight-line method.

#### **Pensions**

For purposes of measuring the net pension liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 2. NEWLY IMPLEMENTED ACCOUNTING STANDARDS

The University and its DSOs' implemented GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA), which seeks to improve the accounting and reporting for subscription-based contracts for vendor-provided information technology (IT), by requiring the recognition of certain subscription-based information technology assets and subscription arrangement liabilities for IT arrangements that provide governments with access to vendor IT software and associated tangible capital assets without granting governments perpetual license or title to the IT software and associated tangible capital assets. Prior to the issuance of GASB 96, there was no accounting or financial reporting guidance for SBITAs. Under this Statement, a government is required to recognize a subscription arrangement liability and an intangible SBITA asset. This Statement substantially impacts the University's SBITA accounting and reporting. Previously, SBITA were recorded as operating expenses in the statement of revenues, expenses and changes in net position. Refer to the related footnotes for discussion of the underlying SBITAs.

#### 3. DEFICIT NET POSITION IN INDIVIDUAL FUNDS

The University reported an unrestricted net position which included a deficit in the current funds - unrestricted as shown below.

<b>Fund</b>	Net Position						
Current Funds - Unrestricted	\$ (507,663,233)						
Auxiliary Funds	358,573,158						
Total	\$ (149,090,075)						

As shown in the following schedule, this deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds that are expected to be paid over time and financed by future appropriations:

	_	Amount
	\$	485,092,094
\$ 48,677,838		-
382,887,184		-
 202,617,147		-
	_	(634,182,169)
	\$	(149,090,075)
\$	382,887,184	\$ 48,677,838 382,887,184

#### 4. INVESTMENTS

Section 1011.42(5), Florida Statutes, authorizes universities to invest funds with the State Treasury and State Board of Administration (SBA) and requires that universities comply with the statutory requirements governing investment of public funds by local governments. Accordingly, universities are subject to the requirements of Chapter 218, Part IV, Florida Statutes. The University's Board of Trustees has adopted a written investment policy providing that surplus funds of the University shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Pursuant to Section 218.415(16), Florida Statutes, the University is authorized to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open end or closed end management type investment companies; and other investments approved by the University's Board of Trustees as authorized by law.

# A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The University's recurring fair value measurements as of June 30, 2023 for SBA debt service accounts, certain corporate equities and certain fixed income and bond mutual funds are valued using quoted market prices (Level 1 inputs), certain corporate equities and certain fixed income and bonds, and commodities which are valued using a matrix pricing model (Level 2 inputs), investments with the State Treasury which are valued based on the University's share of the pool, investments in bank loans (fixed income), and other investments (Level 3 inputs), and investments in limited partnerships and private equities which are valued based on net asset value (NAV). The University's investment in money market funds are reported at amortized cost of \$121,824,616 according to GASB Statement No. 72.

The University's investments at June 30, 2023, are reported at fair value, as follows:

			Fair Value Measurement Using					
Investments by Fair Value Level		Amount		Quoted Prices in Active Markets for Identical Assets (Level 1)		nificant Other Observable puts (Level 2)		Significant Unobservable Inputs (Level 3)
External Investment Pool								
State Treasury Special Purpose Investment Account	\$	4,560,791	\$	-	\$	-	\$	4,560,791
SBA Debt Service Accounts		61,962		61,962		-		-
Mutual Funds								
Equities		37,686,946		15,515,862		22,171,084		-
Fixed Income and Bond Mutual Funds		231,404,757		87,639,510		127,803,075		15,962,172
Commodities		16,257,383		-		16,257,383		-
Other Investments	_	12,142,681		-		-	_	12,142,681
<b>Total Investments by Fair Value Level</b>	_	302,114,520	\$	103,217,334	\$_	166,231,542	\$_	32,665,644
Investments Measured at the Net Asset Value (NAV)								
Mutual Funds								
Limited Partnerships		47,724,637						
Equities	_	8,894,550	_					
Total Investments Measured at the NAV		56,619,187	_					
<b>Total Investments Measured at Fair Value</b>	\$	358,733,707	=					

The valuation method for investments measured at the NAV per share (or its equivalent) is presented in the following table:

Investments Measured at the NAV	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Mutual Funds				
Limited Partnerships	\$ 47,724,637	\$ -	Quarterly/Annually	90 Days
Equities	8,894,550	2,926,642	Illiquid	N/A
<b>Total Investments Measured at the NAV</b>	\$ 56,619,187	·		

# A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Limited Partnerships: This category includes investments in a fund that invests in a portfolio of limited partnerships. The managers pursue multiple strategies to diversify risk and reduce volatility. The fair values of the investments have been determined by using the NAV per share of the investments. Redemption requests are received quarterly and require a 90-day written notice. Proceeds of the redemption, up to 90 percent, are available 17 business days after the redemption. The remaining 10 percent of the funds, in a complete liquidation, are available on the first week of April, after the redemption.

Equities: This category includes investments in two private equity funds. Each fund invests in equity securities and debt of the private companies or conduct buyouts of public companies that result in a delisting of public equity. The nature of the investment in this category prohibits redemptions through the duration of the partnerships. Distributions are received through the liquidation of underlying assets of the funds.

#### **External Investment Pools**

The University reported investments at fair value totaling \$4,560,791 at June 30, 2023, in the State Treasury Special Purpose Investment Account (SPIA) investment pool, representing ownership of a share of the pool, not the underlying securities (Level 3 inputs).

Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of 3.02 years and fair value factor of 0.9667 at June 30, 2023. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balances. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The University relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury investment pool are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

#### **State Board of Administration Debt Service Accounts**

The University reported investments totaling \$61,962 at June 30, 2023, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the State Board of Education for the benefit of the University. The University's investments consist of United States Treasury securities, with maturity dates of six months or less, and are reported at fair value. The University relies on policies developed by the SBA for managing interest rate risk and credit risk for these accounts. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

#### **Fixed Income and Bond Mutual Funds**

The University invested in various mutual funds in accordance with the University's investment policy. The following risks apply to the University's fixed income and bond mutual fund investments:

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Pursuant to Section 218.415(6), Florida Statutes, the University's investments in securities must provide sufficient liquidity to pay obligations as they come due.

# A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

The future maturities of the securities held in the fixed income and bond mutual funds at June 30, 2023, are as follows:

# **University Debt Investment Maturities**

	<b>Investment Maturities (In Years)</b>									
Type of Investment	I	Fair Market Value		Less Than 1		1-5	_	6-10		More Than 10
Short Term Bond Fund	\$	46,788,628	\$	4,971,012	\$	41,682,054	\$	135,562	\$	-
Bond Index Fund		40,850,881		224,597		16,169,245		12,693,913		11,763,126
TIPS Index Fund		51,944,831		7,080,080		28,434,601		10,004,574		6,425,576
Core Fixed Income		40,292,299		1,377,997		12,393,911		17,946,190		8,574,201
Credit Fixed Income		35,237,368		3,630,678		10,423,483		10,423,483		10,759,724
Student Managed Investment Fund		328,578		16,615		126,687		156,998		28,278
Secured Bank Loans	_	15,962,172	_	668,815		9,711,385	_	5,581,972		
Total	\$	231,404,757	\$	17,969,794	\$	118,941,366	\$	56,942,692	\$	37,550,905

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. At June 30, 2023, the securities held in the fixed income and bond mutual funds had credit quality ratings by a nationally-recognized rating agency (i.e., Standard & Poor's or Moody's), as follows:

# **University Debt Investment Credit Quality Ratings**

Type of Investment		Fair Value	_	AAA / Aaa		AA / Aa		A		BB / Baa to Not Rated
Short Term Bond Fund	\$	46,788,628	\$	17,803,837	\$	6,707,003	\$	8,178,920	\$	14,098,868
Bond Index Fund		40,850,881		28,579,140		1,617,981		5,093,312		5,560,448
TIPS Index Fund		51,944,831		51,944,831		-		-		-
Core Fixed Income		40,292,299		26,040,912		975,074		4,097,727		9,178,586
Credit Fixed Income		35,237,368		2,017,449		3,698,655		11,768,448		17,752,816
Student Managed Investment Fund		328,578		157,623		29,472		56,739		84,744
Secured Bank Loans	_	15,962,172			_	_	_		_	15,962,172
Total	\$	231,404,757	\$	126,543,792	<u>\$</u>	13,028,185	<u>\$</u>	29,195,146	\$	62,637,634

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of the University's investment in a single issuer. The University has no formal policy on concentration of credit risk.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# **Discretely Presented Component Unit Investments**

The Foundation's investments at June 30, 2023, are reported at fair value as follows:

			Fair Value Measurement Using					
Investments by Fair Value Level		Amount		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)	
Domestic Equities	\$	155,564,251	\$	155,564,251	\$ -	\$	-	
Global Equities		92,566,823		92,566,823	-		-	
Real Assets		4,891,033		4,891,033	-		-	
Fixed Income		45,097,725		45,097,725	-		-	
Land Held for Investments		15,251,822		-			15,251,822	
<b>Total Investments by Fair Value Level</b>	\$	313,371,654	\$	298,119,832	\$	\$	15,251,822	
Investments Measured at the Net Asset Value (NAV)								
Fixed Income		1,200						
Hedge Funds		3,043,291						
Private Investments		88,826,369	_					
Total Investments Measured at the NAV		91,870,860						
Fiduciary Fund Equity Interest	_	(12,142,681)						
<b>Total Investments Measured at Fair Value</b>	\$3	93,099,833	=					

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented in the following table:

			Redemption	
		Unfunded	Frequency (if	Redemption
	Fair Value	Commitments	<b>Currently Eligible)</b>	Notice Period
\$	1,200	-	Monthly	10 Days
			Annually - Every	
	2,875,215	-	3 Years	60 - 90 Days
	168,076	-	Quarterly	90 Days
	66,062,931	76,257,788	Illiquid	N/A
_	22,763,438	1,285,000	Illiquid	N/A
\$	91,870,860	\$ 77,542,788	:	
	\$	\$ 1,200 2,875,215 168,076 66,062,931 22,763,438	Fair Value       Commitments         \$ 1,200       -         2,875,215       -         168,076       -         66,062,931       76,257,788         22,763,438       1,285,000	Fair Value         Unfunded Commitments         Frequency (if Currently Eligible)           \$ 1,200         - Monthly           Annually - Every         2,875,215         - 3 Years           168,076         - Quarterly           66,062,931         76,257,788         Illiquid           22,763,438         1,285,000         Illiquid

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### **Net Asset Value**

The investments held at net asset value reflect:

Global Bonds: This category includes investments in globally listed public debt instruments.

Long/Short Equity: This category includes investments in hedge funds that invest domestically and globally in both long and short common stocks across all market capitalizations. These investments offer a low correlation to traditional long-only equity benchmarks in order to achieve absolute return. Management of the hedge funds may opportunistically shift investments across sectors, geographies, and net market exposures.

Event Driven/Open Mandate: This category includes investments in hedge funds that invest in event-driven strategies including merger arbitrage, distressed debt, and convertible arbitrage to achieve returns.

Private Equity: This category includes investments in several limited partnership funds that invest in equity securities and debt of private companies or conduct buyouts of public companies that result in a delisting of public equity. The nature of the investment in this category prohibits redemptions through the duration of the partnership, which ranges between 10 to 15 years. Distributions are received through the liquidation of underlying assets of the funds.

Venture Capital: This category includes investments in several limited partnership funds that invest in early-stage, high-potential startup companies or small businesses that do not have access to public funding. The nature of the investment in this category prohibits redemptions through the duration of the partnership, which ranges between 10 to 15 years. Distributions are received when underlying companies are exited via acquisition or IPO.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. At June 30, 2023, the Foundation securities held in domestic fixed income were rated A+ and AA- by Standard and Poor's.

At June 30, 2023, the Finance Corporation money market mutual fund investments were rated AAAm by Standard and Poor's.

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of the investments in a single issuer. The Foundation maintains certain investment accounts with financial institutions which are not insured by the FDIC. These funds may be subject to insurance by Securities Investor Protection Corporation, subject to various limitations. At June 30, 2023, approximately \$393,099,833 was held in these accounts. The Foundation believes that the number, diversity, and financial strength of the issuers mitigate the credit risks associated with all investments.

The Finance Corporation also maintains investment accounts with financial institutions that are not insured by the FDIC. These investments are made in accordance with the trust indenture. Money market fund shares are not guaranteed by the Federal government. Investments are reported at amortized cost of \$3,317,250 at June 30, 2023, which is generally the equivalent of fair value. The Finance Corporation believes that the number, diversity, and financial strength of the issuers mitigate the credit risks associated with all investments.

All of the Finance Corporation's investments at June 30, 2023, are held with Regions Trust Morgan Keegan and are invested in money market funds. According to the bond indenture, the Finance Corporation can invest the bond proceeds in these investment vehicles; there are no stated limitations on the amount that can be invested in any one issuer. The short-term nature of the investments is due to liquidity needs, since those funds are being used for operating expenses and debt service payments.

Interest Rate Risk: Interest rate risk is the risk that changing interest rates will adversely affect the fair value of an investment. A portfolio's weighted average days to maturity (WAM) reflects the average maturity in days based on the final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the fund to interest rate changes. A portfolio's weighted average life (WAL) calculation is based on a security's stated final maturity date or, when relevant, the date of the next demand feature when the fund may receive payment of principal and interest. WAL reflects how a portfolio would react to deteriorating credit or tightening liquidity conditions. The Finance Corporation's money market mutual fund's WAM at June 30, 2023, is 20 days while the WAL is 56 days.

# A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

The HCN reported investments at fair value totaling \$1,009,161 at June 30, 2023, in the State Treasury Special Purpose Investment Account (SPIA) investment pool, representing ownership of a share of the pool, not the underlying securities (Level 3 inputs).

#### 5. RECEIVABLES

#### **Accounts Receivable**

Accounts receivable represent amounts for student tuition and fees, contract and grant reimbursements due from third parties, various sales and services provided to students and third parties, and interest accrued on investments and loans receivable.

As of June 30, 2023, the University reported the following amounts as accounts receivable:

<b>Description</b>	_	Amount
Student Tuition and Fees	\$	23,983,586
Contracts and Grants		27,282,780
Other	_	754,889
<b>Total Accounts Receivable, Net</b>	\$	52,021,255

#### Loans and Notes Receivable

Loans and notes receivable represent all amounts owed on promissory notes from debtors, including student loans made under the Federal Perkins Loan Program and other loan programs.

#### Allowance for Doubtful Receivables

Allowances for doubtful accounts, and loans and notes receivable are reported based on management's best estimate as of fiscal year end considering type, age, collection history, and other factors considered appropriate. Accounts receivable, and loans and notes receivable are reported net of allowances of \$13,208,946 and \$255,301, respectively, at June 30, 2023.

#### Leases Receivable

The University leases space in various buildings to external parties. The University records lease receivables and deferred inflows of resources based on the present value of expected receipts over the term of the respective leases. The expected receipts are discounted using the interest rate charged on the lease or using the University's incremental borrowing rate. Variable payments such as common area maintenance are excluded unless they are fixed in substance. During the fiscal year ended June 30, 2023 the University recognized lease revenue of \$481,577 and interest of \$60,079.

Total future minimum rentals to be received under lessor agreements are as follows:

Fiscal Year Ending June 30	Principal		 Interest	Total		
2024	\$	570,283	\$ 63,513	\$	633,796	
2025		437,783	48,157		485,940	
2026		380,348	35,570		415,918	
2027		195,846	26,734		222,580	
2028		134,025	20,974		154,999	
2029 - 2033		535,434	39,941		575,375	
Total	\$	2,253,719	\$ 234,889	\$	2,488,608	

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### **Discretely Presented Component Unit Lease Receivables**

The University and HCN are parties to a space leasing agreement for the Ambulatory Care Center with a term of 40 years, expiring in October 2035. For the years ended June 30, 2023, rent expense under this agreement amounted to \$1 per year.

Furthermore, certain space within this facility was subleased. The HCN recognized lease revenue of \$460,998 interest revenue of \$177,584, and common area maintenance income of \$191,790, for a total \$830,372 of lease-related revenue for the year ended June 30, 2023. This sublease runs through 2035, and has an option to renew for an additional 10-year period. Future minimum rentals will be increased by the Bureau Labor Statistics Consumer Price Index ("CPI") on an annual basis.

Future minimum rentals to be received on the sublease are as follows:

Fiscal Year Ending June 30	_	Principal	_	Interest	_	Common Area Maintenance	_	Total
2024	\$	337,916	\$	165,730	\$	191,790	\$	695,436
2025		349,162		153,480		191,790		694,432
2026		361,819		140,786		191,790		694,395
2027		374,934		127,631		191,790		694,355
2028		388,525		114,000		191,790		694,315
2029 - 2033		1,700,133		347,597		958,950		3,006,680
2034 - 2035		1,316,538	_	25,632		335,633	_	1,677,803
Total	\$	4,829,027	\$	1,074,856	\$	2,253,533	\$	8,157,416

#### 6. **DUE FROM STATE**

The amount due from State consists of \$13,767,347 of Public Education Capital Outlay, \$30,687,104 of Capital Improvement Fee Trust Fund, and \$84,867,336 General Revenues allocation for construction of University facilities.

# 7. DUE FROM AND TO COMPONENT UNITS/UNIVERSITY

The University's financial statements are reported for the fiscal year ended June 30, 2023. One component unit is not presented (see Note 1). Additionally, component units' due from and due to amounts include receivables and payables between the various component units. Accordingly, amounts reported by the University as due from and to component units on the statement of net position may not agree with amounts reported by the component units as due from and to the University.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# 8. CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2023, is shown in the following table:

Description		Beginning Balance	_	Additions	Reductions	Ending Balance
Nondepreciable Capital Assets:						
Land	\$	32,818,854	\$	-	\$ -	\$ 32,818,854
Works of Art and Historical Treasures		10,748,061		605,425	-	11,353,486
Construction in Progress		248,826,686		93,725,421	143,248,418	199,303,689
<b>Total Nondepreciable Capital Assets</b>	\$	292,393,601	\$	94,330,846	\$ 143,248,418	\$ 243,476,029
Depreciable Capital Assets:						
Buildings	\$	1,221,411,281	\$	128,996,267	\$ -	\$ 1,350,407,548
Infrastructure and Other Improvements		58,771,965		13,385,043	-	72,157,008
Furniture and Equipment		178,669,647		21,511,441	7,146,978	193,034,110
Library Resources		132,715,249		341,717	106,630	132,950,336
Leasehold Improvements		752,567		-	-	752,567
Computer Software		3,682,498		36,648	967,181	2,751,965
Amortizable Capital Assets:						
Right-to-Use Space Lease		38,345,217		4,283,632	-	42,628,849
Right-to-Use Equipment Lease		1,828,768		-	-	1,828,768
SBITA Assets		-		5,942,512		5,942,512
Total Depreciable/Amortizable Capital Assets	_	1,636,177,192	-	174,497,260	8,220,789	1,802,453,663
Less, Accumulated Depreciation:						
Buildings		498,302,034		30,688,497	-	528,990,531
Infrastructure and Other Improvements		27,923,661		3,506,830	-	31,430,491
Furniture and Equipment		126,154,280		12,432,338	6,425,953	132,160,665
Library Resources		118,236,591		3,404,080	106,631	121,534,040
Leasehold Improvements		752,567		-	-	752,567
Computer Software		3,201,336		146,520	967,180	2,380,676
Less, Accumulated Amortization:						
Right-to-Use Space Lease		5,133,352		5,035,996	-	10,169,348
Right-to-Use Equipment Lease		522,505		522,506	-	1,045,011
SBITA Assets		_	_	864,476		864,476
Total Accumulated Depreciation/Amortization		780,226,326		56,601,243	7,499,764	829,327,805
Total Depreciable/Amortizable Capital Assets, Net	\$	855,950,866	\$	117,896,017	\$ 721,025	\$ 973,125,858

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 9. CURRENT UNEARNED REVENUE

Unearned revenue includes Public Education Capital Outlay appropriations for which the University had not yet received approval from the Florida Department of Education, as of June 30, 2023, to spend the funds.

Unearned revenue at June 30, 2023 includes contracts and grant payments received in advance, nonrefundable admission fees, prepaid stadium rental income received from the Finance Corporation, reservation system fees received prior to fiscal year-end related to subsequent accounting periods, land use fees, and athletic revenues.

As of June 30, 2023, the University reported the following amounts as unearned revenue:

<b>Description</b>	Amount		
Contracts and Grants	\$	16,171,979	
State Capital Appropriations		2,500,000	
Admission Fees		2,161,259	
Stadium Rental Income		1,304,083	
Reservation System Fees		113,117	
Land Use Fees		52,381	
Athletic Revenues	_	4,934	
<b>Total Current Unearned Revenue</b>	\$	22,307,753	

#### 10. LONG-TERM LIABILITIES

Long-term liabilities of the University at June 30, 2023, include capital improvement debt payable, leases payable, subscription arrangements liability, compensated absences payable, other postemployment benefits payable, the long-term portion of unearned revenue, liability for self-insured claims, net pension liability, and other long-term liabilities.

Long-term liabilities activity for the fiscal year ended June 30, 2023, is shown below:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Capital Improvement Debt Payable	\$ 197,430,216	\$ 27,297,179	\$ 34,984,205	\$ 189,743,190	\$ 8,276,528
Leases Payable	35,162,673	4,283,632	5,408,614	34,037,691	5,729,113
Subscription Arrangements Liability (1)	-	5,942,512	742,265	5,200,247	1,002,763
Compensated Absences Payable	56,537,921	5,009,331	5,762,182	55,785,070	4,943,115
Other Postemployment Benefits Payable	358,187,113	230,596,096	326,356,377	262,426,832	6,729,694
Unearned Revenue	63,063,318	31,096,099	22,559,781	71,599,636	-
Liability for Self-Insured Claims	227,055	45,889	50,757	222,187	1,355
Net Pension Liability	112,409,638	285,410,084	97,675,137	300,144,585	-
Other Long-Term Liabilities	964,649	-	327,274	637,375	
<b>Total Long-Term Liabilities</b>	\$ 823,982,583	\$ 589,680,822	\$ 493,866,592	\$ 919,796,813	\$ 26,682,568

<sup>(1)</sup> Subscription Arrangements Liability were added due to the implementation of GASB Statement No. 96, *Subscription-based Information Technology Arrangements*. Beginning balance was not restated.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### **Capital Improvement Debt Payable**

The University had the following capital improvement debt payable outstanding at June 30, 2023:

Capital Improvement Debt  Type and Series	 Amount of Original Debt		Amount Outstanding (1)	Interest Rates (Percent)	Maturity Date To
Student Housing Debt:					
2015A Student Apartments Refunding	\$ 29,105,000	\$	18,660,081	3.00 - 5.00	2034
2020A Student Apartments	71,800,000		78,065,959	3.00 - 5.00	2050
2021A Student Apartments Refunding	46,365,000		46,341,936	2.00 - 5.00	2041
<b>Total Student Housing Debt</b>	147,270,000		143,067,976		
Parking Garage Debt:					
2019A Parking Garage Refunding	19,805,000		19,495,282	4.00 - 5.00	2039
2023A Parking Garage Refunding	24,835,000		27,179,932	4.00 - 5.00	2043
<b>Total Parking Garage Debt</b>	44,640,000		46,675,214		
<b>Total Capital Improvement Debt</b>	\$ 191,910,000	\$	189,743,190		

Note: (1) Amount outstanding includes unamortized premiums and deferred losses on refunding issues.

The University has pledged a portion of future housing rental revenues, traffic and parking fees, and an assessed transportation fee per student to repay \$191,910,000 of capital improvement (housing and parking) revenue bonds issued by the Florida Board of Governors on behalf of the University. Proceeds from the bonds provided financing to construct parking garages and student housing facilities. The bonds are payable solely from housing rental income, parking fees, and assessed transportation fees per student and are payable through 2050. The University has committed to appropriate each year from the housing rental income, parking fees, and assessed transportation fees per student amounts sufficient to cover the principal and interest requirements on the debt. Total principal and interest remaining on the debt is \$241,752,556, and principal and interest paid for the current year totaled \$14,317,248. During the 2022-23 fiscal year, housing rental income totaled \$33,092,986, and parking fees totaled \$14,209,785, comprised of traffic and parking fees totaling \$4,091,269, and assessed transportation fees totaling \$10,118,516.

Pon April 20, 2023, the Florida Board of Governors issued \$24,835,000 of Capital Improvement Parking Revenue Refunding Bonds, Series 2023A. The capital improvement debt proceeds were used to defease \$26,885,000 of outstanding Capital Improvement Parking Revenue and Refunding Bonds, Series 2013A. The proceeds will be placed in an irrevocable trust with an escrow agent to provide for all future debt service payments on the defeased bonds. The trust assets and the liability for the defeased bonds are not included in the University's statement of net position. As a result of the refunding, the University reduced its capital improvement debt service requirement by \$4,711,130 over the next 21 years and obtained an economic gain of \$3,299,505. At June 30, 2023, the outstanding balance of the defeased debt was \$27,297,179.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

Annual requirements to amortize all capital improvement debt outstanding as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Principal		 Interest		Total
2024	\$	7,375,000	\$ 6,483,575	\$	13,858,575
2025		7,800,000	6,114,825		13,914,825
2026		7,380,000	5,724,825		13,104,825
2027		7,715,000	5,385,925		13,100,925
2028		8,065,000	5,031,175		13,096,175
2029-2033		38,725,000	19,968,244		58,693,244
2034-2038		38,310,000	12,314,237		50,624,237
2039-2043		31,465,000	6,396,200		37,861,200
2044-2048		16,960,000	2,683,650		19,643,650
2049-2050		7,515,000	 339,900	_	7,854,900
Subtotal		171,310,000	70,442,556		241,752,556
Net Premiums and Losses on Bond Refundings		18,433,190	 -		18,433,190
Total	\$	189,743,190	\$ 70,442,556	\$	260,185,746

#### Leases Payable

The University leases office equipment and space from external parties for various terms under long-term non-cancelable lease agreements. The leases expire at various dates through 2040 and provide for renewal options ranging from two years through five years. In accordance with GASB Statement No. 87, the University records right-to-use assets and lease liabilities based on the present value of expected payments over the lease term of the respective leases. The expected payments are discounted using the interest rate charged on the lease, if available, or are otherwise discounted using the University's incremental borrowing rate. Variable payments are excluded from the valuations unless they are fixed in substance. The University does not have any leases featuring payments tied to an index or market rate. The University does not have any leases subject to a residual value guarantee. Refer to the capital asset footnote for information relating to right-to-use assets and associated amortization.

Future minimum lease payments are as follows:

Fiscal Year Ending June 30	<u>Principal</u>		Interest		Total	
2024	\$	5,729,113	\$	1,003,290	\$	6,732,403
2025		5,692,678		887,701		6,580,379
2026		5,254,961		717,089		5,972,050
2027		2,324,301		591,642		2,915,943
2028		983,603		543,681		1,527,284
2029 - 2033		5,466,952		2,146,536		7,613,488
2034 - 2038		7,145,141		966,768		8,111,909
2039 - 2040		1,440,942		29,798		1,470,740
Total	\$	34,037,691	\$	6,886,505	\$	40,924,196

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# **Subscription Arrangements Liability**

The University has three subscription-based information technology arrangements (SBITAs) for the right to use teaching, purchasing, and call center/management assets from IT vendors for various terms under long-term non-cancelable agreements. The SBITAs expire at various dates through 2031 and provide for renewal options of three years. In accordance with GASB Statement No. 96, the University records SBITA assets and liabilities based on the present value of expected payments over the term of the respective SBITA. The expected payments are discounted using the interest rate charged on the SBITA, if available, or are otherwise discounted using the University's incremental borrowing rate. Variable payments are excluded from the valuations unless they are fixed in substance. Refer to the capital asset footnote for information relating to SBITA assets and associated amortization.

Future minimum payments under SBITA and present value of the minimum payments are as follows:

Fiscal Year Ending June 30	Principal		Interest		<b>Total</b>	
2024	\$	1,002,763	\$	125,335	\$	1,128,098
2025		1,057,111		97,592		1,154,703
2026		1,113,987		68,341		1,182,328
2027		535,305		45,717		581,022
2028		539,460		31,721		571,181
2029 - 2031		951,621		34,352		985,973
Total	\$	5,200,247	\$	403,058	\$	5,603,305

#### **Compensated Absences Payable**

Employees earn the right to be compensated during absences for annual leave (vacation) and sick leave earned pursuant to Board of Governors' Regulations, University regulations, and bargaining agreements. Leave earned is accrued to the credit of the employee and records are kept on each employee's unpaid (unused) leave balance. The University reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the University expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2023, the estimated liability for compensated absences, which includes the University's share of the Florida Retirement System and FICA contributions, totaled \$55,785,070. The current portion of the compensated absences liability, \$4,943,115, is the amount expected to be paid in the coming fiscal year, and represents a historical percentage of leave used applied to the total accrued leave liability.

#### Other Postemployment Benefits Payable

The University follows GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, for certain postemployment healthcare benefits administered by the State Group Health Insurance Program.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### General Information about the OPEB Plan

Plan Description. The Division of State Group Insurance's Other Postemployment Benefits Plan (OPEB Plan) is a multiple-employer defined benefit plan administered by the State of Florida. Pursuant to the provisions of Section 112.0801, Florida Statutes, all employees who retire from the University are eligible to participate in the State Group Health Insurance Program. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. A retiree means any officer or employee who retires under a State retirement system or State optional annuity or retirement program or is placed on disability retirement and who begins receiving retirement benefits immediately after retirement from employment. In addition, any officer or employee who retires under the Florida Retirement System Investment Plan is considered a "retiree" if he or she meets the age and service requirements to qualify for normal retirement or has attained the age of 59.5 years and has the years of service required for vesting. The University subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. No assets are accumulated in a trust that meets the criteria in paragraph four of GASB Statement No. 75. The OPEB Plan contribution requirements and benefit terms necessary for the funding of the OPEB Plan each year is on a pay-asyou-go basis as established by the Governor's recommended budget and the General Appropriations Act. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible.

Benefits Provided. The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

#### **Proportionate Share of the Total OPEB Liability**

The University's proportionate share of the total OPEB liability of \$262,426,832 was measured as of June 30, 2022 and was determined by an actuarial valuation as of July 1, 2022. At June 30, 2022, the University's proportionate share, determined by its proportion of total benefit payments made, was 3.35 percent, which was a decrease of 0.05 percent from its proportionate share measured as of June 30, 2021.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.60 percent

Salary Increases Varies by FRS class

Discount Rate 4.09 percent

Healthcare Cost Trend Rates 10.31 percent for 2023, decreasing to an ultimate rate of 4.04 percent for

PPO Plan 2075 and years later for all employees in the Preferred Provider Option

(PPO) Plan.

HMO Plan 7.53 percent for 2023, decreasing to an ultimate rate of 4.04 percent for

2075 and years later for all employees in the Health Maintenance

Organization (HMO) Plan.

Retirees' Share of Benefit-related 100 percent of projected health insurance premiums for retirees

Costs

The discount rate was based on the S&P Municipal 20-year High Grade Rate Index.

Mortality rates were based on the Pub-2010 mortality tables with fully generational improvement using Scale MP-2018.

The demographic actuarial assumptions for retirement, withdrawal, disability incidence, and salary merit scales used in the July 1, 2021 valuation were updated based on those used in the actuarial valuation of the FRS Plan conducted by Milliman as of July 1, 2019 with adjustments for demographic differences.

### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

The following changes have been made since the prior valuation:

- ➤ The discount rate was updated to utilize the mandated discount rate based on a 20-year S&P Municipal Bond Rate Index as of the measurement date, as required under GASB 75. The discount rate increased from 2.18 percent to 4.09 percent.
- ➤ The recent claims experience along with changes in the demographics of the population resulted in lower claims costs compared to expected, as well as lower premium rates than expected. The net result was a slight increase in liabilities due to claims and premiums as of June 30, 2022.
- ➤ The medical trend assumption is updated each year based on the Getzen model. The impact of the trend rate changes is a small increase in the liability, due primarily to higher trend rates in the first several years.

Sensitivity of the University's Proportionate Share of the Total OPEB Liability to Changes in the Discount Rate. The following presents the University's proportionate share of the total OPEB liability, as well as what the University's proportionate share of the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.09 percent) or 1 percentage point higher (5.09 percent) than the current rate:

	 1% Decrease (3.09%)	<u> </u>	Surrent Discount Rate (4.09%)	_	1% Increase (5.09%)
University's proportionate share of the total OPEB liability	\$ 321,313,860	\$	262,426,832	\$	216,958,441

Sensitivity of the University's Proportionate Share of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the University's proportionate share of the total OPEB liability, as well as what the University's proportionate share of the total OPEB liability would be if it were calculated using healthcare cost trend rates that is 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	 1% Decrease	Trend Rates	1% Increase	
University's proportionate share of the total OPEB liability	\$ 211,180,882	\$ 262,426,832	\$ 331,558,042	

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2023, the University recognized OPEB expense of \$249,988. At June 30, 2023, the University reported deferred outflows of resources and deferred inflow of resources related to OPEB from the following sources:

Description	rred Outflows Resources	Deferred Inflows of Resources			
Differences between expected and actual experience	\$ -	\$	28,700,995		
Changes of assumptions or other inputs	30,344,519		171,463,403		
Changes in proportion and differences between University benefit payments and proportionate share of benefit payments	49,965,371		7,335,538		
Transactions subsequent to the measurement date	6,729,694		-		
Total	\$ 87,039,584	\$	207,499,936		

### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Of the total amount reported as deferred outflows of resources related to OPEB, \$6,729,694 resulting from transactions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability and included in OPEB expense in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30	 Amount					
2024	\$ (24,427,946)					
2025	(24,427,949)					
2026	(17,556,474)					
2027	(13,505,850)					
2028	(16,414,342)					
Thereafter	 (30,857,485)					
Total	\$ (127,190,046)					

#### **Unearned Revenue**

Long-term unearned revenue at June 30, 2023, includes Public Education Capital Outlay appropriations for which the University had not yet received approval from the Florida Department of Education to spend the funds. Also included are prepaid stadium rental income received from the Finance Corporation, a National Institute of Health Grant, and land use fees received prior to the fiscal year-end related to subsequent accounting periods.

As of June 30, 2023, the University reported the following amounts as long-term unearned revenue:

<u>Description</u>	Amount		
State Capital Appropriations	\$	48,824,659	
Stadium Rental Income		11,628,075	
National Institute of Health Grant		9,500,000	
Land Use Fees	_	1,646,902	
Total Unearned Revenue	\$	71,599,636	

#### **Net Pension Liability**

As a participating employer in the Florida Retirement System, the University recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2023, the University's proportionate share of the net pension liabilities totaled \$300,144,585.

#### Other Long-Term Liabilities

Primarily represent the University's liability for the Federal Capital Contribution (advance) provided to fund the University's Federal Perkins Loan program. This amount will ultimately be returned to the Federal Government should the University cease collecting Federal Perkins Loans or have excess cash in the loan program.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 11. DISCRETELY PRESENTED COMPONENT UNITS DEBT ISSUES

#### **Bonds Payable – FIU Athletics Finance Corporation**

On December 1, 2009, the Finance Corporation issued \$30,000,000 of Miami-Dade County Industrial Development Authority Revenue Bonds Series 2009A and \$5,310,000 of Miami-Dade County Industrial Development Authority Taxable Revenue Bonds Series 2009B.

These bonds were issued and secured under and pursuant to the Trust Indenture. Repayments of the bonds will be payable from pledged revenues, which are all operating and nonoperating revenues. Principal payments for the bonds began March 1, 2010. Interest payments are made on a quarterly basis.

On December 21, 2016, the Finance Corporation entered into four amendments to the trust indenture between Miami-Dade Authority and the Trustee which authorized the reissuance of the Series 2009A Bonds through the issuance of four separate series of bonds. The first amendment authorizes the reissuance of \$9,000,000 Series 2009A-1 Bond. The interest rate on the Series 2009A-1 Bonds shall be at a rate equal to 2.8 percent per annum. The second, third, and fourth amendments authorized the reissuance of separate series of the Series 2009A Bonds in a principal amount of \$8,400,000 (Series 2009A-2), \$8,400,000 (Series 2009A-3) and \$4,200,000 (Series 2009A-4), respectively. The interest rates on these Series 2009A bonds shall be at a rate equal to the sum of 63.7 percent of the three-month LIBOR plus 1.40 percent.

The bonds are secured by operating and nonoperating revenues as well as University athletic fees, not to exceed 5 percent of the total athletic fees collected. Total principal due at June 30, 2023, was \$21,090,000.

The Finance Corporation has funded a debt service reserve fund in accordance with the bond indenture requirement of maintaining an amount equal to the maximum allowable debt service on the bond in the current and any future fiscal year. This debt service reserve fund currently totals \$2,868,830 and is included in restricted investments.

Prior to the December 2016 reissuance, the Finance Corporation was required to maintain minimum deposits of \$1,000,000 with a bank. As part of the amendment on December 21, 2016, the Finance Corporation agreed to use approximately \$1,000,000 currently on deposit with the Trustee to pay in full the outstanding balance of the Series 2009B Bonds.

The interest rate on these bonds is both fixed and variable and is subject to a swap agreement that was entered into to reduce the exposure to market risks from changing interest rates. Interest is computed on the basis of the actual number of days elapsed over a year of 365 or 366 days.

The aggregate maturities of these bonds as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Principal		Interest		<b>Total</b>	
2024	\$	1,730,000	\$	927,363	\$	2,657,363
2025		1,825,000		849,284		2,674,284
2026		1,900,000		769,704		2,669,704
2027		1,985,000		686,768		2,671,768
2028		2,080,000		601,836		2,681,836
Thereafter		11,570,000	_	1,454,692	_	13,024,692
Total	\$	21,090,000	\$	5,289,647	\$	26,379,647

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 12. DERIVATIVE FINANCIAL INSTRUMENTS – DISCRETELY PRESENTED COMPONENT UNITS

The Finance Corporation entered into derivative instruments (i.e., interest rate swap agreement) to reduce their exposure to market risks from changing interest rates. For interest rate swap agreements, the differential to be paid or received is accrued and recognized as interest expense and may change as market interest rates change. The interest rate swap agreement entered into by the Finance Corporation is discussed below.

#### **FIU Athletics Finance Corporation**

Objectives. As a means to lower its borrowing costs and increase its savings, the Finance Corporation entered into an interest rate swap agreement in connection with its \$30,000,000 2009A Miami-Dade County Industrial Development Authority Revenue Bond issuance. The intention of the interest rate swap agreement was to effectively change the Finance Corporation's variable interest rate on the bonds to a synthetic fixed rate of 5 percent.

Terms. On December 22, 2009, the Finance Corporation entered into an interest rate swap agreement to hedge the floating-rate on \$21,000,000 of the principal amount of the Series 2009A bonds. This represents the fixed portion of the tax-exempt bonds payable mentioned above. Under the interest rate swap agreement, the Finance Corporation agrees to pay a fixed rate of 3.48 percent and receive a variable rate equal to 63.7 percent of the three-month SOFR. The interest rate swap agreement has a maturity date of March 1, 2033.

Fair Value. As of June 30, 2023, the Finance Corporation interest rate swap agreement has a derivative liability of \$764,284 as included with reported other long-term liabilities in the statement of net position. The negative fair value was determined using Mark-to-Market Value and represents the closing mid-market values. It was classified in Level 2 of the fair value hierarchy at June 30, 2023.

As of June 30, 2023, the fair value of the Series 2007A ineffective interest rate swap agreement was \$944,239, which is included with reported other long-term liabilities. This interest rate swap agreement was not terminated when the bonds were refunded in December 2009 nor in December 2016. The interest rate on the refunded Series 2009A bonds reflects a higher rate due to not terminating this interest rate swap agreement. Accordingly, the fair value of \$944,239 of the ineffective Series 2007A interest rate swap agreement is being amortized over the remaining life of the refunded Series 2009A bonds.

The synthetic instrument method evaluates the effectiveness by quantitative approach. The synthetic instrument method evaluates effectiveness by combining the hedgeable item and the potential hedging derivative instrument to simulate a third synthetic instrument. A potential hedging derivative instrument is effective if its total variable cash flows substantially offset the variable cash flows of the hedgeable item. The Finance Corporation determined that it met the criteria of the synthetic instrument method. Therefore, the change in the fair value of the effective interest rate swap agreement is presented in the component units column of the statement of net position as a deferred inflow of resources in the amount of \$179,954.

Credit Risk. As of June 30, 2023, the Finance Corporation was not exposed to credit risk because the interest rate swap agreement had a negative fair value. However, should interest rates change and the fair value of the interest rate swap agreement become positive, the Finance Corporation would be exposed to credit risk in the amount of the derivative's fair value.

*Basis Risk*. Basis risk arises when different indexes are used in connection with a derivative. Given that both the bond and the interest rate swap agreement are based on 63.7 percent of the three-month SOFR rate, there is limited basis risk.

#### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

Termination Risk. The derivative contract uses the International Swap Dealers Association (ISDA) Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The schedule to the Master Agreement includes an "additional termination event". That is, the interest rate swap agreement may be terminated if: (i) the loan or other indebtedness in connection with which a transaction entered into by the Finance Corporation for the purpose or with the effect of altering the net combined payment from a floating to fixed or a fixed to floating-rate basis is repaid, whether upon acceleration of principal, at maturity, or otherwise, or for any other reason ceases to be an obligation of the Finance Corporation, with or without the consent of the counterparty; or (ii) any credit support document expires, terminates, or ceases to be of full force and effect. Also, the interest rate swap agreement may be terminated or assigned by the Finance Corporation if the counterparty's long-term, senior, unsecured, unenhanced debt rating is withdrawn, suspended, or falls below at least two of the following: a) "Baa1" as determined by Moody's; or b) "BBB" as determined by Standard and Poor's; or c) "BBB+" as determined by Fitch Ratings. As of June 30, 2023, the swap counterparty was rated in excess of the aforementioned requirements.

Swap Payments and Associated Debt. Using rates as of June 30, 2023, debt service requirements of the variable-rate portion of the debt and net swap payments, assuming current interest rates remain the same for their term, are as follows:

	Variable-Rate Bond							
Fiscal Year Ending June 30	_	Principal Interest		Interest Sw			Total	
2024	\$	1,185,000	\$	693,395	\$	34,605	\$	1,913,000
2025		1,245,000		636,962		31,788		1,913,750
2026		1,300,000		580,528		28,972		1,909,500
2027		1,355,000		518,618		25,882		1,899,500
2028		1,415,000		454,088		22,662		1,891,750
Thereafter		8,120,000		1,194,392		59,608	_	9,374,000
Total	\$	14,620,000	\$	4,077,983	\$	203,517	\$	18,901,500

Note: As rates vary, variable-rate bond interest payments and net swap payments will vary.

#### 13. RETIREMENT PLANS DEFINED BENEFIT PENSION PLANS

#### General Information about the Florida Retirement System (FRS)

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class (SMSC) employed by the State and faculty and specified employees in the State university system. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Essentially all regular employees of the University are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The University's FRS and HIS pension expense totaled \$40,866,130 for the fiscal year ended June 30, 2023.

#### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- > Regular Class Members of the FRS who do not qualify for membership in the other classes.
- > Senior Management Service Class (SMSC) Members in senior management level positions.
- Special Risk Class Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or at any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of creditable service. Employees enrolled in the Plan may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost of living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and credit service. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

The following table shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	% Value
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00
Special Risk Class	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees.

Contribution rates during the 2022-23 fiscal year were:

	Percent of Gross Salary				
Class	Employee	Employer (1)			
Florida Retirement System, Regular	3.00	11.91			
Florida Retirement System, Senior Management Service	3.00	31.57			
Florida Retirement System, Special Risk	3.00	27.83			
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	18.60			
Florida Retirement System, Reemployed Retiree	(2)	(2)			

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

#### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

The University's contributions to the Plan totaled \$29,684,822 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the University reported a liability of \$243,533,889 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The University's proportionate share of the net pension liability was based on the University's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the University's proportionate share was 0.654519597 percent, which was a decrease of 0.029177949 from its proportionate share measured as of June 30, 2021.

For the year ended June 30, 2023, the University recognized pension expense of \$36,972,322. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences Between Expected and Actual Experience	\$	11,566,453	\$ -	
Change of Assumptions		29,992,217	-	
Net Difference Between Projected and Actual Earnings on FRS Plan Investments		16,080,510	-	
Changes in Proportion and Differences Between University FRS Contributions and Proportionate Share of FRS Contributions		9,686,755	1,606,406	
University FRS Contributions Subsequent to the Measurement Date		29,684,822		
Total	\$	97,010,757	\$ 1,606,406	

The deferred outflows of resources related to pensions totaling \$29,684,822, resulting from University contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	 Amount
2024	\$ 16,555,160
2025	7,190,503
2026	(3,439,040)
2027	42,494,794
2028	 2,918,112
Total	\$ 65,719,529

### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Actuarial Assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent
Salary Increases 3.25 percent, average, including inflation
Investment rate of return 6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption.

The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1 %	2.6 %	2.6 %	1.1 %
Fixed Income	19.8 %	4.4 %	4.4 %	3.2 %
Global Equity	54 %	8.8 %	7.3 %	17.8 %
Real Estate (Property)	10.3 %	7.4 %	6.3 %	15.7 %
Private Equity	11.1 %	12 %	8.9 %	26.3 %
Strategic Investments	3.8 %	6.2 %	5.9 %	7.8 %
Total	100 %			
Assumed Inflation - Mean			2.4 %	1.3 %

Note: (1) As outlined in the Plan's investment policy

Discount Rate. The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2022 valuation was updated from 6.80 percent to 6.70 percent.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following table presents the University's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.70 percent) or 1 percentage point higher (7.70 percent) than the current rate:

	 1% Decrease (5.70%)	_	Current Discount Rate (6.70%)	_	1% Increase (7.70%)
University's Proportionate Share of the Net Pension Liability	\$ 421,175,115	\$	243,533,889	\$	95,004,686

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

#### **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The University contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The University's contributions to the HIS Plan totaled \$3,584,299 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the University reported a liability of \$56,610,696 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The University's proportionate share of the net pension liability was based on the University's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the University's proportionate share was 0.534486869 percent, which was an increase of 0.003184821 from its proportionate share measured as of June 30, 2021.

### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

For the fiscal year ended June 30, 2023, the University recognized pension expense of \$3,893,808. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	 red Outflows Resources	Deferred Inflows of Resources		
Differences Between Expected and Actual Experience	\$ 1,718,268	\$	249,092	
Change of Assumptions	3,244,962		8,757,638	
Net Difference Between Projected and Actual Earnings on HIS Plan Investments	81,960		-	
Changes in Proportion and Differences Between University HIS Contributions and Proportionate Share of HIS Contributions	2,500,328		-	
University HIS Contributions Subsequent to the Measurement Date	 3,584,299		-	
Total	\$ 11,129,817	\$	9,006,730	

The deferred outflows of resources totaling \$3,584,299 resulting from University contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount				
2024	\$	(146,046)			
2025		195,335			
2026		311,998			
2027		(219,316)			
2028		(1,078,148)			
Thereafter		(525,035)			
Total	\$	(1,461,212)			

Actuarial Assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Municipal Bond Rate	3.54 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

### A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2023** 

Discount Rate. The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2022 valuation was updated from 2.16 percent to 3.54 percent.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54 percent) or 1 percentage point higher (4.54 percent) than the current rate:

	 (2.54%)	 rrent Discount Rate (3.54%)	 1% Increase (4.54%)
University's Proportionate Share of the Net Pension Liability	\$ 64,767,285	\$ 56,610,696	\$ 49,861,288

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Annual Comprehensive Financial Report.

#### 14. RETIREMENT PLANS DEFINED CONTRIBUTION PENSION PLANS

#### **FRS Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. University employees already participating in the State University System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members.

Allocations to the Investment Plan member accounts during the 2022-23 fiscal year were as follows:

Class	Percent of Gross Compensation
Florida Retirement System, Regular	9.30
Florida Retirement System, Senior Management Service	10.67
Florida Retirement System, Special Risk Regular	17.00

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the University.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The University's Investment Plan pension expense totaled \$9,019,368 for the fiscal year ended June 30, 2023.

#### **State University System Optional Retirement Program**

Section 121.35, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible university instructors and administrators. The Program is designed to aid State universities in recruiting employees by offering more portability to employees not expected to remain in FRS for eight or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing university contributes 5.14 percent of the participant's salary to the participant's account, 4.23 percent to cover the unfunded actuarial liability of the FRS pension plan, and 0.01 percent to cover administrative costs for a total of 9.38 percent, and employees contribute three percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the University to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The University's contributions to the Program totaled \$25,992,055 and employee contributions totaled \$14,554,459 for the 2022-23 fiscal year.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 15. CONSTRUCTION COMMITMENTS

The University's major construction commitments at June 30, 2023, were as follows:

Project Description	Total Commitment		Completed to Date		Balance Committed	
Engineering Building Phases I & II	\$	69,580,772	\$	23,082,323	\$	46,498,449
Auxiliary Construction Projects		87,942,895		58,835,725		29,107,170
Deferred Building Maintenance		30,798,655		3,122,492		27,676,163
CASE Building Renovation		7,150,000		400,902		6,749,098
Nondenominational Chapel		7,306,314		777,615		6,528,699
Graham Center Expansion		6,075,636		-		6,075,636
MMC Aquatic Center		5,000,000		-	_	5,000,000
Subtotal		213,854,272		86,219,057		127,635,215
Projects with Balance Committed Under \$3 Million		135,278,889		113,084,632	_	22,194,257
Total	\$	349,133,161	\$	199,303,689	\$	149,829,472

#### 16. RELATED PARTY TRANSACTION

#### **FIU Athletics Finance Corporation**

The University and the Finance Corporation entered into two 25-year ground sublease agreements dated April 1, 2007, rendering the rights to the Finance Corporation to issue a series of capital improvement bonds of which a portion of the proceeds, along with contributions from the University, was used to finance a stadium improvement project located on University premises. Under this agreement, the Finance Corporation prepaid to the University, for rental of the premises, the sum of \$31,937,211.

The following schedule by years represents management's best estimate of future minimum rental expense that will be recognized for these sublease agreements:

Fiscal Year Ending June 30	 Amount			
2024	\$ 1,304,083			
2025	1,304,083			
2026	1,304,083			
2027	1,304,083			
2028	1,304,083			
2029-2033	 6,411,743			
<b>Total Minimum Payments Required</b>	\$ 12,932,158			

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

### 17. GIFT AGREEMENT - FLORIDA INTERNATIONAL UNIVERSITY FOUNDATION, INC. - RELATED PARTY TRANSACTION

The Wolfsonian, Inc. (Wolfsonian), was established in 1986 to create and operate a museum and research center in Miami Beach, Florida, and to support a comprehensive program focused on the collection, exhibition, interpretation, preservation, research and publication of the decorative, or design and architectural arts. The Wolfsonian has been loaned the Mitchell Wolfson, Jr. collection of nearly 27,000 objects of art and rare books dating from the late nineteenth to the mid-twentieth century. It encompasses furniture, sculpture, paintings, books, graphics, and other works of art on paper, as well as archives relating to the period. Through a series of academic study and fellowship programs, national and international traveling exhibitions, and scholarly initiatives, the Wolfsonian promotes public education and awareness of the social, historical, technological, political, economic, and artistic material culture of Europe and America in the 1885-1945 period.

On July 1, 1997, the Foundation entered into a gift agreement (Agreement) with Mitchell Wolfson, Jr., the Wolfsonian, and the University, whereby Mitchell Wolfson, Jr. agreed to donate all rights, title, and interest in and to all objects constituting the Mitchell Wolfson, Jr. Collection of Decorative and Propaganda Arts to the Foundation, subject to a loan agreement made and entered into by the Wolfsonian and Mr. Wolfson, Jr. dated July 29, 1991. The loan agreement was extended through to July 2031, at which time it can be renewed for an additional period of ten years.

The Foundation has elected to exercise the option of not capitalizing the items that meet the definition of "collection" as prescribed by accounting principles generally accepted in the United States. Therefore, the fair value of the donated Collection of Decorative and Propaganda Arts is not reflected in the University's financial statements. Purchases of collection items are recorded as decreases in unrestricted net position in the year in which the items are acquired, or as temporarily or permanently restricted net position if the assets used to purchase the items are restricted by donors. Proceeds from deaccessions or insurance recoveries are reflected as increases in the appropriate net position classes.

As a result of the Agreement, the Wolfsonian amended its articles of incorporation and bylaws to provide that all its directors be appointed and removed at any time with or without cause by the Foundation, to effect a transfer of complete control of all of the assets, interest, and obligations of the Wolfsonian to the Foundation. On May 26, 1999, the Foundation passed a revision to the bylaws of the Wolfsonian to make the Foundation the sole voting member of the Wolfsonian.

The gifts are conditional upon the provisions outlined in the Agreement including, but not limited to, the Foundation continuing the museum and educational activities and operations that were conducted by the Wolfsonian. As a result of the Agreement, the University and Foundation have assumed all administrative functions and operating costs of the Wolfsonian.

The most significant of the obligations under the Agreement is for the University to provide the Wolfsonian with the same financial support from its general budget, as provided to other departments, and to continue the museum and educational activities and operations of the Wolfsonian. The University provided support of approximately \$3.1 million during the 2022-23 fiscal year for Wolfsonian expenses which included salaries, equipment, administrative expenses, insurance premiums for the art collection, and building security. In addition, the University provided support of approximately \$0.6 million during the 2022-23 fiscal year for utilities, repairs, and maintenance expenses for buildings used by the Wolfsonian.

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 18. RISK MANAGEMENT PROGRAMS

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Pursuant to Section 1001.72(2), Florida Statutes, the University participates in State self-insurance programs providing insurance for property and casualty, workers' compensation, general liability, fleet automotive liability, Federal Civil Rights, and employment discrimination liability. During the 2022-23 fiscal year, for property losses, the State retained the first \$2 million per occurrence for all perils except named windstorm and flood. The State retained the first \$2 million per occurrence with an annual aggregate retention of \$40 million for named windstorm and flood losses. After the annual aggregate retention, losses in excess of \$2 million per occurrence were commercially insured up to \$56.3 million for named windstorm and flood through February 14, 2023, and decreased to \$40.2 million for flood and \$38.6 million for named windstorm starting February 15, 2023. For perils other than named windstorm and flood, losses in excess of \$2 million per occurrence were commercially insured up to \$168.7 million through February 14, 2023, and increased to \$184.8 million starting February 15, 2023; and losses exceeding those amounts were retained by the State. No excess insurance coverage is provided for workers' compensation, general and automotive liability, Federal Civil Rights and employment action coverage; all losses in these categories are completely self-insured by the State through the State Risk Management Trust Fund established pursuant to Chapter 284, Florida Statutes. Payments on tort claims are limited to \$200,000 per person, and \$300,000 per occurrence as set by Section 768.28(5), Florida Statutes. Calculation of premiums considers the cash needs of the program and the amount of risk exposure for each participant. Settlements have not exceeded insurance coverage during the past three fiscal years.

Pursuant to Section 110.123, Florida Statutes, University employees may obtain healthcare services through participation in the State group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State's risk financing activities associated with State group health insurance, such as risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund. Additional information on the State's group health insurance plan, including the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

#### **University Self-Insurance Program**

The Florida International University College of Medicine Self-Insurance Program was established pursuant to Section 1004.24, Florida Statutes, on June 18, 2009. The Self-Insurance Program provides professional and general liability protection for the Florida International University Board of Trustees for claims and actions arising from the clinical activities of the College of Medicine faculty, staff, and resident physicians. Liability protection is afforded to the students of the College. The Self-Insurance Program provides legislative claims bill protection.

The University is protected for losses that are subject to Section 768.28, Florida Statutes, to the extent of the waiver of sovereign immunity as described in Section 768.28(5), Florida Statutes. The Self-Insurance Program also provides \$1,000,000 per legislative claims bills inclusive of payments made pursuant to Section 768.28, Florida Statutes; \$250,000 per occurrence of protection for the participants that are not subject to the provisions of Section 768.28, Florida Statutes; \$250,000 per claim protection for participants who engage in approved community service or act as Good Samaritans; and student professional liability coverage not to exceed a per occurrence limit of \$1,000,000 if such limits are required by an affiliated hospital or healthcare affiliate.

The Self-Insurance Program's estimated liability for unpaid claims at fiscal year-end is the result of management and actuarial analysis and includes an amount for claims that have been incurred but not reported.

Changes in the balances of claims liability for the Self-Insurance Program during the 2021-22 and 2022-23 fiscal years are presented in the following table:

Fiscal Year Ended	aims Liabilities ginning of Year	Current Claims and Changes in Estimates			Claim Payments	Claims Liabilities End of Year		
June 30, 2022	\$ 225,857	\$	42,306	\$	(41,108)	\$	227,055	
June 30, 2023	227,055		45,889		(50,757)		222,187	

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 19. FUNCTIONAL DISTRIBUTION OF OPERATING EXPENSES

The functional classification of an operating expense (instruction, research, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of academic departments for which the primary departmental function is instruction may include some activities other than direct instruction such as research and public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications.

The following are those same expenses presented in functional classifications as recommended by NACUBO:

Functional Classification	<u>Amount</u>
Instruction	\$ 354,705,242
Research	197,811,653
Public Services	14,383,689
Academic Support	124,971,838
Student Services	76,044,710
Institutional Support	104,767,823
Operation and Maintenance of Plant	65,714,326
Scholarships, Fellowships, and Waivers	136,844,791
Depreciation	56,601,243
Auxiliary Enterprises	63,530,307
<b>Total Operating Expenses</b>	\$ 1,195,375,622

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 20. SEGMENT INFORMATION

A segment is defined as an identifiable activity (or grouping of activities) that has one or more bonds or other debt instruments outstanding with a revenue stream pledged in support of that debt. In addition, the activity's related revenues, expenses, gains, losses, assets, and liabilities are required to be accounted for separately.

The following financial information for the University's Housing and Parking facilities represents identifiable activities for which one or more bonds are outstanding:

#### **Condensed Statement of Net Position**

	<b>Housing Facilities</b>		Parl	king Facilities
Assets				
Current Assets	\$	29,898,860	\$	12,628,102
Capital Assets, Net		205,390,744		90,026,720
Other Noncurrent Assets		1,212,433		386,697
Total Assets		236,502,037		103,041,519
Liabilities				
Current Liabilities		8,186,097		1,981,480
Noncurrent Liabilities		136,894,835		45,057,799
Total Liabilities		145,080,932		47,039,279
Net Position				
Net Investment in Capital Assets		62,322,768		43,426,214
Restricted - Expendable		554,353		341,302
Unrestricted		28,543,984		12,234,724
<b>Total Net Position</b>	\$	91,421,105	\$	56,002,240

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

### **Condensed Statement of Revenues, Expenses,** and Changes in Net Position

	<b>Housing Facilities</b>		<b>Parking Facilities</b>		
Operating Revenues	\$	33,092,986	\$	14,209,785	
Depreciation Expense		(5,364,191)		(3,418,961)	
Other Operating Expenses		(17,585,382)		(9,128,009)	
Operating Income		10,143,413		1,662,815	
Nonoperating Revenues (Expenses):					
Nonoperating Revenue		539,363		423,219	
Interest Expense		(4,207,814)		(2,062,000)	
Other Nonoperating Expenses		-		(362,010)	
Net Nonoperating Expenses		(3,668,451)		(2,000,791)	
Income/(Loss) Before Transfers		6,474,962		(337,976)	
Net Transfers		(1,653,522)		325,519	
Increase/(Decrease) in Net Position		4,821,440		(12,457)	
Net Position, Beginning of Year		86,599,665		56,014,697	
Net Position, End of Year	\$	91,421,105	\$	56,002,240	

#### **Condensed Statement of Cash Flows**

	Hou	<b>Housing Facilities</b>		<b>Parking Facilities</b>	
Net Cash Provided (Used) by:					
Operating Activities	\$	13,379,448	\$	4,183,896	
Noncapital Financing Activities		29,022		342	
Capital and Related Financing Activities		(21,185,854)		(4,892,350)	
Investing Activities		4,194,458	_	697,006	
Net Decrease in Cash and Cash Equivalents		(3,582,926)		(11,106)	
Cash and Cash Equivalents, Beginning of Year		9,653,527		3,575,218	
Cash and Cash Equivalents, End of Year	\$	6,070,601	\$	3,564,112	

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### 21. DISCRETELY PRESENTED COMPONENT UNITS

The University has four component units. As discussed in Note 1, the financial activities of the Research Foundation are not included in the component units' columns of the financial statements. The remaining three component units comprise one hundred percent of the transactions and account balances of the aggregate discretely presented component units' columns of the financial statements.

The following financial information is from the most recently available audited financial statements for the component units:

Condensed Statement of Net Position Direct-Support Organizations

		ct-Support Org Florida nternational University undation, Inc.	FIU Athletics Finance Corporation		Florida International University Academic Health Center Health Care Network Faculty Group Practice, Inc.		Total
Assets							
Current Assets	\$	31,608,480	\$	5,221,612	\$	7,807,983	\$ 44,638,075
Capital Assets, Net		7,711,797		-		21,014	7,732,811
Other Noncurrent Assets		406,032,915	_	14,496,905		4,504,983	 425,034,803
<b>Total Assets</b>		445,353,192		19,718,517		12,333,980	477,405,689
<b>Deferred Outflows of Resources</b>			_	146,418	_		146,418
Liabilities							
Current Liabilities		7,021,054		3,102,486		2,223,585	12,347,125
Noncurrent Liabilities		493,832	_	20,976,525		_	21,470,357
Total Liabilities		7,514,886		24,079,011		2,223,585	33,817,482
Deferred Inflows of Resources		281,823		179,954	_	4,686,519	5,148,296
Net Position							
Net Investment in Capital Assets		7,225,742		-		21,014	7,246,756
Restricted Nonexpendable		205,118,328		-		-	205,118,328
Restricted Expendable		167,324,876		-		-	167,324,876
Unrestricted		57,887,537	_	(4,394,030)		5,402,862	58,896,369
<b>Total Net Position</b>	\$	437,556,483	\$	(4,394,030)	\$	5,423,876	\$ 438,586,329

A COMPONENT UNIT OF THE STATE OF FLORIDA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

Condensed Statement of Revenues, Expenses, and Changes in Net Position Direct-Support Organizations

	I	Florida International University undation, Inc.		FIU Athletics Finance Corporation	Aca C C Fa	Florida International University Indemic Health Ind	Total
Operating Revenues	\$	39,376,515	\$	5,552,506	\$	4,746,605	\$ 49,675,626
Depreciation Expense		(205,704)		-		(5,006)	(210,710)
Operating Expenses		(59,756,327)	_	(2,907,800)		(4,500,369)	(67,164,496)
Operating (Loss) Income		(20,585,516)	_	2,644,706		241,230	(17,699,580)
Net Nonoperating Revenues (Expenses)							
Investment Income		31,936,344		169,288		109,214	32,214,846
Interest Expense		-		(823,350)		-	(823,350)
Other Nonoperating Revenues (Expenses)		14,168,929	_	(2,388,010)			11,780,919
Net Nonoperating Revenues/(Expenses)		46,105,273		(3,042,072)		109,214	43,172,415
Other Losses		(679,637)	_				(679,637)
Increase/(Decrease) in Net Position		24,840,120		(397,366)		350,444	24,793,198
Net Position, Beginning of Year		412,716,363	_	(3,996,664)		5,073,432	413,793,131
Net Position, End of Year	\$	437,556,483	\$	(4,394,030)	\$	5,423,876	\$ 438,586,329

## OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY

	2022 (1)	2021 (1)	2020 (1)	2019 (1)	2018 (1)	2017 (1)
University's Proportion of the Total Other Postemployment Benefits Liability	3.35 %	3.40 %	3.43 %	3.18 %	2.57 %	2.57 %
University's Proportionate Share of the Total Other Postemployment	\$2.62.426.822	¢250 107 112	\$2.52.5(2.077	¢402 004 910	¢271 175 000	£277 224 000
Benefits Liability	\$262,426,832	\$358,187,113	\$352,563,977	\$402,994,810	\$271,175,000	\$277,334,000
University's Covered Payroll	\$459,617,718	\$449,423,678	\$441,956,666	\$426,565,567	\$402,854,082	\$388,298,438
University's Proportionate Share of the Total Other Postemployment Benefits Liability as a Percentage of						
its Covered Payroll	57.10 %	79.70 %	79.77 %	94.47 %	67.31 %	71.42 %

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

#### **Notes to Required Supplementary Information:**

No assets are accumulated in a trust that meets the criteria in paragraph four of GASB Statement No. 75 to pay related benefits. The University's June 30, 2023, proportionate share of the total OPEB liability decreased slightly from the prior fiscal year as a result of changes to assumptions as discussed below.

Changes in Assumptions. In 2023, amounts reported as changes of assumptions resulted from a change to the discount rate, changes to the demographics of the population and lower premium rates, and updates to medical trend rates. Refer to Note 10 to the financial statements for further detail.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM PENSION PLAN

	2022 (1)	2021 (1)	2020 (1)	2019 (1)	2018 (1)
University's Proportion of the FRS Net Pension Liability	0.65%	0.63%	0.62%	0.64%	0.62%
University's Proportionate Share of the FRS Net Pension Liability	\$243,533,889	\$ 47,237,454	\$270,111,316	\$219,045,078	\$186,930,731
University's Covered Payroll (2)	\$459,617,718	\$449,423,678	\$441,956,666	\$426,565,567	\$402,854,082
University's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	52.99 %	10.51 %	61.12 %	51.35 %	46.40 %
FRS Plan Fiduciary Net Pension as a Percentage of the FRS Total Pension Liability	82.89 %	96.40 %	78.85 %	82.61 %	84.26 %

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement program members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

#### **Notes to Required Supplementary Information:**

Change of Assumptions. In 2022, the long-term expected rate of return decreased from 6.80 percent to 6.70 percent.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM PENSION PLAN

	2017 (1)	2016 (1)	2015 (1)	2014 (1)	2013 (1)
University's Proportion of the FRS Net Pension Liability	0.58%	0.58%	0.57%	0.53%	0.38%
University's Proportionate Share of the FRS Net Pension Liability	\$172,260,097	\$145,845,435	\$ 73,303,925	\$ 32,080,257	\$ 65,503,841
University's Covered Payroll (2)	\$388,298,438	\$370,763,486	\$355,458,891	\$332,597,433	\$305,657,917
University's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	44.36 %	39.34 %	20.62 %	9.65 %	21.43 %
FRS Plan Fiduciary Net Pension as a Percentage of the FRS Total Pension Liability	83.89 %	84.88 %	92.00 %	96.09 %	88.54 %

# OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF UNIVERSITY CONTRIBUTIONS - FLORIDA RETIREMENT SYSTEM PENSION PLAN

	2023 (1)	2022 (1)	2021 (1)	2020 (1)	2019 (1)
Contractually Required FRS Contribution	\$ 29,684,822	\$ 27,929,542	\$ 23,822,815	\$ 20,706,730	\$ 19,721,988
FRS Contributions in Relation to the Contractually Required Contribution	(29,684,822)	(27,929,542)	(23,822,815)	(20,706,730)	(19,721,988)
FRS Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
University's Covered Payroll (2)	\$468,730,623	\$459,617,718	\$449,423,678	\$441,956,666	\$426,565,567
FRS Contributions as a Percentage of Covered Payroll	6.33 %	6.08 %	5.30 %	4.69 %	4.62 %

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement program members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

#### **Notes to Required Supplementary Information:**

Change of Assumptions. In 2022, the long-term expected rate of return decreased from 6.80 percent to 6.70 percent.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF UNIVERSITY CONTRIBUTIONS - FLORIDA RETIREMENT SYSTEM PENSION PLAN

	2018 (1)	2017 (1)	2016 (1)	2015 (1)	2014 (1)
Contractually Required FRS Contribution	\$ 17,686,866	\$ 15,160,433	\$ 14,085,792	\$ 13,836,828	\$ 11,516,793
FRS Contributions in Relation to the Contractually Required Contribution	(17,686,866)	(15,160,433)	(14,085,792)	(13,836,828)	(11,516,793)
FRS Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
University's Covered Payroll (2)	\$402,854,082	\$388,298,438	\$370,763,486	\$355,458,891	\$332,597,433
FRS Contributions as a Percentage of Covered Payroll	4.39 %	3.90 %	3.80 %	3.89 %	3.46 %

## OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY HEALTH INSURANCE SUBSIDY PENSION PLAN

	2022 (1)	2021 (1)	2020 (1)	2019 (1)	2018 (1)
University's Proportion of the HIS Net Pension Liability	0.53%	0.53%	0.52%	0.52%	0.50%
University's Proportionate Share of the HIS Net Pension Liability	\$ 56,610,696	\$ 65,172,184	\$ 63,843,336	\$ 58,182,613	\$ 53,094,937
University's Covered Payroll (2)	\$188,456,096	\$182,271,803	\$178,126,318	\$168,199,711	\$156,730,885
University's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	30.04 %	35.76 %	35.84 %	34.59 %	33.88 %
HIS Plan Fiduciary Net Pension as a Percentage of the HIS Total Pension Liability	4.81 %	3.56 %	3.00 %	2.63 %	2.15 %

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

#### **Notes to Required Supplementary Information:**

Change of Assumptions. In 2022, the municipal rate used to determine total pension liability increased from 2.16 percent to 3.54 percent. In addition, the demographic assumptions for the Special Risk class were updated to reflect plan changes and the election assumption for vested terminated members was updated from 20 percent to 50 percent to reflect recent experience.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - HEALTH INSURANCE SUBSIDY PENSION PLAN

	2017 (1)	2016 (1)	2015 (1)	2014 (1)	2013 (1)
University's Proportion of the HIS Net Pension Liability	0.49%	0.48%	0.47%	0.45%	0.42%
University's Proportionate Share of the HIS Net Pension Liability	\$ 52,274,414	\$ 56,235,698	\$ 48,191,110	\$ 42,007,145	\$ 36,379,258
University's Covered Payroll (2)	\$168,353,927	\$147,667,524	\$140,089,301	\$130,882,051	\$118,388,264
University's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	31.05 %	38.08 %	34.40 %	32.10 %	30.73 %
HIS Plan Fiduciary Net Pension as a Percentage of the HIS Total Pension Liability	1.64 %	0.97 %	0.50 %	0.99 %	1.78 %

# OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF UNIVERSITY CONTRIBUTIONS - HEALTH INSURANCE SUBSIDY PENSION PLAN

	2023 (1)	2022 (1)	2021 (1)	2020 (1)	2019 (1)
Contractually Required HIS Contribution	\$ 3,584,299	\$ 3,234,096	\$ 3,122,998	\$ 3,013,138	\$ 2,887,500
HIS Contributions in Relation to the Required HIS Contribution	(3,584,299)	(3,234,096)	(3,122,998)	(3,013,138)	(2,887,500)
HIS Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
University's Covered Payroll (2)	\$188,602,098	\$188,456,096	\$182,271,803	\$178,126,318	\$168,199,711
HIS Contributions as a Percentage of Covered Payroll	1.90 %	1.72 %	1.71 %	1.69 %	1.72 %

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

#### **Notes to Required Supplementary Information:**

Change of Assumptions. Change of Assumptions. In 2022, the municipal rate used to determine total pension liability increased from 2.16 percent to 3.54 percent. In addition, the demographic assumptions for the Special Risk class were updated to reflect plan changes and the election assumption for vested terminated members was updated from 20 percent to 50 percent to reflect recent experience.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF UNIVERSITY CONTRIBUTIONS - HEALTH INSURANCE SUBSIDY PENSION PLAN

	2018 (1)	2017 (1)	2016 (1)	2015 (1)	2014 (1)
Contractually Required HIS Contribution	\$ 2,720,447	\$ 2,587,349	\$ 2,473,222	\$ 1,806,322	\$ 1,539,022
HIS Contributions in Relation to the Required HIS Contribution	(2,720,447)	(2,587,349)	(2,473,222)	(1,806,322)	(1,539,022)
HIS Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
University's Covered Payroll (2)	\$156,730,885	\$168,353,927	\$147,667,524	\$140,089,301	\$130,882,051
HIS Contributions as a Percentage of Covered Payroll	1.74 %	1.54 %	1.67 %	1.29 %	1.18 %



#### Sherrill F. Norman, CPA Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Florida International University, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated February 21, 2024, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

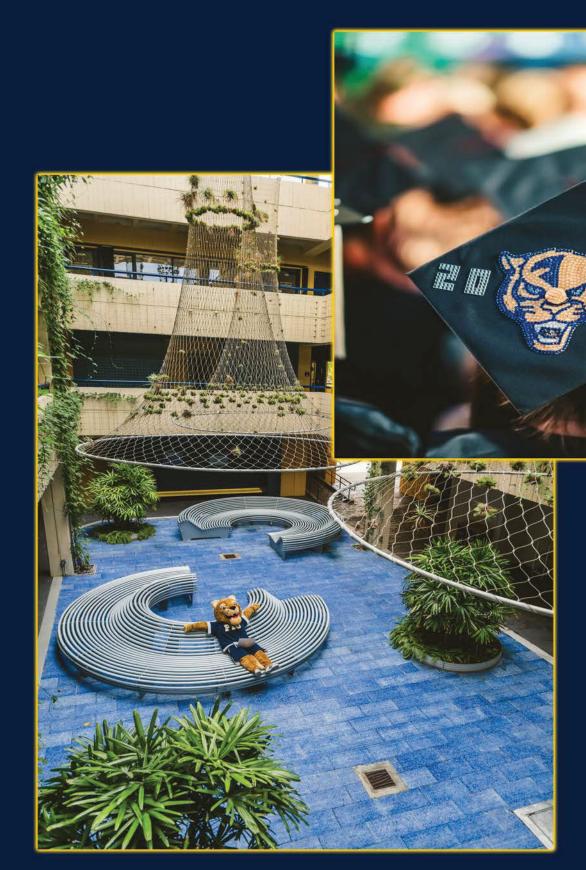
Respectfully submitted,

Sherrill F. Norman, CPA

Tallahassee, Florida February 21, 2024

Audit Report No. 2024-135







**ANNUAL REPORT 2022-2023**